

## **CEREDIGION COUNTY COUNCIL**

**Report to:** Licensing Committee (Non Statutory Committee)

**Date of meeting:** 6<sup>th</sup> October 2022

**Title:** General Update

**Purpose of the report:** For information

### **Revision of Hackney Carriage (Taxi) Fares**

On 5 July 2022, a report was considered by Cabinet recommending an increase in the minimum hackney fares charged by Ceredigion licensed hackney carriages. The Cabinet accepted the set of fares proposed by the taxi trade and authorised that the proposed increased fares be advertised in accordance with Section 65 of the Local Government (Miscellaneous Provisions) Act 1976.

The proposed fares were publicly advertised for the statutory fourteen-day public consultation period. No objections were received by the Licensing Authority, therefore, the new fares came immediately into effect on 27<sup>th</sup> July 2022 (see Appendix A for the fare tariffs prior to the review, and Appendix B for the new fare tariffs).

In September 2022, the average fare for a 2-mile journey in Wales is currently £6.21, with Ceredigion taxis being able to charge £6.80. Most councils across England and Wales have reviewed their fares during 2022 in light of the current economic climate.

The recognised means for comparing the fares charged in local authority areas in the UK is "The Private Hire and Taxi Monthly" magazine, which publishes "league tables" showing fare tariffs throughout, Wales, England and Scotland. This table can be accessed via the following link: <https://www.phtm.co.uk/taxi-fares-league-tables>

### **Taxi Hearing - (Local Government (Miscellaneous Provisions) act 1976)**

Only one Taxi hearing has been held since the last Licensing Committee meeting.

#### **Case Details:**

In March 2020, a licensed dual driver from Aberystwyth applied to renew their dual driver's licence. On the application form the applicant declared two speeding convictions dated 24<sup>th</sup> February and 9<sup>th</sup> March 2019 respectively. The licence was subsequently granted for a period of 3 years.

The Authority subsequently received information that the driver had appeared at the Magistrates' Court in Aberystwyth on the 16<sup>th</sup> December 2021 for a traffic offence committed on 23<sup>rd</sup> July 2021 of exceeding a 30-mph speed limit (recorded as driving at 45mph). The Magistrates, having heard the driver's "exceptional hardship" case, determined that the driver would not be disqualified under the totting up process for the offence even though the driver's licence was now endorsed with 14 penalty points.

In March 2022, a Licensing Sub-Committee hearing to review the driver's fitness to retain a Dual Driver Licence was held and proceeded in the driver's absence. The Sub-Committee heard that magistrates had determined that the driver would not be disqualified under the "totting up" process after putting forward a case of exceptional hardship. The driver had informed the court that dependants such as an elderly mother would suffer hardship by not having assistance in attending medical appointments and general weekly supplies, and that disqualification would cause hardship to the family and that their horses would also suffer if they were not cared for.

The Sub-Committee also heard that the driver had failed to inform the Authority within 14 days of their motoring convictions, contrary to the dual driver conditions and unanimously decided to revoke the driver's dual driving licence.

The driver appealed the decision of the Licensing Sub-Committee at the Magistrates' Court on 8<sup>th</sup> August 2022, by this time, two of the speeding offences had expired. The appellant appeared before the magistrates and provided character references attesting to the driver's fitness and propriety.

The magistrates re-heard the case and considered the evidence put before them which included testimony from the driver. The court determined that the driver was a fit and proper person and the revocation was overturned. The magistrates declared that the Authority had not acted unfairly or unjust, therefore costs were not awarded.

### **Welsh Government Consultation – National Transport Delivery Plan: 2022-2027**

The Welsh Government (WG) has published a National Transport Delivery Plan (NTDP) (Appendix C). The plan sets out WG's transport plans for the next 5 years and how it intends to deliver the "Llwybr Newydd: The Wales Transport Strategy 2021" (WTS) (Appendix D). This consultation is seeking views on the draft plan in the context of the original strategy. The closing date for the consultation is 11 October 2022.

To deliver the three 5-year priorities in the WTS there are nine mini plans that set out how each mode and sector will contribute to achieving these. One of the nine sectors includes taxis and private hire vehicles. The ways in which Welsh Government plans intend to reform the way taxis and private hire vehicle (PHVs) operate during the next five years includes:

#### **Taxi Decarbonisation Action Plan:**

As part of its strategic Transport Decarbonisation Programme (TDP), Welsh Government's ambition is to develop the EV charging infrastructure in Wales and the decarbonisation of the nation's bus and taxi fleets. This programme is currently looking into ways to fund and support taxis and PHVs to meet the targets of a zero tailpipe emissions by 2028. This includes developing programmes to install EV charging at taxi ranks.

#### **Legislation and Policy Reform:**

Welsh Government recognises that the current legislation for taxis and PHVs dates back to the 19<sup>th</sup> century and is no longer fit for purpose in the modern world. The legislation on taxis and PHVs needs to reflect the changing nature of the industry and

Welsh Government intends to develop plans to reform and revise legislation to make the sector safer, fairer and greener.

Licensing Reform and National Standards for Taxis and PHVs:

Welsh Government intends to introduce one set of national licensing standards for drivers, vehicles and operators to improve safety and to ensure a consistent approach across Wales. It also plans to introduce a national licensing database and public register. The aim of this reform is to reduce local variance in standards. Local authorities are currently responsible for setting licensing requirements for drivers, vehicles and operators but these requirements vary from county to county which leads to inconsistent standards, cross border hire problems, and inconsistent enforcement.

Also as part of this reform, Welsh Government is seeking to simplify taxi fares so that they are fair and clear to customers and again that there is a consistent approach across Wales.

Integrated Ticketing and Journey Planning:

As part of the Welsh Government’s Metro programmes, it plans to develop systems that will enable users of different types of transport, including taxis, to be able to switch between them to deliver their vision of one network, one timetable, one ticket.

The Welsh Government’s programmes and individual projects within the strategic programmes that relate to taxis and PHVs are summarised in the schedule below:

Reference	Description	Timescale
T&P	Taxi and Private Hire Vehicles	
T&P 1	Initial stakeholder engagement on potential reforms	2022 to 2023
T&P 2	Drafting and consultation of White Paper on taxi/PHV licensing	2022 to 2024
T&P 3	Drafting of new taxi/PHV licensing Bill including national standards	2022 to 2025
T&P 4	Development of national licensing database	2023 to 2023
T&P 5	Development of taxi decarbonisation action plan	2022 to 2026
T&P 6	Implementation of taxi decarbonisation action plan	2023 to 2027 and beyond
T&P 7	Development of a national training courses for drivers and operators	2022 to 2024
T&P 8	Roll out of training for drivers (optional at first until legislation in place)	2023 to 2027 and beyond
T&P 9	Development and formalisation of taxi-bus arrangements for rural areas	2023 to 2027 and beyond
T&P 10	Try before you buy Green taxi pilot (started 2021)	2022 to 2024
T&P 11	Evaluation of try before you buy pilot (results feeding into decarbonisation plan implementation)	2022 to 2024
T&P 12	Develop options for increasing numbers of Wheelchair Accessible Vehicles	2022 to 2023
T&P 13	Implement preferred option(s) for increasing numbers of Wheelchair Accessible Vehicles	2023 to 2026

## **Animal Welfare (Licensing of Activities Involving Animals) (Wales) Regulations 2021**

The fees and charges for the Animal Welfare (Licensing of Activities Involving Animals) (Wales) Regulations 2021 were agreed in Cabinet on the 6<sup>th</sup> September 2022. The authority can now license existing pet shop premises under the new regulations. It also is in the process of issuing a press release to advise those who may require a license, and to encourage those to apply. The service has identified a number of individuals advertising online who may require a license for selling pet animals, and will approach those sellers to assess whether they fall under the new legislation. As previously discussed, the authority is targeting those operators selling pet animals frequently who are clearly operating as a commercial business.

<b>Recommendation(s):</b>	Members receive this report for information.
<b>Reason for recommendation</b>	To advise elected Members of activity undertaken by the Licensing Section since the last Committee meeting and other relevant information.
<b>Policy Framework:</b>	The statutory functions delivered by the Licensing Team is a fundamental element of Public Protection policy framework.
<b>Corporate Priorities</b>	<ul style="list-style-type: none"><li>• Boosting the economy, supporting businesses and enabling employment</li></ul>
<b>Finance and procurement implications:</b>	Within budget
<b>Service Area</b>	Policy, Performance and Public Protection
<b>Statutory Powers:</b>	Local Government (Miscellaneous Provisions) act 1976
<b>Background Papers</b>	None
<b>Corporate Lead Officer:</b>	Alun Williams (Policy, Performance and Public Protection)
<b>Reporting Officer:</b>	Anne-Louise Davies (Trading Standards & Licensing Manager)
<b>Date:</b>	15 September 2022

### **Appendices:**

Appendix A – Ceredigion Taxi Fares from 20<sup>th</sup> April 2018

Appendix B – New Taxi Fares from 27<sup>th</sup> July 2022

Appendix C – Welsh Government's National Transport Delivery Plan (NTDP)

Appendix D – Welsh Government's "Llwybr Newydd: The Wales Transport Strategy 2021" (WTS)

## Appendix A - Ceredigion Taxi Fares from 20<sup>th</sup> April 2018

Local Government (Miscellaneous Provisions) Act 1976  
Town Police Clauses Act 1847

TAXIS	First ½ mile	Every 1/10 mile Thereafter
Tariff 1		
6.00am to 9.00pm	£2.91	£0.17
Tariff 2		
9.00pm to 12 midnight & Bank Holidays (all day)	£3.33	£0.20
Tariff 3		
12 midnight to 6.00am	£3.33	£0.23
Tariff 4		
Christmas Day & New Year's Day	£5.81	£0.32
Each additional passenger in excess of the original hirer per journey		£0.21
MINI BUSES (Maximum 8 passengers) Tariff 5		
6.00am to 9.00pm	£3.67	£0.26
Tariff 6		
9.00pm to 6.00am & Bank Holiday (all day)	£4.79	£0.32
Tariff 7		
Christmas Day & New Years Day	£ 6.66	£0.44
In all instances extras may be charged up to the following:		
Waiting time per minute part thereof	£ 0.18	
Cases	£	0.53
Trunks	£	1.08
Fouling	£	53.81

## Appendix B – New Ceredigion Taxi Fares from 27<sup>th</sup> July 2022

Local Government (Miscellaneous Provisions) Act 1976  
Town Police Clauses Act 1847

(Proposed by the Ceredigion Taxi Trade)

TAXIS	First ½ mile	Every 1/10 mile Thereafter
Tariff 1		
6.00am to 9.00pm	£3.50	£0.22
Tariff 2		
9.00pm to 12 midnight & Bank Holidays (all day)	£4.00	£0.25
Tariff 3		
12 midnight to 6.00am	£4.00	£0.28
Tariff 4		
Christmas Day & New Year's Day	£6.00	£0.37
Each additional passenger in excess of the original hirer per journey		£0.25
MINI BUSES (Maximum 8 passengers) Tariff 5		
6.00am to 9.00pm	£4.00	£0.31
Tariff 6		
9.00pm to 6.00am & Bank Holiday (all day)	£5.00	£0.37
Tariff 7		
Christmas Day & New Years Day	£7.00	£0.49
In all instances extras may be charged up to the following:		
Waiting time per minute part thereof	£0.25	
Cases	£1.00 each	
Trunks	£1.50 each	
Fouling	£100.00 per incident	

# **National Transport Delivery Plan 2022**

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From the minister

## From the minister



Transport is the laggard on the path to healing our damaged climate, because reducing emissions from transport requires fundamental change that reaches deep into society and the lives of individuals. To do better we have to act together, right across society, with governments, communities and businesses working collaboratively to change how we travel.

Our approach is threefold: reducing the need to travel in the first place by bringing jobs, shops, services and facilities close to where people live; making the sustainable transport modes of walking, cycling and public transport a natural attractive choice; and encouraging everyone to make those sustainable transport choices.

In 2021 we launched Llwybr Newydd, the new Wales Transport Strategy, to set out our priorities and ambitions. We are now publishing this National Transport Delivery Plan (NTDP) which lays out programmes, projects and new policies to deliver Llwybr Newydd and align transport with our

transition plan to a decarbonised economy, as published in Net Zero Wales

Alongside climate change, social justice and equality are major priorities for this Welsh Government and this plan seeks to deliver on all three.

When we developed the Llwybr Newydd it was clear from the many conversations and engagement sessions, that people right across Wales wanted a transport system that was affordable, reliable, easy to use and accessible to all.

This plan shows how we will better integrate journeys across different modes of transport, provide better more reliable and attractive public transport services, make tickets less complicated, and ensure people feel safe whilst travelling.

This adds up to a more accessible, more sustainable and more efficient transport system. This is good for individuals, good for communities, good for the environment, good for the economy and will help support economic wellbeing through thriving towns, cities and villages and Welsh language and culture.

Our plan recognises that delivery needs to be different in different places and is designed so that solutions can be tailored to support our rural communities as well as the more urban areas of Wales.

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## From the minister

Some of the steps in the just transition to a sustainable transport system in a net zero economy are not going to be easy. But now is the moment we have to act, whilst there is still time to prevent our climate being damaged beyond repair. In the process, we will not only aid the climate, but also give ourselves and future generations a better local environment, clean air, and the chance to live healthier active lifestyles.

A handwritten signature in black ink, appearing to read 'Lee', is centered within a light gray rectangular box.

**Lee Waters – Deputy Minister for Climate Change**

# Introduction

This National Transport Delivery Plan (NTDP) sets out how we will deliver against the priorities and ambitions set out in [Llwybr Newydd – The Wales Transport Strategy 2021 \(WTS\)](#). This includes the programmes, projects and new policies that we are intending to deliver over the next five years.

How we deliver against the WTS has social, economic, environmental and cultural implications for people in Wales and can help us deliver against multiple objectives. Therefore, delivering the WTS is closely aligned with the Programme for Government, [Net Zero Wales](#) and links to other government policies such as regeneration and tackling poverty.

The NTDP has four sections:

1. **Strategic Context** – how this document links to the Wales Transport Strategy and other relevant plans and policies.
2. **The NTDP: Turning Strategy to Action** - How we will implement the WTS by working in partnership, allocating funding, supporting projects and programmes, governance and monitoring.
3. **What we will deliver: Key Priorities** - A headline overview of how we will deliver against our three 5-year priorities.

4. **What we will Deliver: Modes and Sectors** - what we will deliver by individual mode and sector, including specific policies, programmes and projects.

Annexes - details of programmes and projects, and how we will deliver against cross-cutting pathways.

# 1. Strategic context

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## 1 Strategic Context

# 1. Strategic context

Transport is vital to the well-being of the people and economy of Wales. It has major social, environmental, economic, place-based and cultural impacts. The WTS sets out a new path to design an accessible, sustainable and efficient transport system that works for everyone.

## 1.1 Transport in Wales

For the purposes of this NTDP, transport covers nine transport modes – active travel (walking and cycling), bus, rail, roads (including streets and parking), taxis (and other private hire vehicles), maritime, freight and logistics, and aviation. It also includes services delivered by third sector community groups.

Transport is not just about providing services or infrastructure. It also plays an important role in the lives of people in Wales. This was also true during the coronavirus pandemic which completely changed our lives. It stopped our daily routines in their tracks and has forced us all to live differently. It has also presented us with a golden opportunity for change - significantly accelerating many of the enormous changes impacting on our society and our economy; for example, reducing the need to travel through remote working.

[Mobility in Wales](#) provides a more detailed overview of transport in Wales in 2020, setting out basic information about each of the different sectors, and also the wider links between transport and issues such as equality, the environment, culture, the economy and places as well as feedback from users. This provided the background we used to develop Llwybr Newydd: The Wales Transport Strategy 2021, and it provides useful background to commitments in the NTDP.

## 1.2 Transport Responsibilities

This NTDP set out our plans but also identifies areas also needing UK Government action so that we can deliver on shared ambitions.

This is because some aspects of transport are devolved to Welsh Government, but others remain the responsibility of the UK Government.

Welsh Government is responsible for roads, buses and taxis and some aspects of rail. We also have a planning role in relation to ports and logistics.

However, the UK Secretary of State remains responsible for many elements of rail in Wales, for aspects of vehicle regulation, for maritime transport and aviation. They also retain powers that will be important in the future, such as the power to implement universal road charging.

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## 1 Strategic Context

There are a number of other bodies involved in the delivery of transport services including Local Authorities, Transport for Wales (TfW), commercial operators and community groups. A more detailed breakdown of responsibilities between governments, local authorities and operators is provided below and our approach to partnership working is set out in section 2.1.

### 1.3 Llwybr Newydd - the Wales Transport Strategy 2021

The NTDP shows how we will deliver the [Llwybr Newydd - Wales Transport Strategy 2021 \(WTS\)](#).

Llwybr Newydd places people and climate change at the centre of how we design our transport system, setting the vision for an accessible, sustainable and efficient transport system. We set a target of 45% of journeys to be made by public transport, walking and cycling by 2040. This represented an increase of 13 percentage points on the 2019 estimated mode share of 32%. In the WTS the vision is supported by three 5-year priorities based on four 20-year well-being ambitions.

The 20-year ambitions link directly to the national well-being goals set out in the Well-being of Future Generations (Wales) Act 2015 and provide the underpinning purpose for investing

in transport. They also provide a framework against which we will measure our longer-term investment in transport

To deliver the three 5-year priorities in the WTS there are nine mini plans that set out how each mode and sector will contribute to achieving these. The nine modes and sectors are:

- Active travel
- Bus
- Rail
- Roads, streets and parking
- Third Sector
- Taxis and private hire vehicles
- Freight and logistics
- Maritime transport
- Aviation

As part of the priorities the WTS also sets a Sustainable Transport Hierarchy to guide how we prioritise our transport investments.

#### 1.3.1 Monitoring

The commitments under each of the WTS ambitions are reflected in the targets set in the WTS (see below). The new transport monitoring framework and the four delivery pathways will enable us to track progress against these wider ambitions.

# Transport responsibilities in Wales

	 Walking & cycling	 Bus	 Rail	 Roads, streets & parking	 Community transport	 Taxis & PHV	 Freight & logistics	 Ports & maritime	 Aviation
UK Government									
Welsh Government and Transport for Wales			 						
Local authorities in Wales		 							
Commercial operators									
Third Sector operators									

-  Leads on transport policy or planning
-  Plays a role in policy or planning
-  Delivers transport services
-  Delivers some transport services

# Llwybr Newydd

## The Wales Transport Strategy 2021

### OUR VISION

An accessible, sustainable and efficient transport system

### OUR 5-YEAR PRIORITIES

- 1 Bring services to people in order to reduce the need to travel
- 2 Allow people and goods to move easily from door to door by accessible, sustainable and efficient transport services and infrastructure
- 3 Encourage people to make the change to more sustainable transport

### OUR WELLBEING AMBITIONS



#### Good for people and communities

A transport system that contributes to a more equal Wales and to be a healthier Wales, that everyone has the confidence to use.

#### Good for the environment

A transport system that delivers a significant reduction in greenhouse gas emissions, maintains biodiversity, enhances ecosystem resilience and reduces waste.

#### Good for places and the economy

A transport system that contributes to our wider economic ambitions and helps local communities, supports a more sustainable supply chain, uses the latest innovations and addresses transport affordability.

#### Good for culture and the Welsh language

A transport system that supports the Welsh language, enables more people to use sustainable transport to get to arts, sport and cultural activities, and protects and enhances the historic environment.

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## 1 Strategic Context

### 1.3.2 The Sustainable Transport Hierarchy

The Sustainable Transport Hierarchy provides a way to guide future investment giving priority to maintaining, managing and upgrading our existing transport infrastructure. Where we need new infrastructure, it gives priority to walking and cycling, public transport and ultra-low emissions vehicles over other private motor vehicles.

### 1.3.3 Net Zero Wales

Following the publication of the WTS, we updated our plans for decarbonisation. [Net Zero Wales](#) sets out our decarbonisation ambitions for the next 5 years and is aligned to a pathway to net zero by 2050.

The Net Zero Wales ambition statement for transport addresses emissions through three broad areas of mitigation:

- Demand reduction and modal shift – setting targets for journeys to be made by public transport, walking and cycling of 35% for 2025 and 39% for 2030.
- Technological options including low and zero emission transport
- Improvements to fuel efficiency in conventional vehicles.

It also sets out 13 policies which will support the achievement of the ambition statement.

For our existing infrastructure, we will prioritise

Maintaining and managing it well

Adaptation to changing climate

Upgrade to support modal shift

Where we need new infrastructure, we will prioritise

Walking and Cycling

Public Transport

Ultra-Low Emissions Vehicles

Other Private Motor Vehicles

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## 1 Strategic Context

### 1.4 Other plans and policies considered by the NTDP

The following wider Welsh and UK Government plans, policies and reviews are also relevant to the NTDP.

#### 1.4.1 Key Welsh Government plans policies

Other key Welsh government plans used in developing the NTDP are:

- [Welsh Infrastructure Investment Plan 2012-2022](#), This is a 10-year plan to provide a stimulus to the Welsh economy in response to the impact of austerity through investment in strategic infrastructure.
- [The Future Wales – The National Plan 2040](#). Is the national development framework setting the directions for progress and development in Wales to 2040. The plan outlines a strategy for tackling key national priorities through the planning system.
- [Programme for Government](#) (PfG 2021-2026) Is a five-year commitment by the Welsh Government to tackle well-being and societal issues including their priorities for transport to support them. This also incorporates the commitments from the cooperation agreement between Welsh Ministers and Plaid Cymru.

#### 1.4.2 UK-wide plans and policies

The proposed UK Government Transport Bill that was announced during [the May 2022 Queen's Speech](#), includes key changes to the operation of the railways measures to safely enable self-driving and remotely operated vehicles and vessels and support the roll-out of electric vehicle charge points. It is important that the UK Government engages with us on these measures so we can fully understand the potential implications for Wales.

During 2021 there were also four key UK government plans and reviews relating to UK-wide transport.

At the higher-level [Net Zero Strategy: Build Back Greener](#), covers all sectors of the UK economy, not just transport. Although this included some limited additional transport funding it generally summarises the more detailed plans from the Decarbonising Transport plan summarised below.

- [Decarbonising Transport – A Better, Greener Britain \(DfT\), June 2021](#) This sets out the UK government's ambitions and commitments for decarbonising UK transport, which will include the non-devolved modes and sectors in Wales. There is a commitment to deliver a net zero rail network by 2050, with an ambitious programme of electrification and an ambition to remove all diesel-only trains from the network by 2040. It also includes a commitment to end the sale of new petrol and diesel cars and vans from 2030 and

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## 1 Strategic Context

all new cars and vans must be zero emission at the tailpipe by 2035.

- [Great British Railways: The Williams/Shapps Plan for Rail \(DfT\), May 2021](#) This plan sets out how a new public body, Great British Railways, will be created to run the rail network in the public interest. This proposes that a joint working agreement between Transport for Wales and Great British Railways be explored to improve the rail offer for passengers and freight customers in the connected network between Wales and England.
- [Union Connectivity Review: Final Report \(DfT\), November 2021](#) considers how better transport connectivity between the nations of the UK can be achieved. Specifically for Wales, the review, led by Sir Peter Hendy, recommends that the UK Government works with the Welsh Government on: a multimodal review of the North Wales Transport corridor; adopts a multimodal approach to the South Wales corridor by upgrading and building new stations on the existing South Wales mainline; and, develops a package of railway improvements to increase connectivity and reduce journey times between Cardiff, Birmingham and beyond. The UK Government is currently considering the report and joint work will take place on solutions to deliver the recommendations.

### 1.4.3 Strategic transport reviews in Wales

Three current strategic Welsh transport reviews in Wales have been taken into account in developing the NTDP. These are:

- [South East Wales Transport Commission –](#) The commission chaired by Lord Burns investigated sustainable ways to deal with congestion on the M4 in South East Wales and made 58 recommendations for developing a culture of sustainable travel in the South East, with a focus on Newport. in their report. The recommendations have been built into the South Wales Metro programme and are being delivered jointly by the Welsh Government through TfW and the local authorities of Cardiff, Newport and Monmouthshire.
- [Wales Roads Review: Initial Panel Report](#) sets out 9 criteria by which the panel will assess 55 roads projects that have been paused while they are reviewed. The Panel will also provide long-term strategic advice and recommendations for future road schemes and the processes for development and appraisal, where relevant themes emerge from the Review. The panel's early recommendation to reconsider the A55 junction 14 to 17 scheme objectives, so they are aligned with the Wales Transport Strategy, the Net Zero Wales Carbon Budget 2 and the North Wales Metro

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## 1 Strategic Context

programme, have been accepted by the Welsh Government and will form part of the considerations of the North Wales Transport Commission.

- [North Wales Transport Commission](#) – chaired by Lord Burns is a year-long review starting in April 2022, building on the North Wales Metro to develop recommendations for road, rail, bus and active travel across the whole of North Wales. It will consider the needs of all communities; both urban and rural, along the coast and inland. The commission's recommendations will be used to further develop the Metro programme and other sector plans.

### 1.4.4 Future transport plans

Following on from the WTS, we are working on a range of other more detailed plans relating to individual transport modes and sectors

On 1st April 2021, four new Corporate Joint Committees were established with three main duties, these being to develop regional transport and strategic development plans and to improve economic wellbeing. In June 2022, the transport planning duty will transfer from local authorities to the Corporate Joint Committees

The Corporate Joint Committees will be developing Regional Transport Plans, to set the policies to deliver the WTS at a local and regional level, taking in to account this NTDP, the

Metro programmes and the emerging recommendations of the strategic transport review. We are supporting Corporate Joint Committees in the development of the RTPs to build on the strategic programme development and growing technical support of the TfW regional Metro teams.

[Bws Cymru](#) sets out how we will use our powers and levers to help improve bus services. This plan looks at all aspects of improving bus service provision including infrastructure, road allocation, accessibility and integration with other public transport modes.

Over the life of the NTDP we will also be finalising other work including the Roads Review (which provides its final report in Summer 2022) and a white paper on bus reforms. The North Wales Transport Commission is expected to report in 2023 and there will be further work on taxis and private hire vehicles, on ports and maritime, and on freight and logistics.

## **2. The NTDP: turning strategy into action**

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## 2. The NTDP: Turning strategy into action

# 2. The NTDP: turning strategy into action

This section explains how the NTDP will be delivered, funded and governed by Welsh Government, Transport for Wales, Welsh local authorities and transport providers. It builds on the commitments in the WTS which sets out how we will: invest responsibly; deliver the strategy; and hold ourselves and others to account using the five ways of working. We have also taken into account key developments in regional structure that have been made since the WTS was published

## 2.1 Working in partnership

In order to deliver on the NTDP, we will work in partnership with our social partners and others, including the UK Government, Transport for Wales, corporate joint committees, local authorities, and transport providers in the private, public and third sectors.

### 2.1.1 Welsh Government

We have a key role in providing the environment for all of our partners to deliver our vision of a safe, accessible and efficient transport system. We will develop the necessary legislation and planning regime to allow reforms to be made in public

transport, the movement of goods and to enable people to live and work more locally.

Our grants schemes detailed in section 2.2.1 will provide funding aligned with the WTS and NTDP. With many of our operators needing to invest in new zero-emission vehicles and associated infrastructure and create new solutions such a car clubs and vehicle load schemes we will use our powers to create access to low rate loans and leases.

We are also the highway authority for the strategic road network in Wales and ensure this is safely and efficiently managed and operated. We will ensure it adapts to meet the needs of the shift to sustainable transport modes and also to address the challenges of climate change.

### 2.1.2 Transport commissions

The NTDP has taken into account the recommendations of the South East Wales Transport Commission. This provided a strategic review of transport issues in the South East, and the recommendations of that commission have now been incorporated into the South Wales Metro. A further transport commission has started work in North of Wales, and again, it is intended that will feed into future development of the North Wales Metro and other strategic programmes.

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## 2. The NTDP: Turning strategy into action

### 2.1.3 Social Partners

The Welsh Government is committed to working in social partnership to find the best solutions to the challenges facing Wales. This approach is built on the basis that more can be achieved by government, employers, and workers through trade unions, working together in a spirit of co-operation and collaboration. We will work with our social partners to achieve mutually agreed outcomes, to the benefit of all involved groups.

### 2.1.4 UK Government

As noted above, some aspects of transport in Wales have been devolved to Welsh Government whilst others remain the responsibility of UK Government. We will work collaboratively with the UK Government to ensure UK-wide policies consider the needs of the people of Wales, support our economy and path to net zero and provide us with a fair share of associated funding.

### 2.1.5 Transport for Wales

Transport for Wales provides a range of transport planning, development advice and operations for the Welsh Government. In relation to the NTDP it will support us in the governance and monitoring of the overall plan and in the development of strategic national programmes such as the

Metro programmes, bus reform including network redesign, active travel and integrated ticketing and journey planning.

### 2.1.6 Corporate Joint Committees

The newly formed Corporate Joint Committees (CJCs) have a duty to develop Regional Transport Plans (RTPs). These plans will set the policies to deliver the WTS at a local and regional level. The RTPs and NTDP will incorporate and apply our strategic national programmes to the regional and local priorities to ensure our national plan delivers for all of Wales. The RTPs will then provide a strategic framework for their local authorities to deliver within.

### 2.1.7 Local Authorities

Local authorities play a central role in the development and delivery of local transport services and infrastructure as well as currently having statutory responsibilities for local bus services and as the local highways authority. We will continue to consult with them in developing the national programmes to ensure they meet local needs. Working within the framework of the RTPs and our planned reforms for buses, taxis and private hire vehicle operations during the next five years they will provide the local management and oversight of the transition to the new service arrangements.

Many of our improvements to the transport infrastructure will be delivered by the local authorities. We will provide them

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## 2. The NTDP: Turning strategy into action

with a mix of core funds and grants for development works and grants for the delivery of infrastructure projects.

### 2.1.8 Transport providers

Bus, taxi, freight and maritime transport services in Wales are delivered by a wide range of private, municipal and third sector providers with support from the Welsh Government and local authorities.

To meet the new WTS ambitions and priorities, we will work with transport providers on issues such as improving access and moving towards zero-tailpipe emissions vehicles.

## 2.2 Funding

Responsibilities for policy, funding and delivery of transport in Wales and the borders is split principally across the Welsh Government, UK Government, Transport for Wales (TfW), local authorities, commercial operators and the third sector. The split of responsibilities is summarised in section 1.2

### 2.2.1 Funding sources

The Welsh Government provides significant capital and revenue funding for transport in Wales. Capital funding supports new and existing rail, bus, road and active travel infrastructure and Metro programmes. We also provide Financial Transaction capital in the form of loans or leases to

facilitate transport investments in things such as zero-emission vehicles which could be difficult for operators, particularly SMEs, to finance through commercial markets. Our revenue funding supports services such as rail and bus services, the operation and maintenance of the Strategic Road Network, transport planning and also supports transport users through funding concessionary travel for older and disabled bus users and discounted travel for younger people on trains and buses.

The Welsh Government provides funding to local authorities and others through transport grant programmes. The main grant programmes support active travel, local transport (including roads and bus infrastructure), ultra-low emission vehicle infrastructure and road safety.

In addition to direct transport budget interventions, other Welsh Government budgets also contribute to the development of the transport network. These budgets include regeneration, transforming towns, air quality and ultra-low emission vehicles.

Improvements to the transport network can also be funded from other sources. Local authorities can use their 'block' grants from Welsh Government to fund local transport investments. Recently, some local authority borrowing has been agreed for enhancements to the Ebbw Vale rail line. As part of the development control planning process local

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## 2. The NTDP: Turning strategy into action

authorities can also receive money for local transport improvements associated with developments, under Section 106 of the Town and Country Planning Act.

Large redevelopment projects can also attract multiple funding partners. For example, the Cardiff Central Enhancements programme has attracted funding from Welsh Government, Network Rail, Cardiff Council, UK Department of Transport, Cardiff Capital Region and a private developer. The proposed Cardiff Parkway station is a private sector led scheme which has received equity and loan support from the Welsh Government.

At a local level funding may come in the form of grants from bodies such as the National Heritage Lottery Fund who are currently supporting local community groups to deliver green infrastructure at 22 railway stations across Wales.

The funding of the transport system is complex, and we recognise that this can shape the way people use the system. Therefore, the Welsh Government will consider innovate ways to achieve our targets. For example, an emerging area which could deliver modal shift and carbon reduction targets whilst providing funding for significant improvements in public transport and active travel, is revenue from demand management schemes.

### 2.2.2 Welsh Government Statement of Funds Available

Welsh Government funding for transport is set out in a Statement of Funds Available (SoFA) which is included in the [final budget](#) published in March 2022, following the UK Government's Comprehensive Spending Review (CSR) announcements in October 2021. This provides an indication of revenue and capital funding over the next three years.

The SoFA provides a guide to the levels of spending on transport services, maintenance and projects we can plan for over the coming years. However, due to our annual budget settlement we do not have an absolute capital and revenue commitment for the term of this plan. There may be a need to adjust our future plan as recovery from Covid-19 is still uncertain and has been factored in using the latest forecast.

The indicative capital and revenue budget from the SoFA for transport is set out below. This table covers the whole 5-year period of the NTDP, so years 2025-26 and 2026-27 have been inflated by 2% over the previous years as an indication for planning purposes but were not confirmed in the CSR or the SoFA.

## 2. The NTDP: Turning strategy into action

NTDP 2022 – Indicative Transport Capital and Revenue Spend £000's					
	2022 - 2023	2023 - 2024	2024 - 2025	2025 - 2026	2026 - 2027
Capital	662,652	578,640	468,628	478,001	487,561
FTR* Capital	11,000	12,000	14,000	14,280	14,566
Revenue	462,034	425,034	425,034	433,535	442,206
Total	1,173,686	1,053,674	945,662	964,575	983,867

\* Financial Transaction Capital for which we will receive a return on in future years.

### 2.2.3 UK Government funding

The successful delivery of our strategic priorities for transport in Wales will depend upon close working with the UK Government.

For the UK Government responsibilities outlined in section 1.2, they not only set policy but also provide funding mainly through the Department for Transport (DfT). It is vital to the development of sustainable integrated transport that Wales receives its' fair share of funding and that historical underinvestment is addressed.

Historically the European Union has been a significant funder of transport projects in Wales. On leaving the EU, the UK Government committed to replace this funding. Despite repeated promises that Wales would not be a penny worse off, Wales will now receive a reduction of over £1 billion in funds by 2024-25, compared to what it would have received had the UK Government delivered its pledge.

The funding plans set out by the UK Government do not reflect the distinct needs of Welsh communities. We are concerned that too little will reach those communities most in need and we do not support the decision to redirect economic development funds away from those areas where poverty is most concentrated. This regressive decision is compounded by the dramatic reduction in the funds Wales would have received had the UK Government delivered its pledge to replace EU funds for Wales in full.

The proposed role of the Welsh Government in the allocation of the funds also falls short of a genuine co-decision making function essential to maximising investment and respecting devolution in Wales. This is true for these funds and the Levelling-Up funds which have been used to support transport projects.

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## 2. The NTDP: Turning strategy into action

### 2.3 Strategic Programmes

The NTDP will be delivered through a number of programmes, projects and policy interventions. The Welsh Government will be putting in place a range of new policy initiatives to help improve specific aspects of transport in Wales.

Our strategic delivery programmes directly funded by the Welsh Government include the Metro programmes and the Transport Decarbonisation Programme. In addition, WeITAG, our guidance on developing transport projects in Wales, is being updated to ensure that future transport projects funded by the Welsh Government align with our wider priorities and ambitions.

Many of the WTS priorities will be delivered through individual projects funded through our ongoing transport grant funds to local authorities. These will be guided by the Regional Transport Plans which will be aligned to the Metro and Transport Decarbonisation Programmes.

#### 2.3.1 Metro Programmes

Our Metro programmes are key to the integration of transport across Wales. They bring together strategic transport planning with our well-being ambitions to provide a regional longer-term strategy to develop an integrated, accessible, efficient and sustainable transport system, where people do not need to rely on the car for everyday journeys.

TfW is leading on the development of these programmes and associated business cases on behalf of the Welsh Government. They will leverage multiple sources of funding from the Welsh and UK Governments, city deals, local authorities and developers into integrated multimodal programmes to drive modal shift away from the car. They will also set the strategic context for the Regional Transport Plans to build on and extend with additional schemes to meet particular regional and local needs.

#### 2.3.2 Transport Decarbonisation Programme (TPD)

Our TDP supports specific actions to deliver our decarbonisation targets set out in Net Zero Wales. This programme focuses our actions all modes and sectors including the development of the strategic EV charging infrastructure in Wales and the decarbonisation of our bus and taxi fleets. The programme is currently developing funding models to support these two sectors meet the targets of a zero tailpipe emission taxi and private hire fleet by 2028 and a zero tailpipe emission bus fleet by 2035.

#### 2.3.3 WeITAG

WeITAG is the Welsh guidance on planning and appraising transport projects. We are currently updating WeITAG in line with the commitment in the WTS. WeITAG covers every

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## 2. The NTDP: Turning strategy into action

stage of the Welsh Government's funded programme and project development from issue identification, through option selection, design, delivery and evaluation, whether delivered by local authorities, TfW or directly by our own teams.

The programmes and individual projects within the programmes listed in the delivery schedule in Annex 2 will be subject to appraisal through the revised WeTAG. This will ensure these programmes and projects remain aligned with the priorities and well-being ambitions of Llwybr Newydd and the NTDP and also meet the regional and local needs through engagement with local stakeholders.

### 2.3.4 Transport grant programmes

Welsh Government provides funding to local authorities and others through transport grant programmes. We will be modernising these grant programmes in the coming years to better align with the priorities of the WTS, as well as our path to Net Zero. The main grant programmes are:

- Active travel
- Local transport including roads
- Ultra-low emission vehicles
- Road safety

In addition to direct transport budget interventions other Welsh Government budgets also contribute to the development of the transport network. These budgets include regeneration, transforming towns and air quality.

## 2.4 Governance

### 2.4.1 National Transport Performance Board

As committed to in Llwybr Newydd we have established a National Transport Performance Board (NTPB) to review our overall progress on the WTS.

The Board will also monitor the supporting plans including the National Transport Delivery Plan and Regional Transport Plans. The Board will review the work of Transport for Wales and other partners in Wales. The NTPB meets every 6 months and is chaired by the Deputy Minister for Climate Change. They are supported by a Core Reference Group of critical friends who provide robust challenge and honest feedback.

### 2.4.2 NTDP Management

Using the NTDP, we will work with TfW to oversee the delivery of the WTS. Together we will work closely with the new regional Corporate Joint Committees to help align the emerging Regional Transport Plans with the WTS, NTDP and their related Metro and Transport Decarbonisation programmes. We will report progress to the NTPB and identify emerging issues that may impact on the delivery of our planned outcomes.

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## 2. The NTDP: Turning strategy into action

### 2.4.3 NTDP Monitoring and Review

We will monitor progress and report to the NTPB using a consistent and validated set of data and information. Our plans for monitoring are set out below.

#### 2.4.3.1 Monitoring framework

The Monitoring Framework is a suite of measures and indicators to track progress against the WTS and NTDP. It contains 6 key measures and 27 subsidiary measures, aligned with the four well-being ambitions in the WTS.

To capture the impact of our projects, programmes and policies in the NTDP and other initiatives, we will collect data from a variety of sources in Wales including Welsh Government departments, Cadw and Transport for Wales, along with other UK wide organisations. We will also work with organisations that have oversight of the transport network across the UK, including the Department for Transport, Network Rail, Office of Rail and Road and the Department for Environment, Food and Rural Affairs.

These data sources will be supplemented by a new National Travel Survey for Wales that will collect key travel related data from a representative sample of the Welsh population. This will include representative coverage across the geography of Wales, protected characteristics and other socio-economic factors. Through targeted questions and travel diaries the

survey, we will identify trends in modal shift and active travel uptake.

#### 2.4.3.2 Delivery pathways

We will also monitor the NTDP through our four cross-cutting delivery pathways set out in the Wales Transport Strategy. The four pathways are critical to delivering the WTS ambitions and priorities on bring them together under decarbonisation, equality, integrated journey planning and the rural pathway.

Four working groups, involving partners across TfW, CJsCs, local authorities and strategic partners are being set up to monitor these, reporting to the Transport Performance Board. Further details on how the NTDP will deliver against the pathways is set out in annex 3.

#### 2.4.3.3 Reviewing the NTDP

The NTDP covers the period 2022 to 2027. During 2026 we will be preparing the NTDP for the following 5 years.

To inform the programmes and interventions in that plan, we will carry out more in-depth review of the effectiveness of this plan in meeting our priorities and ambitions. This review will assess what has been achieved both at a national and regional level to update the longer-term transport strategy as well as the next 5-year delivery plan.

# **3. What we will deliver – key priorities**

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### 3. What we will deliver – key priorities

## 3. What we will deliver – key priorities

This section provides a high-level overview of what we will deliver under the three headline priorities in the Wales Transport Strategy.

It draws on the more detailed policies, programmes and projects in Annex 2, and in the subsequent sections which cover each individual mode and sector.

A full list of our programmes and interventions, with timelines is set out in Annex 2.

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### 3. What we will deliver – key priorities

## 3.1 Priority 1: bring services to people in order to reduce the need for people to use their cars on a daily basis

The headline priority 1 from Llwybr Newydd for the next 5 years is to bring services to people in order to reduce the need for people to use their cars on a daily basis. This will involve planning ahead for better physical and digital connectivity, more accessible services, more home and remote working and more active travel.

This priority is primarily delivered through working in partnership with others and through working strategically across transport modes and sectors. For example, it will involve working with local authorities and developers through the land-use planning system and regional transport planning and with other areas of Welsh Government in relation to home working and our digital strategy.

### 3.1.1 Support for remote working

We published our [remote working strategy](#) in March 2022. The strategy will support delivery of Priority 1 and already we have a network of 25 pilot hubs open. Data from the usage of these hubs will be used to support the development of future

remote working facilities. We are also developing a unified co-working booking system for the public sector to make the use of hubs easier for both regular and occasional users.

Our Town Centre First initiative supports the long-term ambition for 30% of the Welsh population to work from, or closer to, home. This will be done through repurposing vacant buildings into co-working hubs, encouraging public sector organisations to set up offices in town centre locations. Superfast Businesses Wales' work to improve connection speeds which will also aid this (see below)

We are investing £136m in our Transforming Towns which funds these projects. It is available to all of Wales' local authorities, is designed to be as flexible as possible and will offer support for a wide range of projects from green infrastructure and the creation of active travel routes to improvements for business owners.

### 3.1.2 Transport and new developments

We have said we will locate new developments close to public transport and design them to be walk and cycle friendly from the outset.

This commitment will be delivered through the operation of the land-use planning system, guided by Future Wales – the

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### 3. What we will deliver – key priorities

National Plan 2040 and [Planning Policy Wales](#). This notes that part of good design is avoiding the creation of car-based developments. It contributes to minimising the need to travel and reliance on the car, whilst maximising opportunities for people to make sustainable and healthy travel choices for their daily journeys. These principles are also consistent with the concept of a 20-minute neighbourhood where people have the ability to ‘live locally’ – where most of their everyday needs are met within a 20-minute walk of their home. Achieving these objectives requires the selection of sites which can be made easily accessible by sustainable modes as well as incorporating appropriate, safe and sustainable links (including active travel networks) within and between development, using legal agreements where appropriate.

It also notes that wherever possible, best use should be made of existing infrastructure. Where new infrastructure is necessary to mitigate transport impacts of a development and to maximise accessibility by sustainable non-car modes, it should be integrated within the development layout and beyond the boundary, as appropriate. This could include works to connect cycle routes within a site to a wider strategic cycling network or provision of bus priority measures on highway corridors serving a new development.

Higher densities should be encouraged near major public transport nodes or interchanges, to generate a critical mass of

people to support services such as public transport, local shops and schools.

The policy also notes that planning authorities should identify development sites which are highly accessible to non-car modes and allocate them for travel intensive uses such as offices, shopping, leisure, hospitals and housing of sufficient density to fully utilise their accessibility potential.

Sites which are unlikely to be well-served by walking, cycling and public transport should not be allocated for development.

#### 3.1.3 Reviewing TAN 18

As part of our commitment to working more closely with planning, we need to update our planning guidance on transport. Technical Advice Note 18 – Transport is a vital document for guiding transport planning in new developments. We will review TAN 18 in the next 5 years, to take account of the new transport priorities in the Wales Transport Strategy and in Future Wales - the National Plan 2040.

#### 3.1.4 Digital Strategy

We are committed to improving access to fast and reliable broadband both at home and for businesses, to facilitate home and remote working. An important enabler is our [Digital strategy](#) for Wales supporting improvements to access to fast reliable broadband for both homes and businesses. Superfast

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### 3. What we will deliver – key priorities

Business Wales is working to encourage businesses to make more of digital. Our work to further improve digital connectivity will support this with a number of existing interventions including a £20m local broadband Fund and the Access Broadband Cymru grant scheme to help those without access to superfast broadband. This is in addition to its current roll-out of full-fibre broadband with Openreach to around 39,000 properties using £56m of public funding.

We aim to continue supporting Welsh businesses to ensure they have the necessary digital capacity to support flexible and remote working, through our [Digital strategy for Wales: delivery plan](#) published in March 2021.

#### 3.1.5 Strategic Initiatives and a joined-up approach to investment

It is important to work strategically across transport to ensure that our investment enables people to use public transport and active travel, rather than their cars for day to day journeys.

We are committed to Integrated Journey Planning across all of our modes and sectors (see below) which will help make journeys easier.

In addition, we have put in place a series of strategic initiatives such as our Metro programmes and Regional

Transport Plans which are helping to align strategic investment across rail, bus and road on a regional basis, our strategic bus network redesign, and our commitment to more rail services to help achieve this (see below).

We will use the Welsh Government Transport Appraisal Guidance (WelTAG) to ensure that new investment is made assessed consistently and meets the vision, priorities and ambitions set out in the WTS.

#### 3.1.6 Regional working

The new regional Corporate Joint Committees (CJCs) will help to integrate transport and land use planning through their three broad function areas, which are to prepare: Regional Economic Frameworks (REFs); Strategic Development Plans (SDPs); and Regional Transport Plans (RTPs).

With TfW, we will support CJCs in the development of the RTPs, which will build on the strategic programme development and growing technical support of the TfW regional Metro teams. This will help ensure that the needs of all communities are taken into account in planning and delivering integrated sustainable transport systems This approach will build on the Metro programmes which have already established collaborative working with local authorities and UK Government on non-devolved rail infrastructure. We are already using this joined up regional approach to co-deliver on the recommendations of the South East Wales

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### 3. What we will deliver – key priorities

Transport Commission and expect to extend this by incorporating the recommendations of the North Wales Transport Commission and Roads Review into the Metro programmes and RTPs in 2023.

Through developing the plans and framework the CJsCs will work closely with local authorities in their regions. This work will provide a vital link between economic development, land-use planning and transport planning, to ensure that new developments take current and future sustainable transport provisions into account.

#### 3.1.7 More active travel

As noted in transport and land-use planning above only sites which are, or can be, easily reached by walking or cycling, and are well served by public transport should be considered for travel intensive developments. The requirements for active travel and public transport accessibility of new developments will be incorporated in any future review of the planning guidance on transport, TAN 18. This will ensure that new developments are designed to be walking and cycle-friendly from the outset.

As outlined in priority 2 below we are also investing in developing our existing active travel infrastructure. This will increase the walking and cycling opportunities for people, including those with limited mobility or vision, to access

existing employment, services and leisure and reduce the need to use their cars on a daily basis.

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### 3. What we will deliver – key priorities

## 3.2 Priority 2: accessible, sustainable and efficient transport services and infrastructure

Priority 2 is to allow people and goods to move easily from door to door by accessible, sustainable and efficient transport services and infrastructure. We will actively aim to achieve a shift away from private car use to more sustainable transport modes for the majority of journeys. We will do this by investing in low carbon, accessible, efficient and sustainable services and infrastructure that enable more people to walk, cycle and use public transport, and low emissions vehicles.

For infrastructure the Sustainable Transport Hierarchy starts with managing and maintaining our existing infrastructure and then adapting it for modal shift and the effects of climate change. Where we need new infrastructure, we will give priority to walking and cycling, public transport and ultra-low emissions vehicles over other private road vehicles.

As noted, we have also set targets for modal shift, for reductions in passenger transport emissions, reductions in car mileage and freight transport efficiency.

In order to achieve this priority, key NTDP actions include investing in infrastructure, services, integrated journey planning, simpler fares, tickets and timetables. We want to improve accessibility, involve users in service design and

improve affordability through our commitment to explore 'Fairer Fares' across Wales.

### 3.2.1 Legislation and Policy reform

We will enable delivery of the WTS through legislative and policy reform. This will help unlock investment and deliver wider benefits for people across Wales.

#### 3.2.1.1 Devolution

Responsibility for transport in Wales is shared between the UK and Welsh Government with a mixture of responsibilities. In the long term, we would like to see more responsibilities devolved to Wales, with fair and equitable funding, to enable us to achieve some of our bigger ambitions for Wales. Specifically, in the short-term we would like to see Air Passenger Duty devolved and in the long term, we would like to see rail infrastructure fully devolved to Wales.

#### 3.2.1.2 Bus Reform

We have set an ambitious target to reform bus legislation that is currently preventing the public sector from making significant improvements to bus services. The aim is to give the public sector control on the frequency and routing of bus services, which will in turn enable us to extend their reach and better integrate them with other modes and ensure they meet the needs of communities across Wales. Our legislative

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### 3. What we will deliver – key priorities

proposals include the following aspects, which we will be consulting on:

- The franchising of bus services across Wales
- Allowing local authorities to create new municipal bus companies
- Relaxing restrictions on existing municipal bus companies to put them on the same footing as new ones

#### 3.2.1.3 Taxis and PHVs

The current legislation for taxis and PHVs dates back to the 19<sup>th</sup> century and even the more recent legislation predates the arrival of the internet. We need to reform legislation on taxis and PHVs to respond to the changing nature of the industry and will develop plans for revised legislation to make the sector safer, fairer and greener.

#### 3.2.1.4 Freeports

In May 2022 we reached an agreement with the UK Government on the establishment of a Freeports policy in Wales. A Freeport will only be implemented if it can be demonstrated clearly it will operate in a manner that aligns with our policies on fair work and environmental sustainability, including the commitment to Wales becoming a net-zero carbon nation. Both Governments will remain open to the

possibility of a multi-site Freeport in Wales and also to the possibility of allowing more than one Freeport.

### 3.2.2 Funding Programmes

Over the next five years we will target funding towards sustainable transport. We will reallocate any saving from schemes subject to the Roads Review to deliver more sustainable forms of transport and maintain and renew existing assets. We will also revise our grant schemes to better reflect the priorities and ambitions of the WTS and our new development and delivery structures, including the Metro programmes and CJsCs.

We have a number of transport grant programmes that fund local transport, road safety, infrastructure improvements and ultra-low emission vehicles and associated infrastructure. Working across government we also coordinate with other departmental programmes and budgets to support transport including air quality regeneration and transforming towns.

The following transport funding programmes are the main ones that support the delivery of sustainable transport.

#### 3.2.2.1 Active Travel Fund

We have increased funding for active travel infrastructure three-fold since 2018 and we plan to increase this further in future years. Our new Active Travel Act Guidance will help

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### **3. What we will deliver – key priorities**

ensure the quality and accessibility of new infrastructure. We also continue to provide local authorities with funding to further develop Active Travel Network Maps (ATNMs) which provide an integrated plan for the future to extend the reach of active travel and plan development in the areas that are accessible by walking and cycling.

#### **3.2.2.2 Support for Rail in Wales**

Responsibility for rail in Wales is shared between the Welsh and UK Governments. We are investing significantly in the services and infrastructure under our control on the Core Valley Lines and working closely with the UK Government to maximise investment in rail. The key programmes we need UK Government to deliver include increasing capacity in South, Mid and North Wales, improving accessibility and level crossing safety and the early electrification of main routes to support decarbonisation.

We have always supported rail services through operating subsidies as a key part of our national transport system. During the pandemic we have provided over £250m of revenue funding over and above the planned subsidy to allow services to continue operating to support the Welsh economy and those who needed to travel. We will continue to support our rail services to re-establish timetables as customers return after the pandemic and then to grow with new services.

#### **3.2.2.3 Support for Bus in Wales**

Approximately 80% of public transport journeys are by bus and we support this through our bus services support grant and our concessionary fares scheme. Bus passenger revenue has been hit in a similar way to rail during the pandemic. Through our bus emergency schemes we have provided approximately £130m of additional support to the sector to maintain a foundation timetable for those who needed to travel. Recognising the time it will take passenger numbers to return, we are planning to provide additional support over the next 3 years during which time we will also move to our new network and operating model.

#### **3.2.2.4 Support for Freeports**

UK Ministers will provide at least £26m of non-repayable starter funding and tax incentives for any Freeport established in Wales, in parity with the deals offered to English Freeports. The Welsh Government will design tax reliefs from local and devolved taxes (Non-Domestic Rates and Land Transaction Tax) to support the policy aims.

#### **3.2.2.5 Innovative approaches**

Delivering against our targets requires a change in the way we travel. We need fewer cars on our roads, and more people using public transport, walking or cycling. An emerging area which has the potential to deliver modal shift, address

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### 3. What we will deliver – key priorities

carbon targets and support investment in sustainable transport is demand management schemes such as road user charging.

The UK Secretary of State for Transport retains powers to implement universal road charging and to receive any revenue, but through the Transport Act 2000 Welsh Ministers can provide powers to local authorities to implement local schemes.

Local schemes could deliver against our target and provide funding for improvements in public transport and active travel as the local authority would receive the revenue. These potential future revenue streams must be used on local transport priorities and could contribute to the expenditure needed to make transport infrastructure improvements or to provide cheaper fares.

We will explore a ‘benefits and charges packages’ approach to introducing any new schemes, looking at ways to improve services before charges or introduce lower fares when charging starts. We will support local authorities exploring options to borrow against the future demand management related revenue streams to deliver enhancement in public transport and active travel in advance of any local charging regime being introduced.

### 3.2.3 Integrated journeys

Journey integration is central to achieving our ambition of accessible, sustainable and efficient transport.

We are bringing together roads, active travel, bus and rail in Wales with other transport modes to think in a holistic way about travel from the customer perspective. This initiative cuts across each aspect of transport planning from services and infrastructure to ticketing. Key elements of our integrated journeys approach in Wales include:

#### 3.2.3.1 Metro programmes

The Metro programmes integrate public transport and active travel to provide customers with door-to-door sustainable transport options. The South Wales Metro is most advanced with the delivery of the Core Valley Lines (CVL) transformation in construction. It also incorporates the delivery of the South East Wales Transport Commission recommendations and the development of an integrated transport hub around Cardiff Central. The North Wales Metro programme has, in addition to longer-term projects in development, progressed a wider range of smaller schemes which are delivering in partnership with the local authorities. These schemes include station active travel improvements at 11 sites and refurbishment at Bangor bus interchange. Our Swansea Bay and West Wales Metro is still in the

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### **3. What we will deliver – key priorities**

development phase but will lead on the implementation of the hydrogen fuel cell bus pilot for Wales.

#### **3.2.3.2 One network, one timetable, one ticket**

We want to create a sustainable transport system with users as its focus, which is easy to access, has extensive, reliable and consistent networks, has one ticketing system, and is easy to understand and navigate – expressed simply as: ‘One Network, One Timetable, One Ticket’. We are intent on achieving a sustainable transport system that boosts social equity and is capable of delivering the scale of modal shift required to respond to the Climate Emergency.

#### **3.2.3.3 Integrated ticketing and journey planning**

We want to go further than just integrating bus services and will improve the accessibility of transport by joining up ticketing, journey planning and information on sustainable transport in Wales. This will allow customers to easily switch between different types of sustainable transport and travel with confidence, choosing the best options for their journey.

We will explore ways to make it simpler for customers to buy tickets and pay for door-to-door journeys. To simplify payment, we will invest in a Pay-As-You-Go (PAYG) ticketing

scheme using contactless debit/credit as well as prepayment cards to support those without access to bank accounts.

By bringing together mobile apps and transport websites we will make it simple for anyone to discover what sustainable transport options are available, plan a journey and book and pay for it. We are involving users, including those with lived experience, in the development of our future digital services and the design of our overall ticketing and journey planning offerings. All services will be available in both Welsh and English.

#### **3.2.3.4 Station networks plans**

We are no longer looking at our bus and rail stations in isolation. Instead, as part of our Metro programmes, we now see them as hubs for integrated journeys – bringing together all sustainable transport. These locally focussed individual plans will improve walking and cycling infrastructure for people to easily switch between transport types. At bus and train stations these will provide improved active travel facilities including cycle storage and hire.

### **3.2.4 Strategic initiatives**

We have many projects and programmes detailed in annex 2 that will help us improve the reliability, safety and frequency of public transport. Building on the strategic initiatives from

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### 3. What we will deliver – key priorities

priority 1 some of the strategic initiatives that will deliver these priorities are outlined below.

In developing the infrastructure and services we will use inclusive design principles and involve public transport users in the design and development of new services.

The initiatives will make best use of our extensive existing transport infrastructure and as we make changes, we will adapt it support modal shift to sustainable modes and the impacts of climate change.

Where these initiatives require new infrastructure, they will follow the Sustainable Transport Hierarchy. This approach is reflected in our Roads Review which is reviewing 55 road schemes against the priorities and ambitions of the WTS.

#### 3.2.4.1 Strategic bus network design

Our major project to review bus services and infrastructure across Wales in collaboration with local authorities, will harness the power of big data and innovative software to map the bus network and establish where best to invest in services and infrastructure that will make the biggest difference. This ground-breaking project is led by TfW and draws on the local knowledge of the operators and local authorities to ensure our 'one network' meets local needs as well as national objectives.

#### 3.2.4.2 Improving our bus services and infrastructure

We will continue to develop and upgrade our long distance TrawsCymru services, improving integration with rail and establishing virtual stations across the network. We are investing in demand responsive services such as Fflecsi and making improvements to other services such as the Sherpa Network in Snowdonia. Through our network design and working with TfW, local authorities and transport providers we will identify infrastructure hotspots and address them through roadspace reallocation and enhancement projects to give priority to sustainable public transport. As well as supporting bus infrastructure projects across Wales through our grants programme, we will develop and complete a range of major bus infrastructure projects including:

- Rapid bus corridor between Cardiff and Newport
- Porth Integrated bus and rail station (2023)
- New Cardiff Bus Station 2023
- Refurbishment of Bangor Bus Station

#### 3.2.4.3 Improving our rail services

Through our rail franchise we are increasing the routes and frequency of services and by 2025 we will be operating approximately 30% more services on the Wales and Borders network than ran in 2018. These services will be supported by

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### 3. What we will deliver – key priorities

£800m of new rolling stock and the CVL transformation programmes.

#### 3.2.4.4 Global Centre of Rail Excellence

We are establishing a Global Centre of Rail Excellence at the heads of the Dulais and Tawe valleys to meet the future needs of the rail industry. This will provide a new rail testing facility to test rolling stock, infrastructure and systems from prototype to implementation. This will put us in a strong position to support research and development across the industry and to support the skills development to achieve high quality employment in fair, secure and sustainable jobs that contribute to reducing regional inequality and promoting regeneration in Wales.

#### 3.2.4.5 Accessibility

We continue to enhance the accessibility of our public transport. This includes the active travel routes to get to the stops and stations; the stops and stations themselves; and the buses and rolling stock. Level boarding from platform to train will be a key feature of the transformed CVL with the rolling stock also having automatically deploying gap fillers removing the gap between platform and train.

#### 3.2.4.6 West coast travel corridors

TfW are developing outline plans for improving sustainable transport along travel corridors on the west coast of Wales. As part of this work they will identify any potential routes that will need to be reserved for potential future development.

#### 3.2.4.7 Decarbonising our fleets

We have set a series of targets to decarbonise transport fleets in Wales. These include the target to move to a net zero emission tailpipe bus fleet by 2035 and a zero-emission taxi fleet by 2028. We are working actively with UK Government on rail electrification and have a fleet plan to take incremental advantage of this as it is delivered. Whilst freight, ports and aviation are not devolved to Wales, we will continue to work with the UK Government on industry plans to develop EV, hydrogen and sustainable aviation fuels and supporting infrastructure to reduce carbon emissions in these sectors

#### 3.2.4.8 EV charging strategy

To increase the uptake in electric vehicles we aim that by 2025, all users of electric cars and vans in Wales are confident that they can access electric vehicle charging infrastructure when and where they need it. This is set out in our [EV Charging Strategy](#).

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### 3. What we will deliver – key priorities

In order to deliver on this, we are rolling out a range of initiatives including charging points on the strategic road network and rail stations, support for local authorities to deliver public and on street charging, setting national standards to ensure better user experiences and supporting building the skills base to maintain and operate them. We are also supporting community based EV charging and mobility schemes. Beyond this we will amend building regulations to mandate electric vehicle charging is provided at all new and refurbished buildings.

#### 3.2.4.9 Roads Review

In order to ensure our investment is aligned with the sustainable transport hierarchy a Roads Review Panel has been established to review all road schemes funded by Welsh Government. The Panel will establish criteria to test when new roads are the right solutions for transport problems, in line with Llwybr Newydd – the Wales Transport Strategy 2021. More information is available at [Roads review | GOV.WALES](#).

#### 3.2.4.10 Road safety framework

We will review our road safety framework to support our Vision Zero approach to road safety, based on the belief that no death or serious injury is acceptable on roads. This will support the delivery our legal obligations on accessibility and safety as a highways authority and complement our work on active travel, roadspace reallocation and speed limits.

#### 3.2.4.11 Asset management and operations

Effective asset management will enable us to make best use of our existing transport infrastructure. As part of development of the CVL we have implemented the latest asset management systems and are building a new control centre for its' operation. We also operate two network control centres for the Strategic Roads Network (SRN). We will support digital and other innovations that will improve our management and maintenance and allow us to operate them safely, effectively and efficiently to provide reliable journeys.

#### 3.2.4.12 A strategic approach to freight, logistics, ports and maritime

Although freight and logistics are not devolved to Wales, and ports and maritime are only partly devolved, these sectors are hugely important to the well-being of Wales. They are also undergoing major changes through the impact of Brexit but also the huge increase in online shopping. We will work closely with the UK Government and the key sector bodies to address some of the major issues in Wales through two separate new strategic plans – one for Freight and Logistics, and one for Ports and Maritime Transport. They will help address key issues including last mile deliveries, skills and training, decarbonising the sector and moving freight from road to rail and water.

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### 3. What we will deliver – key priorities

#### 3.2.4.13 Walking and cycling infrastructure

We have a range of other initiatives to increase the uptake of walking and cycling. In addition to the significant investment in new walking and cycling routes and facilities through the Active Travel Fund, we are installing cycle storage at stations and on public transport. Through the South East Wales Transport Commission recommendations, we have consulted on a sustainable transport corridor for segregated walking and cycling along the A48 and National Cycle Network (NCN) 88 between Cardiff and Newport, with links to two proposed new railway stations. As part of our Active Travel programme on the Strategic Road Network, we are developing a new 3.5km shared use path along the A40 to serve the proposed St Clears station, building on the success of a similar scheme to serve our new station at Bow Street, alongside development work and construction of over 30 further schemes.

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### 3. What we will deliver – key priorities

## 3.3 Priority 3: Behaviour change

We need to encourage a shift to sustainable transport and to make using public and active travel the easy thing to do. Our delivery programme will embed a strategic approach to behaviour change through application of the 'COM-B' model. The COM-B model states that in order to do a behaviour, an individual must have the **Capability** to do it, the **Motivation** to do it, and external factors must provide them with an **Opportunity** to do it. We will apply this to all of our interventions so that we ensure that we are providing:

- the **Opportunity** to make sustainable transport choices
- the **Capability** to use sustainable transport
- the **Motivation** to make a shift away from private car use.

There are a number of known interventions which can make a successful impact on changing behaviour and we will continue to implement proven interventions, outlined below, building on best practice examples.

### 3.3.1 Opportunity to make sustainable transport choices

Our planning policies outlined in Priority 1 will ensure future developments are planned and built to be accessed by sustainable transport. Under Priority 2 we will make the necessary reforms to legislation to enable us to redesign and integrate public transport service so many more people will have the opportunity to make sustainable travel choices. We will also deliver sustainable transport interventions as outlined in the delivery programme in annex 2, including:

- **Shared solutions** - we are supporting a range of initiatives to encourage people to move away from individual vehicle ownerships to shared solutions. This includes supporting car clubs and other mobility as a service solutions. We will also extend the capability of our integrated journey planning and booking tools to incorporate these options, integrating into multi-modal longer distance journeys.
- **Fairer Fares** - as part of our commitment to explore 'Fairer Fares' across Wales, we are looking at a range of options to ensure sustainable public transport fares are made more affordable for all in the community. This work will involve a careful examination of discounted travel for young people. We are also looking at opportunities to ensure our fares and ticketing strategy maximises

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### 3. What we will deliver – key priorities

opportunities to encourage more integrated public transport provision for passengers through the one ticket approach and pay as you go technology to ensure the best fare is provided for every public transport journey. We remain committed to maintaining the mandatory concessionary travel scheme for older and disabled people.

- **Improved cycle hire availability** - we have a range of programmes underway or in development to encourage the greater use of cycles detailed in the active travel section. We will work with local authorities to extend their availability and integrate cycle hire into our journey booking and planning systems. This will encourage users to book cycle hire as one leg of a sustainable public transport journey. Our future plans include more e-bike and e-cargo bike loan and hire schemes. Building on existing pilots we have allocated further funding over the next three years to develop further schemes.
- **Addressing pavement parking** - we will create places where pedestrians can walk freely without having to step into the carriageway because a vehicle is parked on the pavement. In 2023, we are intending to introduce new civil enforcement powers that will enable local authorities to address pavement parking in their areas. A working group involving all stakeholders is currently drafting enforcement guidance for local authorities before the legislation comes

into force to help ensure a consistent approach is taken across Wales.

- **introduce a national default 20mph speed limit on restricted roads** - decreasing speeds reduces collisions, saves lives and helps improve quality of life - making our streets and communities a safer and more welcoming place for cyclists and pedestrians, whilst helping reduce our environmental impact.

#### 3.3.2 Capability to make a shift

To improve the capability of people wishing to access sustainable transport, we will introduce:

- **Welsh language standards** - for those who provide bus services in Wales and ensure there is training in place to ensure that drivers make everybody feel welcome and safe. Customer focussed and welsh language training programmes as well as improved passenger communications will continue to be rolled out on the rail network.
- **Safety training** - We will continue to support the safety of our pupils with school-based training. This will include child pedestrian training and improving consistency of cycle training delivery through the introduction of the [Bikeability National Standards](#) into Wales. We will increasingly encourage the expansion of training outside of

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### 3. What we will deliver – key priorities

school. This will include the provision of inclusive training opportunities within our communities for all adults as well as children.

#### 3.3.3 Motivation to make a shift away from private car use

We will develop education, marketing and other tools to transform the image of walking, cycling and public transport – this will include further support to expand TfW’s community engagement role to include travel planning, supporting partners and other organisations to deliver facilities and programmes which encourage modal shift.

In 2022 we will deliver a Public Transport Recovery Campaign to help address the challenges of attracting people back to using public transport. The first phase of this was launched in April as ‘the real social network’.

We will use our future campaigns and marketing materials to build on our investments in walking, cycling and public transport to transform their image and become the natural choice for everyday journeys. We will refresh these campaigns as behaviours change to maintain the momentum and embed sustainable choices for the future.

To be motivated to a sustainable choice it is vital that people feel safe, welcome, comfortable and confident when using

public transport and other sustainable travel modes. We have a wide range of projects across each mode and sector to transform customer experiences, from developing national standards for taxis to improving accessibility, facilities and signage at our rail stations.

For customers to be confident to use our sustainable transport services they must be reliable. Our investment in vehicles and rolling stock, the redesign of bus networks and prioritising roadspace for sustainable transport will support this reliability and build the confidence that services will be there when needed.

Our work on integrated ticketing and journey planning outlined in priority 2, above, is essential to improving the customer experience of sustainable transport by making it easy and affordable to use for door to door journeys.

We will also motivate people away from private car use through **demand management** - the Wales Transport Strategy includes a commitment to develop a national road user charging framework. Further work will be undertaken to: develop a fair and equitable road user charging framework, including how local authorities can borrow against these future revenue streams to fund transport improvements; and also consider other alternatives such as work place car parking levies and road space reallocation.

## 4. What we will deliver –

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#### 4. What we will deliver – transport modes and sectors

## 4. What we will deliver: transport modes and sectors

As well as working together on a more integrated approach to transport planning and delivery in Wales, we are supporting individual transport modes and sectors to help them deliver against our wider vision, ambitions and priorities for transport in Wales.

Within Llwybr Newydd, our sector mini-plans set out the priorities for each sector, based on four long term ambitions for how we can contribute to well-being by being good for people and communities, good for the environment, good for places and the economy, and good for culture and the Welsh language. The following section explains how within each sector we will deliver our priorities and ambitions on the ground.

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## 4. What we will deliver – Active Travel

### 4.1 Active Travel

In line with the Active Travel (Wales) Act 2013 we want walking and cycling to become the normal choice for shorter journeys, because active travel is better for our health, our environment and the economy.

Over a quarter of journeys are already made by walking and cycling - over the next 20 years we need to increase this to over a third. To support this change, we have already significantly increased our investment in this area. Building on this, we will continue to invest in active travel over the NTDP period. This will deliver very significant increases in the quantity and quality of walking and cycling routes and infrastructure by investment in area-wide networks of better, safer walking and cycling routes, including safe cycling routes from villages to towns in rural areas. People using active travel will also benefit from wider initiatives such as the 20mph default speed limit and changes to discourage pavement parking, as well as wider moves towards integrated journey planning.

Llwybr Newydd identifies a range of actions on active travel that will help us achieve our long-term ambitions. This section shows how we will deliver those.

#### 4.1.1 Legislation and policy reform

As walking and cycling are part of our everyday lives, they are influenced by many of our policies. In all of these the sustainable transport hierarchy means when considering transport, we always consider active travel first. An emerging area of consideration is micro-mobility with a number of e-scooter trials ongoing in the UK. We will be working with our UK partners on evaluating these trials and creating a regulatory framework to ensure these can be operated safely and in a considerate way. In Wales we have one piece of primary legislation for active travel which is supported through other policies, guidance and legislation.

##### 4.1.1.1 The Active Travel (Wales) Act 2013

The Active Travel (Wales) Act 2013 sets the context for Active Travel in Wales, placing duties on local authorities to deliver active travel and also integrating active travel into other transport programmes and projects. The act has enabled us to raise the profile of active travel in Wales and considerably increase investment. We have also supported the act through new Active Travel Act Guidance published in 2021. In 2022/23 we will review the operation of the Act and policy to ensure it is delivering in the best way for Wales.

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## 4. What we will deliver – Active Travel

### 4.1.1.2 TAN 18 Transport

Many active travel schemes are delivered through the planning process which aims to ensure that active travel infrastructure is included as a core part of new developments, including health facilities and future school building programmes, through the implementation of Planning Policy Wales 11. We will continue to work closely with colleagues in planning to implement those requirements including ensuring that active travel is incorporated in any future review of the planning guidance on transport, TAN 18.

### 4.1.2 Funding programmes

#### 4.1.2.1 Active Travel Fund

We have dedicated funding for local authorities to develop active travel schemes through the Active Travel Fund Programme. This programme has grown from around £10m in 2018/19 to c.£60m in 2021/22. Over that period, we have supported local authorities to deliver new infrastructure that meets our active travel standards and to develop future plans for active travel networks and a pipeline of projects for future delivery.

#### 4.1.2.2 Other local transport grants

Other Welsh Government transport grants often support active travel. The Safe Routes in Communities Grant focuses

on improving conditions for walking, cycling, scooting to schools through new and improved routes, facilities and measures such as school streets. Road Safety Grant funded schemes often provide significant support to making active travel safer and more attractive through lowering speed limits and improved highway and junction layouts and crossings. The Road Safety Revenue Grant provides funding for cycle training and child pedestrian training, building confidence and capability for using active travel modes.

#### 4.1.2.3 Additional support for active travel

Many active travel projects are delivered through roads or rail programmes including road improvement schemes, and rail investment in for example stations. This is because the Active Travel Act (Wales) 2013 places duties on local authorities to deliver active travel initiatives and integrates active travel into other transport planning. We also have in place planning policies that encourage active travel to be designed into new developments from the outset.

### 4.1.3 Integrated journeys

Walking and cycling are often the first and last part of many longer public transport journeys. We are working with local authorities, TfW and other providers to not only increase walking and cycling for standalone journeys, but improve integration with other modes to enable many more sustainable transport journeys

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## 4. What we will deliver – Active Travel

An example of this joined up approach is a new active travel route on the Strategic Road Network which connects to the new railway station at Bow Street and the local university campus. Our strategic roads team are also planning a new active travel route along the A40 at St Clears which will support the new station to be constructed there.

### 4.1.4 Strategic initiatives

Our aim is to increase the reach and quality of active travel infrastructure, and to better integrate it with public transport. The key initiatives that will help to achieve this over the next five years are:

#### 4.1.4.1 Active travel planning and guidance

Our Active Travel Act Guidance published in July 2021 establishes clear principles and standards that walking and cycling infrastructure should meet to be considered suitable for active travel. To develop active travel networks in Wales in a planned and coordinated way we have three key tools.

##### Active Travel Network Maps

These are prepared by local authorities with support from the Welsh Government and provide a long-term plan for active travel routes across an authority area. The network maps include education facilities, including Welsh-medium education, to highlight these important centres for active

travel. Local authorities must refresh the plans for these Integrated Active Travel Networks every three years, based on extensive consultation with particular emphasis on people with protected characteristics, children and young people and those who do not currently walk or cycle for local trips.

As part of our support for local authorities to develop active travel network maps, we will help identify and deliver routes that link rural communities to services and facilities in the nearest town. We aim to increase the number of people who can access their nearest town and the places they travel to for everyday journeys by routes designed for walking and cycling.

##### Station Network Plans

We will work with TfW and local authorities to identify rail and bus stations with the greatest potential to encourage access by active travel and will develop a network of prioritised routes for future implementation. We have already started using this approach in North Wales as part of the North Wales Metro programme and have developed network plans to improve connections to stations in Bangor, Flint, Holyhead, Llandudno, Llandudno Junction, Colwyn Bay, Shotton, Deeside, Wrexham, Rhyl and Prestatyn. This process will continue in the North and start in the South and Swansea Bay and Wales West metro areas.

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## 4. What we will deliver – Active Travel

### Station travel plans

The station network plans are complemented by station travel plans that identify the barriers that discourage use of sustainable transport modes when accessing public transport across Wales. These will inform future station and interchange improvement proposals and will support ongoing development of local authority active travel networks. We will work towards ensuring that every railway station on the Wales and Borders network and all major bus stations are covered by a travel plan. These will play an important part in developing the local hub and spoke models to connect smaller communities to the wider transport network through their active travel networks.

#### 4.1.4.2 Skills and capacity

We have already introduced a new active travel delivery model through TfW. This has seen the development of an online grant application portal and management system alongside the provision of technical expertise to improve scheme design, consultation and engagement, and monitoring and evaluation.

Further improvements to this approach will include enhancements to the online system, the establishment of peer and scheme reviews, further guidance and support on stakeholder engagement and prioritisation, appraisal and monitoring of active travel proposals.

### Active travel training and development programme

We will further enhance the capacity and skill base in TfW to support the delivery of active travel schemes. We will create a technical design centre to further develop our guidance documents, provide peer review, develop and share innovation and best practice and allow all those developing schemes to access expert support on specific design issues.

The TfW team will facilitate sharing of best practice across all authorities and delivery partners. Through this and specific training programmes, we will develop professionals in Wales that are equipped to improve the function, safety, accessibility, quality and value of our infrastructure.

### Improving the standards of active travel infrastructure

A key part of our training and development programme is to improve the quality of the infrastructure we provide and to ensure it is resilient against future climate change. We want our infrastructure to be accessible and meet the needs of all of those who may wish to use it, including those with limited mobility or vision. Use of co-production methods that involve communities in scheme design are a valuable tool to achieve this. Achieving schemes that realise wider benefits will involve going beyond minimum standards set out in the Guidance and instead consider the whole streetscape and how the active travel route interacts with its environment and other sustainable forms of transport. We will be looking for

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## 4. What we will deliver – Active Travel

opportunities within the streetscape to improve the infrastructure for other forms of sustainable transport and considering whether vehicle through traffic should be restricted or removed to provide a safer environment.

The main emphasis of our work to increase active travel is focused on towns, and everyday journeys. We will however also support the use of walking and cycling between villages and towns, for leisure and tourism and the improvement of the National Cycle Network in Wales.

### 4.1.4.3 South East Wales Transport Commission recommendations

The South East Wales Transport Commission made 58 recommendations for developing a culture of sustainable travel in the South East with a focus around Newport.

Public access to the rail network will be transformed through the addition of six new stations and more frequent rail services on the South Wales mainline, which can provide alternative rail journeys to car commuting between Cardiff, Newport and Bristol. The new stations will incorporate green infrastructure, be easy to access by walking, cycling and bus and provide secure cycle storage and cycle hire facilities.

Other recommendations include improved walking, cycling and bus connections between Cardiff and Newport city

centres and new infrastructure for walking, cycling and bus access to Severn Tunnel Junction station.

### 4.1.4.4 Secure cycle facilities

#### Cycle Parking at Stations

We are improving the number and quality of cycle parking spaces available at railway stations across the network and working on ensuring a similar level of provision at bus interchanges. There are currently just over 1,700 cycle parking spaces available at stations across the Wales and Borders network and we will increase the number of spaces being provided to over 4,000 in the next five years

#### Cycle storage

We will provide more high-quality cycle storage at key stations including secure cycle hubs with ancillary facilities such as cycle repair stands, e-cycle charging, and retail offers where appropriate. We will work with Transport for Wales and local authorities to extend this approach to introduce a pilot project to implement on-street cycle hangars and other facilities in towns. Through the work of the South East Wales Transport Commission, we are also currently funding trials of secure cycle storage facilities in Cardiff and Newport

The outcome of these pilots and trials will inform the future development and roll-out of these facilities on a wider basis.

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## 4. What we will deliver – Active Travel

### Cycle carriage on public transport

We will increase the number of spaces available for the carriage of cycles on trains across the Transport for Wales fleet with an ambition of having an average of two spaces per carriage. We will also look at ways to enhance capacity for the carriage of cycles on TrawsCymru bus services and enhance facilities for walkers and cyclists including the potential for dedicated carriages where sufficient demand exists.

#### 4.1.4.5 Cycle hire

Cycle hire and public bike share models have enabled significant additional cycle trips in many locations, enabling people to make active journeys as one leg of a sustainable journey or as a replacement for a car or public transport journey.

We will build and maintain user confidence in cycle hire facilities through the provision of a consistent customer experience. This will be done by developing a brand identity for publicly funded cycle hire schemes and creating uniform user interactions where such schemes are available. We will also establish an integrated ticketing platform through TfW that enables users to book cycle hire alongside their rail or bus tickets.

We will explore alternative cycle hire models including the potential to establish return-to-base provision at railway stations and the potential for longer term personal hire schemes. In developing future schemes, we will review of the opportunities associated with the inclusion of standard, electric-assist and adapted cycles.

### E-cycles

We have supported the implementation of e-cycle hire facilities at locations within the Vale of Glamorgan and Cardiff, including the provision of infrastructure at public transport interchanges. We will monitor the impact of our pilot projects e-symud / e-move and ‘see cycling differently’, introducing e-cycle hubs offering hire and long-term loan of e-cycles and e-cargo cycles and have allocated further funding to support further loan schemes in the interim.

During 2022/23 we will establish an e-cycle purchase loan scheme that substantially reduces the financial barriers to e-cycle and e-cargo cycle ownership. In combination with the e-cycle loan hubs, this will enable users to try out e-cycles and then progress to ownership.

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## 4. What we will deliver – Active Travel

### 4.1.4.6 Behaviour change

We will work with partners on behaviour change programmes to encourage the uptake of healthy and active travel.

Initiatives including the 20mph speed limit programme and measures to tackle pavement parking will help make it easier for everyone to walk and cycle.

We will take further actions to encourage replacing car journeys with active and sustainable travel options and our key plans are outlined below.

#### Campaigns

Active travel will benefit from the planned wider campaigns to promote sustainable travel as an alternative to car use. This will also include the promotional toolkit in the active travel act guidance for local authorities to promote active travel alongside implementation of ‘hard’ infrastructure. The toolkit is summarised in a graphic in the guidance and is reproduced below.

#### Active school travel

The journey to school is a key focus of our action to increase uptake of active travel due to the multiple benefits in terms of health and well-being, educational, environmental and road safety impacts.

We are working with partners to encourage holistic approaches that combine infrastructure improvements through new routes and facilities or street closures as part of school streets with promotional interventions.

Our Active Journeys programme continues to work with a large number of school communities across Wales to encourage children and families to walk, scoot or cycle to school for all or part of their journeys. To complement this, it is our ambition to encourage eventually all schools to produce active travel school plans for their pupils, parents and staff. We will be providing access to resources and advice to schools to support them in the development of their travel plans.

We will continue to support the safety of our pupils with school-based training. This will include child pedestrian training and improving consistency of cycle training delivery through the introduction of the [Bikeability National Standards](#) into Wales. We will increasingly encourage the expansion of training outside of school. This will include the provision of inclusive training opportunities within our communities for all adults as well as children.

#### Workplace initiatives

There are opportunities for a shift to active travel modes for both commuting and business. The cycle to work scheme has supported the purchase of many cycles for commuting, but

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#### **4. What we will deliver – Active Travel**

there is more that can be done. We support the further roll-out of the Healthy Travel Charter across employers in Wales and will update and issue travel plan guidance for businesses to help employers incentivise their staff to travel more actively to work and in the course of business. We will also consider ways we can support and incentivise employers to aid the implementation of enhanced workplace infrastructure such as cycle parking, equipment storage and shower or changing facilities.

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## 4. What we will deliver – Bus

### 4.2 Bus

Our vision for bus is for a stable and coherent network of bus services that are fully integrated with other modes of public transport, that are reliable, affordable, flexible, easy to use, low carbon and that encourage more people to use the bus rather than their cars.

Put simply, we want to create a bus system with passengers at its focus. It needs to be:

- Easy to access – through extensive networks, good infrastructure and welcoming drivers.
- Easy to use – through simple ticketing and sensible routes; and
- Easy to navigate – with fully integrated journeys and clear information.

The aim of this approach is summarised by the phrase *‘One Network, One Timetable, One Ticket’*.

Our Llwybr Newydd Bus Mini-plan sets out sixteen commitments on bus services over the next five years. Our new Bws Cymru action plan provides a more detailed plan for the whole sector and builds on these priorities. The strategic initiatives outlined in this section will be developed further as Bws Cymru plans are delivered.

#### 4.2.1 Legislation and policy reform

We set ourselves a priority to support quality, affordable, regular, reliable and punctual bus services in partnership with local authorities, the commercial and third sectors.

One of the barriers to achieving this is the current limitations of deregulation, which make it difficult to target new services, to achieve a zero-emissions bus fleet, and to set expectations of bus providers. Therefore, we are working towards new legislation that will give the public sector more control over bus services in Wales.

Bws Cymru sets tangible outcomes against which our progress can be measured as we move towards our vision. Within Bws Cymru there are a detailed set of 31 proposed actions to deliver the following outcomes:

1. There will be increases in the coverage, frequency and reliability of bus services with improved passenger satisfaction
2. Bus services will be accessible, available and affordable to all members of society, regardless of their background
3. The quality of the bus fleet will continue to be improved with modern, sustainable, low carbon / zero emission vehicles
4. Services will operate more efficiently, with improvements to bus-related infrastructure and integration, new

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## 4. What we will deliver – Bus

developments and other transport modes to create an improved passenger experience

5. Bus services will be simple to use, easier to understand, safe and integrated with other forms of transport, particularly rail and active travel
6. Bus service information will be accurate, consistent and up to date across all channels to enable intelligent journey planning
7. Bus-related professions will be more attractive to applicants with customer focus at their heart
8. Local transport authorities, CJsCs and Transport for Wales are given support to enable them to make long-lasting improvements to local bus services

The consultation White Paper is the starting point for the Bus Services (Wales) Bill, planned for early 2023. The consultation white paper includes proposals for franchising in the sector. Building on the responses to the Bus White Paper consultation we will develop our proposals for the introduction of a Bus Bill in the Summer of 2022. We will transition to the new sector operating model to ensure there is a smooth progression towards the new ways of working with clear roles and responsibilities. Meanwhile, we will work closely with the new Corporate Joint Committees, TfW, trade unions and local authorities to roll out improvements that do not require legislation.

### 4.2.2 Funding programmes

The need to support the bus sector has become even more important during the last 2 years of the pandemic. We would normally plan to spend approximately £90m each year on supporting the sector through our grant schemes.

#### 4.2.2.1 Bus Services Support Grant

We support bus services in Wales through our discretionary Bus Services Support Grant. This grant supports local authorities and bus operators to provide a range of services over and above what they are able to provide from their own funding availability that they have determined are socially necessary and supports access to employment, health services and leisure.

We will reform the BSSG to allow us to deliver additional government policy aspirations in relation to bus services within existing legislation. This will include addressing the challenge of the ageing bus fleet and to encourage an increase in standards and the decarbonisation of the fleet.

#### 4.2.2.2 Concessionary and discounted bus fares

Our concessionary fares scheme provides free bus transport for concessionary cardholders in Wales. Concessionary cards are provided to those over 60 years old or who meet the

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## 4. What we will deliver – Bus

disability eligibility criteria and have their primary address in Wales.

Our discounted young person's bus fares (Mytravelpass) provide all 16 to 21 years old pass holders with a third off the price of their ticket compared to the equivalent adult fare.

We keep our concessionary fares scheme under review and as part of our commitment to explore 'Fairer Fares' across Wales, we are looking at a range of options to ensure public transport fares are made more affordable for all in the community. This work will involve a careful examination of discounted travel for young people.

### 4.2.2.3 Bus Emergency Scheme 2 (BES 2)

Covid has had a huge impact on bus services. The Welsh Government worked with key stakeholders to bring forward the Bus Emergency Scheme (BES), providing essential funding to operators via local authorities, to secure services. BES2 is the current scheme that runs to July 2022 and is an agreement between bus operators, local authorities, TfW and the Welsh Government to deliver better services. It ensures operators are incentivised to support the recovery of the whole network and improve standards. Across the two schemes we will have provided approximately £130m of additional support to the sector.

Although bus passenger numbers are recovering, they are likely to remain below pre-Covid levels for a while. Concerns about travelling on public transport and the Welsh Government's ambition for 30% of workers, to regularly work remotely or at home, will also have an impact on numbers.

We are developing plans with TfW and the sector for follow on support. As part of this process TfW will work with local authorities to make changes to the bus network in response to the new travel patterns emerging from impact of the Covid-19 pandemic. We will also ask the new Corporate Joint Committees to develop Bus Action Plans for their regions setting out improvements to services, standards and infrastructure as part of the new funding arrangements.

### 4.2.3 Integrated journeys

Bus will benefit from our wider initiatives on integrated journey planning and ticketing. Key to this is our ambition of **one network, one timetable, one ticket**.

We will improve the accessibility of transport by joining up ticketing, journey planning and information in Wales, to create an integrated customer experience across the whole transport network. All customers will be able to travel with confidence, choosing the best options for their journey. We will make it simple for customers to buy tickets and pay for door-to-door journeys.

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## 4. What we will deliver – Bus

### 4.2.3.1 Pay As You Go

To simplify payment, we will invest in a Pay As You Go (PAYG) ticketing scheme using Contactless debit/credit cards.

A multi-operator fare-capping pilot for North West Wales started earlier this year and a PAYG pilot trial in South East Wales will be delivered for rail and bus services between Cardiff and Newport later in 2022. The ticketing changes will include PAYG ticketing systems with “Tap On” “Tap Off” ticket validators and new and improved zonal pricing and fare capping structures.

The learning from these trials will inform plans to develop contactless payment options, with integrated tickets for rail and bus journeys and aligned ticket pricing for similar length journeys. We will look to go further with the integration of multi-modal journeys so that connections between walking, cycling, bus and rail are made easier, less time consuming and less expensive as part of a daily commute.

### 4.2.3.2 Integrated journey planning

All mobile apps and transport websites in Wales will be brought together to make it simple for anyone to discover what sustainable transport options are available, plan a journey and book and pay for transport. Customers won't have to download and register for a new app each time so they can easily access any type of transport available.

We are involving users, including those with lived experience, in the development of our future digital services and the design of our overall ticketing and journey planning offerings. All services will be available in both Welsh and English.

Journey planning in Wales will be modernised and enhanced to include new transport choices like fflecsi, bike hire and car clubs. We will make it easy for customers to plan their everyday end to end journeys to access work and education and also unfamiliar journeys to access healthcare, leisure and tourism destinations. Customers will be able to easily compare options such as cost, journey time, step free access, busyness and sustainability so they can make the right choice of journey for their needs.

When there are delays and disruption, we will ensure customers have fully information and our systems assist them in replanning their journey on to other available sustainable transport options and PAYG will ensure there retain the best fare for their journey.

Customers are already able to purchase tickets combining Rail and TrawsCymru services which has simplified journey planning and ticketing between South Wales and Aberystwyth, and saving customers time and money.

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## 4. What we will deliver – Bus

### 4.2.3.3 Real time information

A Wales Bus Data Service will be created giving access to real-time departure and arrival information for buses right across Wales, with real-time disruption information helping customers replan when things change.

By joining up information and journey planning, we will create a single source of truth that customers can trust. These systems will provide information to third-party apps and websites, as well as signage at bus stops, train stations, social media and personalised disruption alerts. Staff will be able to use this too providing better information about transport connections whether at stations, on board trains, or via the contact centre, ensuring all customers in Wales can access the best quality information.

### 4.2.4 Strategic initiatives

We are developing a range of strategic initiatives to deliver on our priorities in Llwybr Newydd. These include:

#### 4.2.4.1 Strategic approach to service design

We are developing a new strategic design project to help us ensure that we invest our funding in the services and locations that will make the biggest difference to the reach, accessibility and performance of bus and public transport services. We

have invested in specialist data engine software to enable us to use big data analysis, coupled with extensive local knowledge to innovate, develop and test the viability of different combinations of timetable buses, demand responsive and third sector services along with existing rail and active travel networks.

We will use the same approach to road and depot infrastructure improvements, using the data engine software and local knowledge to identify the locations where investing in reallocating roadspace and new or modified infrastructure will make the biggest difference. Our service designs will build on the extensive engagement we have undertaken in the development of Bws Cymru. We will also consult on any future changes, with local authorities, and user groups before making major changes.

#### 4.2.4.2 Metro Programmes

Our Metro programmes are bringing together planning for bus, rail, active travel and road in order to improve journey times and punctuality. This can often involve better positioning bus stops, reallocating roadspace for buses or improving interchange between modes.

In the South East the potential reallocation of roadspace was part of the consultation for the A48 Cardiff – Newport bus corridor and plans are being developed for Newport town centre. The Cardiff North West corridor between the city and

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## 4. What we will deliver – Bus

developments to the North West brings together potential bus priority routes connecting at interchanges with the metro rail services into the city centre. At Cardiff Central the new bus station will provide further integration enhancements between bus, metro and mainline rail.

In the North a similar approach is being taken working with the Wrexham Gateway, Bangor Gateway, Holyhead interchange, and Transforming Towns projects, enhancing the integration and interchange of sustainable modes including bus.

### 4.2.4.3 Service enhancement

While the strategic network redesign is taking place, we continue to enhance bus services where we can. We are supporting the Traffic Commissioner in implementing an effective enforcement regime as we return to normal operating that helps to improve reliability and journey times for passengers

We will also work to continue to keep drivers and passengers safe by ensuring access to contactless payment technology, screens and other measures required to maintain public health as other measures are removed.

We have three major service improvements programmes ongoing and these are:

## TrawsCymru network

We are making improvements to our long-distance bus network in Wales, including decarbonising the fleet by 2026. Our long-term ambition is to update the whole of the network by 2026 but in the short term we have reviewed the network to improve journey connections between bus and rail and to improve integrated journey planning. The latest TrawsCymru timetables will be included in the December 2022 rail timetable in line with network rail timescales. This will show TrawsCymru as connecting services in all rail planners as if they were trains.

## fflecsi services

These are demand responsive services, booked through an app or call centre. They contribute to delivering better transport in their areas, addressing first/last mile issues and extending the reach of our public transport offering. There are pilot schemes in:

- Newport
- Blaenau Gwent
- Rhondda Cynnon Taff
- Pembrokeshire
- Conwy Valley
- Prestatyn
- Denbigh
- the Llynn Peninsula.

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## 4. What we will deliver – Bus

Each operates in a slightly different way, depending on location, geography, operator and local requirements. For example, the Pembrokeshire scheme supports the seasonal tourism needs as well as providing public transport access for local people and is operated by Pembrokeshire Voluntary Transport. In Ebbw Vale the fflecsi service operates in a mixed rural/urban environment and has opened a number of new public transport travel opportunities including early morning workers at the large Rassau industrial estate on the outskirts of the urban area. In Newport, the scheme is operated by Newport Bus and runs alongside the fixed scheduled service. There are now 2500 rides per week in the Newport trial, and around 4500 per week across Wales. Over the coming year we will evaluate the different fflecsi models to determine its future and to explore whether we can also include taxi-bus services within the framework.

### The Snowdonia Sherpa network

There have been issues with visitors travelling by car and car parking in the national park for a number of years. This was highlighted by increased visitor numbers during 2020 and 2021 due to Covid-19 and uncertainty on travelling abroad. TfW are working in partnership with Gwynedd Council and the Snowdonia National Park Authority to re-position the Snowdonia bus offer. This aims to improve the services available, branding and general quality of the vehicles, reduce emissions and to engage and attract more users to use the

bus to access the National Park from key hubs – thereby also supporting the economies of those communities.

### 4.2.4.4 Infrastructure enhancements

One of our priorities is to address congestion hotspots and invest in bus stations and stops to speed up journeys and improve passenger experience. Some of the current schemes that we are investing in include:

- Cardiff bus station – the largest scheme which is currently in fit out and will become operational in 2023
- the refurbishment of Bangor bus station
- The new Porth bus and rail interchange, due for completion in 2023
- Rapid transit measures for the central Newport, Newport – Cardiff and North West Cardiff corridors,

### 4.2.4.5 Accessibility improvements

We are continuing to improve the accessibility of our bus services through improvements in information provision and infrastructure and vehicle design. As we develop our plans, we will involve user, including those with impairments and lived experiences, in the design process. We have used this approach successfully in the development of our new rail rolling stock and also the rail station design toolkit.

All service buses in Wales with over 22 seats are now physically accessible in compliance with the Public Service

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## 4. What we will deliver – Bus

Vehicle Accessibility Regulations 2000. Accessibility of services starts well before the bus stop and our integrated ticketing and journey planning described above is the start of this process. The developments in our active travel networks and action of pavement parking will make getting to the bus easier. Our metro station active travel plans will also provide better access and integration for those interchanging between bus and rail.

### 4.2.4.6 Decarbonising the bus fleet

We are committed to delivering a zero-emission bus fleet by 2035 and to replace 50% of the highest emission vehicles by 2028. This will require considerable investment for the industry as there are approximately 2,000 services buses and about a further 2,000 vehicles involved in education transport

We have been investigating the best models to allow these targets to be met and are working with industry representatives on options. We are currently evaluating in detail two potential models:

1. Operators own and operate the new fleet and charging/fuelling infrastructure with grant support from government.
2. The fleet and charging/fuelling infrastructure are owned and funded by a third party in a Public Private Partnership model. The operators lease or pay for ‘bus, technology and infrastructure as a service’.

To implement one of these new models, we will include provisions to support the decarbonisation of the bus fleet in the proposed Bus Services (Wales) Bill. We will also reform the Bus Services Support Grant to incentivise decarbonisation.

### TrawsCymru zero emission buses

We are working to decarbonise the TrawsCymru fleet by 2027 to include the provision of new zero emission vehicles and the necessary infrastructure to support their operation. This is likely to include capital investment in both battery electric and hydrogen fuel cell electric vehicles due to the differences in terrain and route lengths. We will also provide financial support for the provision of new depots with the appropriate charging/fuelling and maintenance infrastructure.

As the TrawsCymru network is controlled through TfW we are able to bring forward plans for zero emission vehicles. A new fleet of electric buses for the TrawsCymru T22 route has already been procured by Gwynedd Council for roll out in Spring 2022.

We have also provided a grant to Gwynedd Council for the development of a new charging depot and hub at Porthmadog. Zero-emission service options will also be developed in 2022 for routes T2 and T3.

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## 4. What we will deliver – Bus

As part of the development of the Swansea Bay and West Wales Metro TfW are working with the local authorities on plans for hydrogen powered zero emission vehicles and infrastructure for TrawsCymru routes T5 and T6.

### Current investments

There are already battery electric buses operating in Newport, Caerphilly and Cardiff using funding from the UK Government greener public transport grant scheme. It is unlikely the new funding models will be fully in place until 2024 and in the interim we will use our grant funding mechanisms to support the further introduction of zero emission buses. Our main programme in the interim will be to support the introduction of hydrogen buses for the TrawsCymru T5 and T6 routes.

#### 4.2.4.7 Training and skills

We need the best people to give the best service to improve bus services for today's users and to encourage people out of their cars. We will work with the sector, using the legislation and our support schemes to improve working conditions and attractiveness of the industry to bus drivers. We will ensure there is training in place to ensure that drivers make everybody feel welcome and safe, and that training is kept up to date.

With the new zero emission technologies there is the need for new skills to support their operation and maintenance. We

are supporting recruitment into the sector to help develop skills and training opportunities for staff in these new areas. By working with our education and skills department, Careers Wales and the Department for Work and Pensions (DWP) we will attend careers fairs and run pilot training schemes to ensure the industry is ready to operate the new fleets.

#### 4.2.4.8 Best practice guidance

As we redesign our service network and develop the new operating model, we will use our extensive engagement for Bws Cymru to set standards so passengers know what they can expect from bus services in Wales. These will include Welsh language standards for those who provide bus services in Wales.

To help upgrade existing infrastructure and design new infrastructure, TfW are developing a scalable set of guidance documents for the design and specification of interchanges, rail stations and stops on rapid bus corridors. These designs are being developed using inclusive design principles to allow as many people as possible to use these facilities equally, confidently and independently.

To continue to develop our standards and guidance we will continue to work with stakeholders such as Transport Focus and Bus Users Cymru to understand passenger experiences and learn how we can improve.

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#### **4. What we will deliver – Bus**

We will refresh our Memorandum of Understanding between Welsh Government, Bus Users Cymru, Office of the Traffic Commissioner and the Driver & Vehicle Standards Agency regarding the sharing of information about provision and timeliness of bus services and vehicles involved.

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## 4. What we will deliver – Rail

### 4.3 Rail

Our vision for rail is to achieve the efficient and accessible passenger and freight rail services that people and business in Wales need, in order to better support our wider well-being ambitions. The following section explains how we will deliver our priorities and ambitions from Llwybr Newydd on the ground.

Over the next five years we will invest in infrastructure, stations, rolling stock and services in order to encourage more people to take the train and to leave the car at home. These improvements will also deliver wider benefits including better accessibility, environmental improvements and real benefits to places and the economy.

By 2025 we will have introduced approximately 30% more services than operated in 2018, which will benefit from £800m of new rolling stock. This will mean 95% of TfW rail journeys in Wales will be on new trains. In the south east the transformation of the Core Valley Lines (CVL) will more than double the number of services between Treherbert, Aberdare, Merthyr Tydfil, Rhymney and Cardiff and provide more services later in the evening and on Sundays.

#### 4.3.1 Legislation and policy reform

Responsibility for the majority of rail infrastructure in Wales lies with the UK Government, with the infrastructure operated

by Network Rail. The exception to this is the Core Valley Lines (CVL) around Cardiff which were divested to the Welsh Government in 2020 and are now operated by Transport for Wales on behalf of the Welsh Government.

Transport for Wales Rail Limited (TfWRL) operate all stations in Wales under lease arrangements with Network Rail or TfW for the CVL. TfWRL also operate 84% of services in or partly in Wales with other operators such as Avanti West Coast, Cross Country and Great Western Railway operating long distance services into England.

In the long term, we would like to see rail infrastructure fully devolved to Wales, with a full and fair financial settlement. Until this time we will work collaboratively with the Department for Transport, the UK Government and Network Rail to deliver on our shared ambitions for rail in Wales.

#### 4.3.2 Funding programmes

We continue to invest in elements of the rail system that are devolved to Wales, including the transformation of CVL. We will work with TfW and TfWRL to provide funding for station improvements under their lease arrangement with Network Rail.

We will co-fund work with the DfT on studies and business cases for enhancing the performance and capacity of the rail infrastructure in Wales developed through our metro

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## 4. What we will deliver – Rail

programmes. These studies will then inform future investment requests to UK Government funds such as Union Connectivity, Restoring Your Railways, Levelling-Up and Access for All as well as Network Rail's core delivery programmes.

The day to day operations of TfWRL are also supported through subsidy from the Welsh Government as well as the farebox. This operating subsidy also provides funding to support the introduction of the £800m fleet of new trains to be in service by 2025.

Prior to the pandemic the planned subsidy for 2022/23 was £158m. During the pandemic we provided more than £250m of additional revenue funding to allow services to continue operating to support the Welsh economy and those who needed to travel. Additional funding will continue to be provided as we reintroduce a full timetable whilst waiting for passenger numbers to grow again. We will keep the timetable under review and will adapt it where possible to any emerging new travel patterns to best serve the travel needs of our customers.

### 4.3.2.1 Funding of non-devolved infrastructure

We continue to engage with Network Rail and the DfT through the newly formed Wales Rail Board to develop projects jointly

and to secure UK Government funding for the necessary infrastructure improvements. The main strategic programmes we will be seeking funding for are listed below.

### Enhancing capacity for services in Wales

To enable us to invest in additional services we will need additional infrastructure capacity. Through the Union Connectivity Review (UCR) we applied for funding to develop proposals with Network Rail for enhancements in South and North Wales through the South Wales Mainline and North Wales Metro programmes and we are working on a similar funding application for mid-Wales. Whilst the quantum of allocations to the 2 Welsh applications to the first round of Union Connectivity Review funding have been fixed, Welsh Government await receipt of the funds. These proposals include in each region mainline line speed and capacity enhancements to enable faster journeys and increased frequencies and a number of new stations to improve rail access for people and communities.

- progressing the South East Wales Transport Commission recommendations for enhanced capacity on the South Wales Mainline to facilitate provision of stopping services between Cardiff and Bristol Temple Meads and five new stations between Cardiff and Severn Tunnel Junction.
- provision of direct services between West Wales and Bristol Temple Meads to improve regional connectivity

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## 4. What we will deliver – Rail

- unlocking Chester station capacity to allow additional services through to the North Wales coast
- increased capacity to allow more services on the North Wales Mainline
- enhancements on Borderlands line to enable improved regional connectivity and direct services into Liverpool
- improved connectivity at the Shotton interchange between the North Wales mainline and the Borderlands line to provide enhanced rail services in support of our North Wales Metro ambitions.
- capacity improvements between Mid-Wales and the Midlands along the Cambrian Main Line to allow increased service frequency.

The funding where secured is only for the development stage. We will need the UK Government to fund the full delivery these UCR recommendations on their rail infrastructure in Wales to support our plans for transport integration and modal shift.

We are also currently working with the UK Government through the Reopening Your Railways fund on plans to re-open the Abertillery Spur and to identify opportunities for further line openings in the future.

### Electrification in Wales

We will continue to work with the UK Government on the decarbonisation of the rail network in Wales including pushing

for the early delivery of electrification in Wales. Currently only 2% of the route miles in Wales are electrified compared to 25% in Scotland and 45% in England. Key to this work will be the early delivery of a plan for decarbonisation through the electrification of the South Wales Mainline, at least to Swansea, the North Wales Coast Mainline, the Vale of Glamorgan and Marches lines. An early decision on this programme is vital so that we can use the skills we have built through the smart electrification of the CVL before they are demobilised and potentially lost to other projects potentially outside of the industry.

### Wales level crossing strategy

Another significant constraint on developing rail services in Wales and the borders are those imposed by the capacity and safety of level crossings. In Wales we have 11% of the UK network length but 20% of the number of level crossings. We will work with the Wales Route to develop and deliver a comprehensive, UK Government funded level crossing strategy that will target interventions for the highest risk crossings, not just those where service changes are planned. This will not only ensure that planned service increments can be safely introduced but will improve safety across the network.

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## 4. What we will deliver – Rail

### Accessibility

Improved accessibility of stations is important, and we have partially funded accessibility schemes with Network Rail under their Access for All programme. The current schemes detailed in Annex 2 are due to be completed by 2024 and we will actively seek opportunities for a similar programme of accessibility enhancements in their next control period running from 2024 to 2029.

### 4.3.3 Integrated journeys

To improve customer experience and encourage modal shift we will address all stages of the journey from planning and ticket purchase through the rail journey and on to their final destination through other forms of public transport, cycling or walking. Our Integrated Journey Planning pathway will create an integrated programme of developments which will work across different modes to enable end to end journeys to be easily planned and made with ticketing options and fares that make them flexible and affordable. During this plan period these options will initially be developed in our Metro areas, with a zonal fares structure be developed for the South Wales Metro area and a fairer fares policy across all areas.

Only by creating an integrated offering with other sustainable transport modes will we be able to make every day journeys without the private car the easy choice. This integration will

leverage and act as a multiplier to the impact the strategic initiatives below could have on their own within just the rail sector.

We will continue to develop our staff with customer focussed and welsh language training programmes. We will improve passenger communication, on stations, on trains and via digital channels to ensure passengers can plan their journeys and have confidence that they will be able to travel when they expect to do so.

### 4.3.4 Strategic initiatives

#### 4.3.4.1 Core Valley Lines

We started the transformation of the Core Valley Lines (CVL) north of Cardiff in 2018 and took over the infrastructure in 2020. Work on this project started in 2018 with on-site works starting in late 2019. The infrastructure works will be completed in 2024 when we will have the capacity to run 4 trains per hour to each of the valley heads, 12 trains per hour between Pontypridd and Cardiff and 6 per hour between Caerphilly and Cardiff.

As part of the transformation programme we are also constructing a new Integrated Control Centre (ICC) and train depot at Taff's Well. to support the operation of the CVL and the new fleet of tram trains.

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## 4. What we will deliver – Rail

Working with our Infrastructure Manager, Amey Infrastructure Wales, we have also implemented the latest asset management systems and in addition to the transformation programme will deliver an asset renewals programme of over £70m during the next 5 years. These will ensure we operate and maintain the high performing network our high-frequency metro services will require.

As part of our commitment to providing accessible services we will provide step-free access to all platforms on our devolved network during the plan period. With the investment in new rolling stock and enhancements to our station through the transformation programme we will also provide level-boarding between all platforms and trains.

### 4.3.4.2 CVL decarbonisation

We will not only increase capacity but will deliver a decarbonised network through a smart electrification approach, which has significantly reduced the cost of electrifying these lines. This will help speed up journeys, improve air quality and reduce noise pollution. We will seek to use these skills to support and bring forward the electrification and decarbonisation of other parts of the non-devolved rail network in Wales.

### 4.3.4.3 Service improvements

Despite the challenges from the Covid pandemic we remain committed to the vision of the 2018 procurement that saw a step change from the years of the previous “no growth” franchise. The full range of these service enhancements currently planned for delivery by the end of 2024 are provided in Annex 2.

These service increments over the 5-year period represent a 30% increase in services compared to those being delivered under the previous franchise. We keep our services under review to ensure they best meet the need of our customers and this will be more important as we see new travel patterns emerge as we return to a new normal after the pandemic. In addition to reviewing our planned services we will continue to work with TfW and Network Rail to evaluate opportunities for other service improvements, including:

- extending the Crosskeys to Newport service to Ebbw Vale Town providing 2 trains per hour on the full length of the Ebbw Vale Line and later operate an additional 2 trains per hour on the line through to Abertillery when re-opened.
- provide hourly Cardiff to Swansea “Swanline” stopping services and 2 trains an hour to Maesteg from Bridgend
- introduce direct services between West Wales, Cardiff and Bristol Temple Meads to reduce need for interchange.

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## 4. What we will deliver – Rail

- improved services frequencies on routes in West Wales, including to Pembroke Dock, Fishguard and Milford Haven.
- options to deliver 2 stopping trains per hour between Cardiff and Bristol Temple Meads.
- development of plans for new Swansea Bay Metro services
- working on plans for more North Wales Metro services with a focus on an additional train per hour on the North Wales coastline and on the ambition for 4 trains per hour between Wrexham and Liverpool via Bidston.
- reviewing timetables to provide additional opportunities for leisure purposes and to tourism destinations.
- increasing freight paths to support the need reduce emissions from road freight and reduce congestion.

### 4.3.4.4 Rolling stock

We are investing in newer, improved trains which produce fewer emissions and provide a better environment for our passengers to travel in. This higher quality passenger environment linked to the delivery of improved and increased services will attract more people to choose the train rather than the car. In 2024 the average age of the fleet will be 7 years old, down from an average of 26 years old in 2019. These improvements will help modal shift towards sustainable transport and improving revenue streams to enable greater investment in public transport.

By 2025 we will have delivered our commitment for approximately 95% of rail passenger journeys to be on new trains. We have worked extensively on their interior design with the TfW accessibility and advisory panels to ensure these vehicles are accessible to all those with impairments. These trains will have lower emissions than the existing fleet and the CVL tram-train fleet will operate under electrification and battery power from renewable sources.

Our rolling stock strategy will continue to evolve to meet the need for decarbonisation through electrification and use of other power sources. We are working with our rolling stock suppliers on options to reduce carbon emissions in the future through repowering options. Our Flirt trains from Stadler will be delivered as tri-modes (Electric, Battery, Diesel) for use on the CVL and as diesel only for other parts of the network. We are working on options for this diesel fleet to be converted to bi-mode (diesel and electric) as electrification is extended within Wales. We have leased our class 67 locomotives until only 2028 and are working with suppliers on options for low or zero emission replacements.

### 4.3.4.5 CVL new stations

As part of our transformation of the CVL we will be constructing new stations at Crwys Road and Butetown, along with making active provision for future new stations at Treforest Estate and Gabalfa.

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## 4. What we will deliver – Rail

We are also working with Rhondda Cynon Taff Council on the development of a new rail and bus interchange at Porth providing enhanced accessible facilities and improving connectivity for the surrounding towns and villages, especially in the Rhondda Fach valley.

Within our Metro development plan, we are also considering the case for further new stations and interchange improvements at a number of locations across the CVL.

### 4.3.4.6 Non-devolved stations

The funding for the construction of new stations outside of the CVL, is non-devolved. Despite this we have a recent history of opening new and previously closed stations, the most recent being at Bow Street. We are keen to continue to identify further opportunities to increase access to the rail network and will work with the UK Government on business case to allow them to commit further new stations investment.

By 2024 we will have completed the new St Clears station in Carmarthenshire which we have partially funded with UK Government. We will work with the UK Government on future opportunities for additional stations across the network such as at Deeside Parkway where development funding has been secured.

At Cardiff Central station in a partnership with the UK Government, Cardiff Capital Region, Cardiff Council and a

private developer, we are developing plans for increasing the passenger capacity by over 100%. We will also provide high quality cycle storage facilities, enhanced customer facilities and integration across the central interchange area with the new bus station and all other transport modes. The full business case will be completed in 2023 and it is expected detailed design works will start in 2024.

Under their operating lease with Network Rail TfW have a rolling programme of improvements including waiting facilities, toilets, passenger information, CCTV and where possible free water refill. Station sustainability is also being improved through low energy lighting, solar panels and other green infrastructure. We will be working with our Local Authorities to create sustainable transport interchanges and hubs around the rail stations to facilitate more public transport journeys supporting a shift away from the private car.

### 4.3.4.7 Accessibility and customer experiences

We will improve station accessibility at the CVL stations with a number of new lifts and ramped footbridge to provide step free access to platforms. Platform alterations will be made to provide level-boarding from platform to train when the new fleet is introduced. We will be improving our customer facilities with new and refurbished shelters, secure cycle storage, free Wi-Fi and free water refill where possible. Customer safety

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#### 4. What we will deliver – Rail

and security will be improved through better low-energy LED lighting and monitored CCTV with over 200 more cameras and the latest digital recording. We are also developing a programme to install defibrillators at suitable stations across our network to support our passengers and the local communities.

We are improving the provision of toilets at stations across the CVL through the provision of more Universally Accessible facilities at 12 locations. This will ensure toilets are to a modern standard and that passengers are no more than 15 minutes away from these facilities. The development at Porth will include a Changing Places toilet facility.

In 2022 we will complete the roll out of new ticket vending machines and platform validators across all stations on the CVL. These new ticket vending machines are easier to use, provide better information and give the opportunity for all passengers to purchase tickets before boarding a train. The validators will allow the use of smart cards and means we are ready for “tap in tap out” contactless ticketing in the future and the opportunities for more flexible fares structures these create.

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## 4. What we will deliver – Roads, Streets and Parking

### 4.4 Roads, Streets and Parking

Our vision is to ensure that our roads and streets are safe, well-maintained and managed for all road users, and also support sustainable transport options including active travel and more public transport.

We have set out a series of 14 actions to support this vision and to ensure that, by 2040 our approach to roads, streets and parking has made a significant contribution to well-being of people and communities, the environment, the economy and places and culture and the Welsh Language.

Over the next 5 years the focus will be on maintaining and operating the SRN and all roads in Wales in a way that meets our statutory obligations. There will be an independent review of the SRN programmes to consider whether they are suitably designed and specified to meet Welsh Ministers' statutory duties as highway authority for the network whilst not incurring more expenditure than necessary and demonstrating value for money. We will also roll out our priority actions on 20mph speed limits, pavement parking and EV charging.

#### 4.4.1 Legislation and policy reform

Welsh Ministers are directly responsible for the safety, serviceability and long-term integrity of the Strategic Road Network (SRN) (motorways and trunk roads) in Wales. Local authorities maintain and keep safe other roads, including

some A roads, local streets and rural lanes. UK Government are responsible for most highways legislation and we will work with them to incorporate existing European Union directives into UK law where they are beneficial to transport in Wales.

##### 4.4.1.1 20mph Residential speed limits

Legislation to introduce a default residential speed limit of 20mph in Wales will be laid in the Senedd in 2022. The introduction of the 20mph default speed limit will enhance child safety and the safety of all those walking and cycling in these areas. There will still be discretion for local authorities to retain a 30mph speed limit on key arterial routes by using a place and function-based exceptions process. The legislation is expected to come into force in 2023.

##### 4.4.1.2 Parking

The Welsh Government is planning to introduce new civil enforcement powers in 2023 to enable local authorities to address pavement parking in their local areas. This will not be a blanket ban but will give local authorities the powers to deal with dangerous situations and target hotspots like schools and respond to local circumstances. This will make the streets of Wales safer for everyone, particularly people with children in buggies, people with vision loss and those who are less mobile such as wheelchair users.

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## 4. What we will deliver – Roads, Streets and Parking

We will also develop policies on parking for all vehicle types to drive modal shift to public transport and active travel. We will ensure equality considerations are into account for example, ensuring that parking provision for disabled people is maintained in the design of new schemes and road layouts.

### 4.4.1.3 Clean air and noise policies

We will be bringing forward some key legislation and plans during the next five years on improving air quality and soundscape. Following on from the White Paper in 2021 we will bring forward a Clean Air (Wales) Bill in this Senedd term, which will build on the feedback from the White Paper. This will also strengthen the powers for local authorities to tackle unnecessary vehicle idling.

We will publish a new Technical Advice Note (TAN) 11 on Air Quality, Noise and Soundscape for planning authorities and developers by 2023. Also, in 2023 we publish a new Noise and Soundscape Action Plan. In 2025 we will review and update our Clean Air Plan to ensure we continue to meet our targets.

## 4.4.2 Funding programmes

### 4.4.2.1 Funding for maintenance and operation of the network

Our investment priorities for the highway network are:

- Ensuring the safe operation of the network and fulfilling the statutory responsibilities of the highways authorities
- Ensuring the efficient and effective operation of the network
- Maintaining asset value and optimising investment now to manage future costs
- Ensuring appropriate measures are taken to protect the environment and climate change

The ongoing requirement for capital investment is defined through value management processes. Each year programmes and projects are reviewed and a priority ranking assessment is carried out (where applicable) to establish those required to maintain safety, the required service levels and meet the wider needs of the communities that part of the network serves.

Each local authority receives a core allocation for the upkeep of the local within their area. Specific projects may receive grant funding from other Welsh Government funds.

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## 4. What we will deliver – Roads, Streets and Parking

### 4.4.2.2 Funding for safety

We support local authorities to improve safety on local roads, and on the SRN through three annual programmes of work dedicated to road safety:

- **Local Safety Schemes** - This programme delivers safety improvements across Wales based on evidence recorded by the police. Typically, these schemes are where there is a trend in collision types addressable through engineering measures.
- **Community Safety Schemes** - This is a much broader range of proactive schemes taking into consideration local issues raised by communities and the police and changes in the local environment or traffic flow. Schemes may range from pedestrian crossings and footways, to improvements to sight lines, signing and road markings to improve safety for instance at bends.
- **Safe Routes to Schools** - This is a targeted programme of improvements to support active travel options to schools. Through this programme measures such as the introduction of part time speed limits, traffic calming, footway improvements, the part time closure of access roads and other physical and environmental improvements will continue to be delivered.

Going forward, we are commissioning an International Road Assessment Programme (iRAP) Star Rating survey of the SRN which will inform road safety improvements through a

number of programmes. The iRAP method enables road authorities to take a 'proactive' risk assessment approach to identifying potential treatments to reduce risk and inform safety improvements before people are killed or hurt.

### 4.4.2.3 EV charging

As set out in our EV charging Strategy, to stimulate the uptake of electric cars and vans owners need to be confident they can access electric vehicle charging infrastructure when and where they need it. We are directly funding new charge points at TfW rail stations and will fund additional charging points on the SRN where not yet commercially viable, so charging is available at least every 20 miles across Wales by 2025. We will also support local authorities to deliver public and on-street charging so that EV uptake is not held back by a lack of infrastructure.

### 4.4.2.4 Other government funding

There are a number of other funding programmes which may support projects in our highway environment. Many of these programmes will support sustainable transport use of the highway including:

- The Active Travel Fund
- Bus Infrastructure Fund
- Local Transport Fund

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## 4. What we will deliver – Roads, Streets and Parking

### 4.4.3 Integrated journeys

Our highway network is an integral part of our transport network in supporting our economy, the movement of freight, public transport, walking and cycling as well as use by private cars. We will continue to develop our highway networks to support the sustainable movement of people and goods. This will mean where needed that roadspace priority will be given to public transport and active travel and where there are no other travel choices we will encourage the use of motorbikes and power light vehicles as alternative to the car.

Our roads review is a key part of this strategy going forward and will guide how we invest in future road infrastructure and meet the priorities and objective of Llwybr Newydd.

### 4.4.4 The Roads Review

We have appointed an independent panel to carry out the review. It is Chaired by Dr Lynn Sloman MBE, a transport specialist based in Wales who has previously been part of the Lord Burns South East Wales Transport Commission and involved with development of the Wales Transport Strategy (WTS). The objectives for this roads review are:

1. To ensure road investment is fully aligned to the delivery of; WTS ambitions and priorities, Welsh Government Programme for Government June 2021 (PfG)

commitments and to the second low carbon delivery plan: Net Zero Wales.

2. To develop a set of criteria which identify appropriate circumstances in which expenditure of Welsh Government funds on roads should be undertaken, taking into account the above.
3. To use these criteria to make recommendations on which of the current pipeline of road investment projects should be supported, be modified or have Welsh Government support withdrawn.
4. To provide guidance for reallocating road space on parts of the road network which might in future benefit from enhancement spend.
5. To consider how any savings might be allocated, in order to ensure problems on the road network are addressed and in particular make recommendations on how to tackle the backlog of road maintenance.

The general scope of the Review is to include all proposed road investment, whether funded directly by Welsh Government on the Strategic Road Network or indirectly on the Local Road Network, although some schemes were excluded if construction was advanced or contractually committed.

In their [interim report](#) the panel have set out 9 criteria aligned to Llwybr Newydd by which they will assess the 55 schemes which have been determined to be within scope.

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## 4. What we will deliver – Roads, Streets and Parking

Recommendations on schemes will set out whether the Panel support the progress of the scheme, or whether the scheme should no longer proceed or whether the scheme is supported to progress with modifications.

The Panel will also provide long-term strategic advice and recommendations for future road schemes and the processes for development and appraisal, where relevant themes emerge from the Review. The Panel aims to provide its final report to the Welsh Ministers in the Summer of 2022.

### 4.4.4.1 Major projects

Although the Roads Review has paused the development of new major roads projects, we have a number of projects in construction which will be completed during this plan period. These projects already incorporate our approach to maximise the opportunity to improve active travel and biodiversity. The projects that remain in construction are:]

- A487: Caernarfon to Bontnewydd bypass – expected completion date: 2022
- A55: Abergwyngregyn to Tai'r Meibion improvements - expected completion date: 2022
- A487: new Dyfi bridge - expected completion date: 2023
- A40: Llanddewi Velfrey to Redstone Cross improvements - expected completion date: 2023

- A465: Dowlais Top to Hirwaun (Sections 5 and 6) - expected completion date: 2025.

## 4.4.5 Strategic initiatives

### 4.4.5.1 20mph speed limits

As noted above, legislation laid in the Senedd in 2022 in relation to a national default 20mph speed limit on restricted roads will come into force in 2023. Reducing speed limits on roads delivers significant benefits in terms of safety, air quality and environment, and can also help encourage the take up of more sustainable transport modes.

The current method of introducing 20 mph is through the use of individual Traffic Regulation Orders (TRO) is costly and time consuming. The introduction of a national default 20 mph on restricted roads using the powers Welsh Ministers have under the Road Traffic Regulation Act, 1984, will enable the rapid expansion of 20 mph in a more cost-effective way. We will also take the opportunity to streamline the way other TROs are made.

We are currently piloting trials of 20mph speed limits in eight settlements across Wales in order to identify any unforeseen issues before we press forward with a national roll-out. Trials commenced in 2021 in the following settlements:

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## 4. What we will deliver – Roads, Streets and Parking

- St Dogmaels, Pembrokeshire
- St Brides Major, Vale of Glamorgan
- Llanelli North, Carmarthenshire
- Abergavenny, Monmouthshire
- Central North, Cardiff
- Severnside, Monmouthshire
- Buckley, Flintshire
- Cilfriw Village, Neath and Port Talbot

Wales is at the forefront on safe speeds with this plan to introduce 20mph speed limits on all restricted roads. It puts Wales in a unique position having adopted well-being and active travel legislation that support the Vision Zero approach to road safety, based on the belief that no death or serious injury is acceptable on roads. These safety improvements will encourage people to use more sustainable and active modes of travel, but also help support action to tackle the climate emergency and decarbonisation, alongside improving the environment, public health, and social cohesion.

### 4.4.5.2 Pavement parking

We are planning to introduce new civil enforcement powers in 2023 to enable local authorities to address pavement parking in their local areas. The objective of this new civil contravention will be to enable local authorities to create places where pedestrians can walk freely without having to step into the carriageway, being at risk of walking into an

obstacle or being prevented from making a journey on foot because a vehicle is parked on the pavement. This will make the streets of Wales safer for everyone, particularly people with children in buggies, people with vision loss and those who are less mobile such as wheelchair users.

The intention is to tackle parking on pavements by changing driver behaviour through raising awareness with civil enforcement powers in place to demonstrate the determination of authorities to achieve the community's objectives. Local authorities will be expected to publish their policies to inform their communities of their local approach to enforcement, dealing with local circumstances.

### 4.4.5.3 EV charging

The provision of electric vehicle charging is an essential precursor to rapidly increasing the number of electric cars and vans on the road. Our approach will ensure a healthy and growing EV charging supply chain in Wales.

By 2025 we will ensure a network of electric vehicle charging points on the strategic trunk road network every 20 miles across Wales to facilitate easier long-distance travel. EV charge points will also be provided at many more station car parks on the TfW network. We will ensure that there is at least one publicly accessible charge point for between every 7 and 11 electric cars and vans in Wales and support local authorities to deliver public and on-street charging via the

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## 4. What we will deliver – Roads, Streets and Parking

Welsh Government ULEV Charging Fund. We will also work with power network operators and stakeholders to plan and ensure a resilient grid infrastructure to support electric vehicles charging.

We will develop programmes to install EV charging at public sector workplaces, tourism sites, rail stations and taxi ranks and provide for the delivery and operation of charging points, including training, maintenance and back office systems. We will also look for opportunities to use these services in support of communities to develop community based EV charging and E-based mobility solutions.

### 4.4.5.4 Air quality and noise reduction

We published our [Clean Air Plan for Wales: Healthy Air, Healthy Wales](#) in August 2020. This sets comprehensive action to deal with a wide range of cross-Government and sector actions for the achievement of national air pollution emission reductions and to reduce the impacts of air pollution on human health, biodiversity and the natural environment, and our economy.

In 2021 we published, for consultation, our draft Air Quality Update Plan on measures to tackle roadside nitrogen dioxide exceedances. and a White Paper for a Clean Air (Wales) Bill. The Clean Air (Wales) Bill based on feedback will be introduced in 2023.

In reviewing our legislative proposals, we will consider existing powers to introduce road user charging to ensure these can be fully deployed where there is a case to do so, such as where evidence shows a Clean Air Zone would be the most effective means of tackling air pollution problems. We also intend to strengthen the powers available to Local Authorities to tackle unnecessary idling of vehicles in our towns and villages to improve air quality and reduce noise and carbon emissions.

We will monitor progress in improving air quality and review our Clean Air Plan in 2025 to reflect the progress made and to ensure we continue to tackle air pollution.

In 2022 we will publish new strategic noise maps under the Environmental Noise (Wales) Regulations. We will use the noise mapping outputs to inform a new Noise and Soundscape Action Plan which will be published in 2023.

#### Updating TAN 11

In support of the above measures we will publish a new Technical Advice Note (TAN) 11 on Air Quality, Noise and Soundscape for planning authorities and developers, reflecting the current content of Planning Policy Wales on these topics, by 2023. Coupled to this we will provide support and advice to local authorities on the application of the new TAN.

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## 4. What we will deliver – Roads, Streets and Parking

### 4.4.5.5 Intelligent transport systems

We have recently updated our ITS strategy for the SRN and will be developing a delivery plan during 2022, before implementation starts in 2023. The priorities in the strategy are:

- Planning for Better Connectivity - including real-time and open-source information,
- Public Transport Services, Safe, Accessible,
- Well-Maintained and Managed Transport Infrastructure,
- Making Sustainable Transport More Attractive and Affordable,
- Supporting Innovations that deliver more sustainable choices.

The future plan for implementing the strategy will also consider the longer-term preparations and adaptations needed to enable the future field of connected and autonomous vehicles. These are expected to have significant benefits for road safety and in transforming how real-time traffic monitoring and analysis can be carried out.

### 4.4.5.6 SRN soft estate and biodiversity

We have recently updated our trunk road biodiversity plan to ensure biodiversity is maintained and enhanced, promoting the resilience of ecosystems and adapting to climate change. The 3000ha soft estate is an important source of biodiversity

and ecosystem resilience and also contributes to reducing noise and impact of traffic. The plan is being developed around 5 key priorities, which are:

1. To mainstream biodiversity and climate change resilience in our decision making and actions.
2. Improve our understanding of the biodiversity value of the SRN and identify opportunities for improvement actions.
3. Ensure that the impacts we have on biodiversity are properly assessed and that the mitigation and enhancements we provide are effective and resilient.
4. To have an ambitious programme of biodiversity improvement actions and measures delivered across our network annually.
5. To work with others and be accountable.

### Litter and Fly Tipping

Roadside litter is difficult and often dangerous to remove and represents a significant cost to the taxpayer. To help address this, our Litter and Fly-tipping Prevention Plan (to be published in 2022) will include a number of specific measures aimed at reducing the safety, environmental and economic impacts litter and fly-tipping have on managing the network. These measures will include trialling the use of innovative technology and using communication messages to encourage positive behaviour change.

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## 4. What we will deliver – Roads, Streets and Parking

### 4.4.5.7 Unadopted roads

Unadopted roads are a track or road which has not been adopted by a local authority and is therefore not maintained at the public expense. In 2021 we awarded over £1million to 6 local authorities to conduct pilots on how recommendations published in 2020 by an Unadopted Roads Taskforce could be implemented. This included ways to ensure that new residential developments meet common standards, so they are easily adopted by the local authorities. These trials will form the basis of a future implementation plan to be developed in 2023.

### 4.4.6 Administration of the SRN

Welsh Ministers are directly responsible for the safety, serviceability and long-term integrity of the Strategic Road Network (SRN) (motorways and trunk roads) in Wales. In turn there is a formal delegation to local government partners, our agents the North and Mid Wales Trunk Road Agent (NMWTRA) and the South Wales Trunk Road Agent (SWTRA) (these are operated by Gwynedd Council and Neath Port Talbot Council).

The Welsh Government team oversee the delivery of all schemes and services on the SRN. As part of their management roles they will update our Asset Management Strategy, our Procurement Strategy, the Road Safety Framework, our approach to biodiversity and trunk road

maintenance standards to ensure they deliver in the most sustainable way, adapting to modal shift and climate change.

### 4.4.6.1 Operations and maintenance

The days to day routine and cyclic maintenance work is carried out by the trunk road agents in accordance with the [Trunk Road Maintenance Manual](#) which ensures the network is maintained safely and meets our legal obligations. This includes the delivery of winter maintenance activities including salt spreading and snow clearance.

The Welsh Government support the operation of the network through two network control centres, our intelligent transport systems (ITS) team and the traffic officer service. The control centres and ITS teams ensure we provide real time information to road-users and control traffic through the network of variable message signs. The control centre also works with the traffic officer service to minimise disruption to road users by providing a safe and timely response to incidents and a more customer focussed service to breakdowns.

### 4.4.6.2 Sustainable asset management

The integrity of the highway network is maintained through asset plans, which are updated through inspection data to continually reflect the condition of its' component parts (assets). We will improve asset management for road

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## 4. What we will deliver – Roads, Streets and Parking

infrastructure to reduce the maintenance backlog, operate more efficiently, free up funding for improvements and maintain and enhance biodiversity, ecosystem resilience and protect historic environment assets on the soft estate.

As part of our overall asset management approach we continue to investigate opportunities to deliver our works in a more sustainable way. This may be through the reduction in materials used, the use of locally sourced lower carbon and recycled materials or more energy efficient means of construction. We will support the development, trialling and use of innovative solutions to further reduce future embodied carbon.

We will also seek to reduce the effect of the road network on the surroundings in terms of noise and light pollution. We will do this through the use of low noise surfacing, more directional focussed LED lighting and the use of natural screening which can also enhance biodiversity.

We will address climate change issues by building more durable and sustainable assets. We will work with Natural Resources Wales to manage the impact of climate change on road infrastructure by improving surface water drainage, managing flood risks and ensuring that new developments do not create harmful surface water discharge

### 4.4.6.3 Independent Review of Statutory Duties

The independent review to be undertaken during 2022 will consider all aspects of our statutory duties to operate and maintain the SRN. The review will consider what programmes are required to meet the statutory highway authority duties, how these should be interpreted and are the current programmes correctly defined to meet those duties and provide value for money.

The review will also assess the degree to which maintenance and asset renewal programmes could be optimised by adopting a more flexible approach to specification. This work will also inform how we will reduce the major maintenance backlog to sustainable levels by 2030.

### 4.4.6.4 Best use and enhancement

An important part of our Sustainable Transport Hierarchy is making sure we make best use of the infrastructure we already have and target enhancement to this. As with the major asset maintenance and renewal projects these projects will seek opportunities to enhance active travel, improve public transport and enhance biodiversity. These works will be coordinated with our public transport Metro and local authority transport programmes along with the Active Travel Network Management maps and delivery plans.

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## 4. What we will deliver – Third Sector

### 4.5 Third Sector

Our vision is for a thriving, viable third sector that meets the needs of local communities and delivers wider social, economic, environmental and cultural benefits.

Third sector and community transport play an important role in providing accessible transport services for potentially ‘isolated’ individuals and communities. The sector supports many of our smaller Welsh speaking communities and improving access to sustainable transport will help these communities to development. The sector includes a wide range of third sector transport providers and community initiatives including community rail partnerships, heritage rail services and community transport providers.

Our priorities for the third sector include support for existing operators, growing services as an alternative to private car ownership and better integration of third sector services into wider transport planning, policy and provision as part of integrated journey planning.

We will support the sector to expand their services and embrace new technologies to increase the provision of services and to better integrate them into the public transport and active travel networks.

#### 4.5.1 Legislation and policy reform

The Welsh Government provide grant support to a number of organisations in the sector with the principal transport organisation being the Community Transport Association (CTA).

To help create a shared direction we will establish a Memorandum of Understanding between the Welsh Government, Transport for Wales (TfW) and the CTA. This will ensure the organisations are able to work together to integrate community and public transport and maximise the benefits from emerging technologies. This will be of particular benefit in the rural pathway where, with the third sector, we can develop the idea of a minimum level of lifeline journey provision.

The partners to the MOU will also work with the Office of the Traffic Commissioner to ensure that guidance and regulation supports volunteer drivers and community operations. This will ensure both small and larger organisations can operate safely and within the regulations with access to support if clarification is required.

We will work with the Heritage Rail Association (HRA), Office of Road and Rail (ORR) and UK Government on proposal for the creation of a new UK Heritage Rail Safety and Standards Boards (HRSSB). This will bring heritage rail in line with all

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## 4. What we will deliver – Third Sector

other parts of the rail sector. This reflects the increasing role and popularity of heritage rail in tourism and local transport.

### 4.5.2 Funding programmes

We support the Community Transport Association, as well as a range of other third sector transport providers through our grant funding programmes.

An example of a recent grant award is the Western Valleys Transport Pilot to develop new services and enhance existing ones to provide targeted support to communities in the area. While the pilot will initially focus on traditional community transport provision, over the next 12 months the CTA will work with communities and partners to develop a modal shift in transport provision, which will include the development of active travel provisions and alternative transport solutions, such as community car clubs in an area which is currently reliant on limited public transport options.

### 4.5.3 Integrated journeys

As the third sector continues to grow, regular updating of information on the TfW operated Traveline Cymru service will help people find their nearest service. This means schemes can benefit from reaching new passengers and be seen as part of our integrated transport system. There are four key initiatives which are leading on this integration.

#### 4.5.3.1 Shared booking platform

The CTA is co-developing a shared booking software platform with the sector for real-time data collection, efficient journey planning and vehicle use optimisation. To support this, they are helping develop the digital infrastructure and skills within the sector through an annual programme of information and training sessions.

Building on the third sector platforms TfW will incorporate information about community and third sector transport services into new transport apps and other journey planning initiatives. This will support the integration with public transport and facilitate easier and longer end to end journeys for all.

#### 4.5.3.2 Integrating community transport into strategic bus redesign

As we go through the planned bus network redesign and bus reforms, we will seek to integrate third sector services into the public transport network. We will help them provide local links into transport hubs and encourage the provision of appropriate dedicated drop off and collection points

#### 4.5.3.3 fflecsi

We are actively looking for opportunities to ensure community transport organisations are closely integrated into the

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## 4. What we will deliver – Third Sector

continued development of the fflecsi demand responsive network across Wales. Mapping work with the CTA is highlighting areas for priority development, and a specification for a minimum level of lifeline provision is being co-developed, which will guide future growth. This type of integration will build on the successful implementation of fflecsi in Pembrokeshire by Pembrokeshire Voluntary Transport and the seasonal fflecsi coastal bus service on the Llŷn Peninsula delivered by O Ddrws I Ddrws.

### 4.5.3.4 Accessing health

A significant area of demand for community transport operators has been in providing journeys to health services such as GP surgeries, health centres, hospitals, pharmacies, opticians, and dentists. We are exploring options for the greater use of community transport to access health. For example, we are in discussion with the Wales Ambulance Trust to see if fflecsi can support their patient transport offer. If a success this approach could also be considered for other parts of the public sector across social care and education.

We support initiatives such as the development of new patient transport schemes through a partnership project with Aneurin Bevan University Health Board, the Gwent Association of Voluntary Organisations (GAVO) and three other voluntary organisations, testing approaches to help address Winter Pressures. Transport providers can apply for grant funding

available through the ‘Transport to Health’ project to support the growth and development of accessible and inclusive transport. The funding is available to existing community transport enterprises, to support the development of new patient transport schemes and to encourage new partnerships within the sector.

## 4.5.4 Strategic initiatives

### 4.5.4.1 Community rail

TfW have a network of Community Rail Partnerships and have developed an active station adoption programme covering 142 stations on the Wales and Borders network. Their Social and Commercial Development Plan develops unused and under-used spaces at rail stations for use by community groups including, social enterprises, community interest companies, arts organisations, repair cafes, foodbanks and local money advisory services.

### 4.5.4.2 Community car scheme packages

One of the barriers for many communities in creating a transport scheme is access to information on how to start and run such a scheme. We are supporting the CTA to develop an “off the shelf”, ready to go, community car scheme package. This package will be able to be used by community groups to start a scheme in their area, with all the information,

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## 4. What we will deliver – Third Sector

guidance, templates and resources needed to facilitate the set up.

### 4.5.4.3 Wales on Rail website

The third sector relies on many working in partnership with local authorities, the Welsh Government, TfW and others to provide their services. Working with Visit Wales and others we will promote historic rail and community rail partnerships. This is beginning already with the launch of the Wales on Rails website, which brings together visitor attractions and heritage rail with our main rail and TrawsCymru routes to promote sustainable days out and whole holiday itineraries.

### 4.5.4.4 White label EV Car Club

Interest is growing in electric vehicle (EV) Car Clubs to add extra capacity and flexibility to fleets. We are working with the CTA and other stakeholders such as Community Energy Wales, TrydaNi, and CoMoUK, to create a 'white label' EV Car Club model so groups can quickly set up and develop a shared Car Club with a booking platform and viable business model. We will trial local partnerships aimed at providing maintenance support for the third sector at bus garages, giving preferential and priority access to high quality zero emission vehicle maintenance facilities for organisations operating zero emission vehicles.

### 4.5.4.5 Community transport development

We will support the community/voluntary groups to grow the capacity and vitality of the sector across Wales. We will look for ways to help community/voluntary transport organisations with the uptake of zero emission vehicles. Funding will be provided to local community transport groups for the purchase and maintenance of electric bikes and cargo bikes to complement and expand the type of vehicles operated by the groups and also to support the provision of transport choices to those who have no means of getting to, or keeping, a job/training due to a lack of public transport at times they require. We will also focus on proposals which target key skills training for volunteer drivers and schemes which focus on improving access and travel choices for disadvantaged communities and groups with protected characteristics.

### 4.5.4.6 Community transport partnerships

These can provide a number of services from identifying local transport priorities, organising journeys, vehicle brokerage schemes and supporting other local needs. Other potential local schemes include expanding "Bus Buddies" where volunteers help people who need extra support to use community bus, public transport and community car services. They help people get out of their homes to do their shopping, get to appointments / medical appointments, share a cuppa in a café or gain the confidence to use services more often.

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## 4. What we will deliver – Third Sector

### 4.5.4.7 Virtual community transport volunteering hub

The CTA is developing a Virtual Community Transport Volunteering Hub to support the third sector to co-produce shared volunteer recruitment campaigns, an online Volunteer Induction Essentials package, and a programme of information and training based on best practice in volunteer management. This peer network will build skills and knowledge within the sector and allow even small groups to integrate with the wider transport network to contribute to our vision of an accessible, sustainable and efficient transport system.

### 4.5.4.8 Minibus driver awareness scheme

Although legislation does not require volunteer drivers working for a not for profit service to hold a PCV licence for driving minibuses and some larger vehicle we are keen to support appropriate training. We will continue to support schemes such as MiDAS, the Minibus Driver Awareness Scheme administered by the CTA. The scheme provides a nationally recognised standard for the assessment and training of minibus drivers, designed to enhance minibus driving standards and promote their safer operation.

### 4.5.4.9 Passenger charter for community transport organisations

It is important that people know what to expect from all forms of third sector transport services. We are working with the CTA through our MOU to update standards and a Passenger Charter for Community Transport organisations. This will help promote high-quality services, so that people using third sector services are aware of the standards they can expect and are not disadvantaged.

Our work on supporting the infrastructure for the third sector operators and integrating it with our information platforms will support longer multi-modal journeys. By connecting third sector services to local interchanges and our Metro services, with integrated journey planning and ticketing many more journeys will become accessible to more people.

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## 4. What we will deliver – Taxis and Private Hire Vehicles

### 4.6 Taxis and Private Hire Vehicles

We want a taxi and private hire vehicle (PHV) licensing system that is fit for a modern Wales, promotes safety for passengers and drivers, contributes to a cleaner environment, improves the customer experience and is accessible by all.

We have committed to a series of actions on Taxis and PHVs including reforming legislation and licensing, a target for rolling out a zero-emissions taxi fleet in Wales, and commitments on customer services.

We recognize that Taxi and PHVs are a vital form of public transport. They deliver a practical direct transport solution and provide an essential service to: people living in rural communities where other forms of public transport may be insufficient; the night-time economy; passengers with disabilities; and have an important role in facilitating social inclusion. They are often the first means of transport a visitor from another country or part of Wales experiences when they arrive here and as such can be a flag bearer.

#### 4.6.1 Legislation and policy reform

Private hire vehicles (PHVs) must be pre-booked through a licensed operator. The licensed driver, vehicle and operator must all be licensed by the same authority, but journeys can take place anywhere in the UK. Private hire fares are not

regulated, they are an agreement between the hirer and operator.

#### 4.6.1.1 Legislative reform

The Taxi and PHV industry are progressing and adapting faster than the legislation governing it. The current legislation is Town Police Clauses Act 1847 and the Local Government (Miscellaneous Provisions) Act 1976, the former pre-dating motorised vehicles, let alone the internet and smart phone booking apps. Through the Wales Act 2017, the licensing of taxis and PHVs is a devolved matter and work to develop a Bill that would ensure taxi and PHV services were safer, fairer and greener is planned during the NTDP period.

#### 4.6.1.2 Licensing reform

Local authorities are currently responsible for setting licensing requirements for drivers, vehicles and operators. These requirements vary across the country which can lead to inconsistencies in the standard of services experienced by customers. Problems include inconsistent standards, public safety concerns, cross border hire problems, fare refusals, inconsistent enforcement, public confusion around the difference between taxis and PHVs and polluting vehicles, lack of services in rural areas, poor affordability and accessibility.

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## 4. What we will deliver – Taxis and Private Hire Vehicles

Our plan is to introduce one set of national licensing standards for drivers, vehicles and operators will improve safety and will ensure a consistent approach across Wales. We will ensure regulators have the necessary enforcement powers and create a national licensing database and public register. This approach will reduce local variance in standards will also help to solve problems of cross-border hire.

Other safety measures that may be added to the national standards include mandatory vehicle CCTV, standardised medical checks, criminal record checks for applicants and licence holders, Welsh language standards and standardised specifications for vehicles and the vehicle testing regime.

### 4.6.2 Integrated journeys

There are currently around 11,000 drivers, 4,500 taxis and 4,500 PHVs licensed in Wales. The diagrams show how important this sector is for social and economic inclusion in Wales. Lack of available, affordable or nearby transport can be a barrier accessing employment, services and leisure to some individuals, in particular the older and disabled people who may also require a door to door service.

We see taxis playing an important role in integrated public transport. We will explore how taxis/PHVs can better integrate and supplement other forms of public transport such as local bus services by providing taxi-bus services or another form of

shared demand responsive travel options. We will develop a plan on how taxi-bus arrangements can be formalised to supplement public transport services.

### 4.6.3 Strategic initiatives

#### 4.6.3.1 Decarbonising the fleet

Our ambition is that all taxis and PHVs should be zero-emission at tailpipe by 2028. To help to achieve this ambition, we will develop and implement a taxi decarbonisation action plan which will include details on ways we can assist the industry in making the transition to zero-emission vehicles. Stakeholder engagement will inform this plan and will determine the most suitable forms of incentives, which may include a loan or lease scheme.

As part of the development of the decarbonisation strategy the Welsh Government have funded the purchase of 50 zero emission taxis. These vehicles will be operated in Denbighshire, Cardiff Capital region and Pembrokeshire on a try before you buy scheme where drivers can use the vehicle for one month free of charge.

Welsh Government are also developing plans for electric vehicle charging provision across Wales which may include exclusive or times periods reserved for taxi/PHV charging only. The roll-out of taxi-only charging points has started in the Cardiff Capital Region, Pembrokeshire and Denbighshire.

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## 4. What we will deliver – Taxis and Private Hire Vehicles

### 4.6.3.2 National standards for taxis and PHVs

It is important that regardless of where customers live in Wales, they experience a good level of taxi or PHV service with readily available accessible, safe vehicles and suitable and trained drivers that provide good customer service and make passengers feel welcome. We will consider ways in which to ensure that licensed taxis/PHVs are easily recognisable to the public and any other measures that may improve understanding for consumers.

Through stakeholder engagement we will shape national standards to ensure that as well as being safe, licensed vehicles are comfortable and suitable for all passengers. The engagement on these standards will consider the introduction of mandatory CCTV and minimum specifications for vehicles. Also, as part of these standards we aim to introduce a training course to make certain that individuals have the necessary skills to undertake the role of licensed driver.

### 4.6.3.3 Accessibility

We will protect the existing investment in accessible taxis with cleaner engine technology during the transition to a zero-emission fleet. We will ensure that we do not reduce the supply of accessible vehicles and that we explore opportunities to enhance the provision.

### 4.6.3.4 Simpler fares

We will seek to simplify taxi fares, so that they are fair and clear to customers and there is a consistent approach across Wales. We will also ensure that customers are able to pay for taxis in a variety of modern and traditional methods and address customers concerns regarding fare refusal and booking cancellations to improve confidence in using these services.

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## 4. What we will deliver – Freight and Logistics

### 4.7 Freight and Logistics

Wales needs a competitive, responsive and resilient network of freight and logistics distribution services across Wales that contribute to our wider well-being ambitions.

The sector supports every industry with access to goods and services, delivers goods to Wales' 3.2 million residents and has undergone major changes during the pandemic.

Our priorities for freight include better integrating freight and logistics into new development, marine planning and regeneration. We need to develop a response to significant growth in last mile and express delivery, understanding how best to manage this alongside our ambitions to reduce congestion and tackle decarbonisation in the industry.

#### 4.7.1 Legislation and policy

Freight and logistics are not devolved to Wales, so we need to work with the UK Government on future initiatives, particularly to deal with the post Brexit changes to the sector.

##### 4.7.1.1 Land use planning and Wales

Although responsibility for freight is not devolved, land-use planning is devolved. We will use our planning polices to integrate freight and logistics provision into new developments, marine planning, industrial zoning and

regeneration. We will also seek opportunities to co-locate manufacturing and energy with ports and freight hubs to improve the efficiency and sustainability of the sector.

##### 4.7.1.2 The impact of Brexit

There has been significant disruption to the freight and logistics sector from the pandemic as well as disruption from Brexit. Most powers relating to issues in this sector are not devolved and lay with the UK Government. Our ongoing engagement with Industry bodies has confirmed the view that in the short-term there are no welsh-specific issues. The current problems for the sector are UK-wide and they consider the most effective solutions will be provided via UK Government with our support.

##### 4.7.1.3 Freight and Logistics Plan

To provide a joined-up response to the challenges facing the sector we will be to develop a Wales National Freight and Logistics Plan by 2024. Joint working and consultation with the UK Government and sector providers such as The Rail Freight Group, Road Haulage Association and Logistics UK will be essential to deliver a clear plan and direction for freight and logistics in Wales.

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## 4. What we will deliver – Freight and Logistics

### 4.7.2 Integrated journey planning

There is a need to work with the sectors to better understand the complex interactions between freight, logistics and the wider network, and support them in becoming more efficient and sustainable. There are two main enablers to facilitate these improvements data and technology.

Better data is needed to enable us to analyse how to support efficiency measures. We are working with the sector to produce the appropriate data to support more targeted and decision making. Scheduling data analysis and tracking technology continues to develop and will help drive sector consolidation and efficiency.

### 4.7.3 Strategic initiatives

We cannot wait to complete the National freight and Logistics plan to deal with some of our immediate issues and so we are working with the sector on a number of strategic initiatives, including:

#### 4.7.3.1 Last mile deliveries

There has been significant growth in last-mile, same and next day express delivery and general online orders, and this is likely to continue and grow. We will support the sector in expanding the use of electrically assisted cargo bikes, drop-off/pick-up lockers and other forms of consolidation as well as

working with them on discouraging express delivery where not required.

#### 4.7.3.2 Driver skills and industry attractiveness

We want to create a more sustainable and resilient sector that offers fairer pay and working conditions. Working collaboratively with education and industry partners we are actively promoting a career within the industry to all ages.

The industry is currently facing an HGV driver and wider skills shortage. Whilst these shortages have been developing for a few years, they have been accelerated by the combined effects of Brexit and the Pandemic. The shortages of drivers have also highlighted further factors that have been affecting the attractiveness of the sector. The working conditions for drivers and also warehousing staff are often quoted as reasons for people not joining or leaving the sector. These matters are generally covered by reserved UK Government powers; however, we have established cross-policy groups to review emerging issues including training and roadside conditions. We welcome the Economy, Rural Affairs and Trade Committee's recent HGV Driver Shortage and Supply Chain Issues report and recommendations and see this as an opportunity to reverse the problems that have been building in the industry over many years by creating fairer pay and working conditions as well as better facilities for drivers to

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## 4. What we will deliver – Freight and Logistics

attract more people to work in the sector. [A new direction for HGC Drivers](#) . We will work with the UK Government and industry on these recommendations and we will take them forward into the National Freight and Logistics plan currently under development.

### 4.7.3.3 Apprenticeships and support for skills

Our Apprenticeship programme already has a number of logistics focused options to support people to start a career in the sector. Our ReAct programme supports redundant and unemployed workers gain the skills sought by employers and has supported over 800 people to gain an LGV licence. Our Personal Learning Account (PLA) programme includes a number of logistics and automotive courses and qualifications and we are consulting partners on expanding this further within the sector.

### 4.7.3.4 Safety

Safety within this sector is also vital as the consequences of failure can be catastrophic. We are working with the Traffic Commissioner, Vehicle and Operator Services Agency (VOSA), Driving Standards Agency (DSA) and sector operators to improve the understanding of safety issues and compliance.

### 4.7.3.5 Decarbonising the fleet

The sector accounts for approximately one third of all transport emissions. The UK Government has published a consultation on ending the sale of all non-zero emission HGVs from 2040, with lighter HGVs from 2035.

The technology to support the decarbonisation of the freight sector is less well developed than that for private vehicles. The strategy for freight vehicles will be further developed through the freight and logistics plan. We will also support the switch of freight from the roads to the more sustainable modes of rail and water-based transport. This not only supports decarbonisation but reduces congestion and noise pollution and improves air quality.

As part of our wider EV Action Plan we will identify and support locations where larger-scale EV charging infrastructure can be aggregated to support cars, vans, lorries and public sector vehicles such as refuse vehicles and buses. In the medium-term this will be extended to hydrogen fuelling infrastructure if there is a demand.

The use of hydrogen as a fuel for heavy vehicles is at an earlier stage of development when compared to Battery Electric Vehicles (BEVs). There is a need to test such vehicles in the real-world environment and in our [Hydrogen in Wales consultation](#) the action plan ambition is for a roll out of 150 fuel cell HGVs or 300 fuel cell vans from 2023/24. These

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#### **4. What we will deliver – Freight and Logistics**

would be powered by green hydrogen and create new jobs in vehicle servicing and supply.

The public transport and public sector fleet of buses and refuse collection vehicles (RCV) offer opportunities in Wales to lead in the deployment of zero emission vehicles. We are supporting several local authorities with trials of a range of new and retrofitted hydrogen and BEVs in their fleets. This real-world experience allows us to decarbonise our fleet and share our experience to support the commercial HGV and LGV sectors. This may also provide further opportunity to create shared hydrogen fuelling and EV charging facilities for the sector.

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## 4. What we will deliver – Ports and Maritime

### 4.8 Ports and Maritime

Our vision is to adopt a more strategic approach to Welsh ports and nearby development sites, recognising their role as a catalyst for colocation of manufacturing, energy and distribution as well as others which support our leisure and visitor economy.

The sector is undergoing some significant changes. Brexit has reduced the volume of trade across the Irish Sea, with the final changes to processes and documentation coming into force in July 2022. This means that it will take some time to establish a new “business as usual” equilibrium. The creation of a freeport in Wales and the potential to support sustainable offshore energy production provides major new opportunities for the sector.

We have identified a series of key actions including supporting projects to deliver more sustainable ports infrastructure, developing a National Ports and Maritime Plan for Wales and recognising ports as a key part of the future economic development of Wales. We will continue our ongoing engagement with the sector to ensure we develop a better understanding of the risk and opportunities they face so we can update our plans to address them.

#### 4.8.1 Legislation and policy reform

Ports Policy is not a devolved area and remains the responsibility of the UK Government, although the major ports infrastructure was devolved to Wales in 2017.

In May 2022 the Welsh Government announced an agreement with the UK Government on the establishment of a Freeports policy in Wales. Within this agreement both Governments will act on the basis of a ‘partnership of equals’ to deliver any Freeports in Wales. A Freeport will only be implemented if it can be demonstrated clearly it will operate in a manner that aligns with the Welsh Government’s policies on fair work and environmental sustainability, including the commitment to Wales becoming a net-zero carbon nation. UK Ministers will provide at least £26m of non-repayable starter funding for any Freeport established in Wales, which represents a parity with the deals offered to English Freeports.

The UK Government will also provide tax incentives for Freeports in Wales in parity with Freeports in other parts of the UK for the reserved taxes that have been designated to advance the policy aims. The Welsh Government will design tax reliefs from local and devolved taxes (Non-Domestic Rates and Land Transaction Tax) to support the policy aims.

Both Governments will remain open to the possibility of a multi-site Freeport in Wales and also to the possibility of

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## 4. What we will deliver – Ports and Maritime

allowing more than one Freeport, should they be presented with a sufficiently compelling business case.

Wales also retains responsibility for land use planning which can include development and changes in land use in and around ports. We also recognise the role our ports play in the wider movement of goods and the potential positive environmental impacts that modal shift towards coastal shipping could support and will integrate them into our wider policies on freight and logistics in Wales.

Planning policy is set out in PPW11 which is supported by Welsh Government Technical Advice Note 14 on coastal planning. This ensures we develop these areas in a sustainable way considering the potential impacts of climate change

Our Welsh National Marine Plan (WNMP) and implementation guidance sets out our policy for the next 20 years for the sustainable use of our seas. The first progress report was published in 2021 and confirmed there were no current plans to amend the WNMP.

### 4.8.2 Funding programmes

Again, although most support comes from the UK Government, the Welsh Government provides, or intends to provide, some support for infrastructure and development in and around ports through various funds including

Regeneration, Marine Energy Programme and Transforming Towns Coastal Communities.

To date UK Government has not provided financial support for the offshore wind industry in Wales, only providing support in England and Scotland. We will work with them to secure support for fixed offshore wind and its' supporting infrastructure to maximise opportunities for Wales for this and future FLOW development.

### 4.8.3 Strategic initiatives

#### 4.8.3.1 A Wales National Ports and Maritime Plan

In order to deliver on some of the key strategic initiatives in Wales, we plan to work closely with the UK Government, the Welsh Ports Group and the wider sector on a new Wales National Ports and Maritime Plan. This will complement our Welsh National Marine Plan.

This plan will ensure that we mitigate the impacts of Brexit and maximise the opportunities from energy, sustainable logistics and tourism. The plan will need to reflect the significant changes the sector is still undergoing and the emerging nature of many future opportunities that we seek to exploit. Our plan will not only cover the major seaports but will also address the issues facing our smaller ports and the role they play in their local economy.

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## 4. What we will deliver – Ports and Maritime

The plan will address some of the key strategic issues set out here:

### 4.8.3.2 A new trading position for UK Ports

Welsh ports act as a gateway to Ireland and to and the rest of Europe. Ireland is our 4<sup>th</sup> largest export market and in the top ten sources of imports. The last two years have been very volatile years for trade and passengers across the Irish Sea due to the pandemic and the impacts of Brexit. The impacts of the changing Covid situation and customs arrangements which came into force in 2022 will take time to stabilise.

The UK government has set out a new timetable for introducing full import controls for goods from the EU. These changes require the creation of inland border control posts to process customs and biosecurity checks which cannot be managed within the ports. HMRC and Welsh Government are developing sites 1.7 miles from Holyhead port. Welsh Government let a contract for the design of the site in March 2022 and it should be operational in early 2023. Interim arrangements are being put in place at three Welsh ferry ports: Holyhead, Pembroke Dock and Fishguard

The focus over the coming years is to ensure that Welsh ports are not disadvantaged by the new requirements and in particular by the charging regime for these facilities.

### 4.8.3.3 Ports and the visitor economy

Tourism is another major contribution our ports make to their areas. The major ports bring visitors to their area and through our plans for purposeful place-making outlined in [Welcome to Wales: Priorities for the visitor economy](#), the smaller ports become a destination.

Cruise Wales is a partnership between Welsh Government, the current six cruise ports in Wales, destinations, and many outside stakeholders. By working together, we have created an excellent cruise offer for passengers visiting Wales. We have and continue to attract new cruise lines and with Cruise Wales we are working on improving the supporting infrastructure at our ports.

### 4.8.3.4 Decarbonisation

We will invest in projects that deliver more sustainable ports infrastructure and which contribute to decarbonisation in the sector. Our ports have a major part to play in supporting the decarbonisation of shipping by providing green fuel and shore supplies to ships. We will also support the development of associated local industries and use our education, skills and training programmes to provide local people with the skills to support them.

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## **4. What we will deliver – Ports and Maritime**

### **Marine Energy Programme**

We are committed to making Wales a centre for emerging marine energy technologies and innovations and have set up the Marine Energy Programme (MEP) to deliver on this commitment. The MEP will deliver our Programme for Government commitments to develop a Tidal Lagoon Challenge, as well as supporting fixed and floating offshore wind (FLOW) by investing in Welsh ports. The MEP will also support wave and tidal stream technology by exploring the potential to provide a route to market through revenue support.

### **Pembroke Dock Marine Programme**

Within Wales we continue to press ahead in developing this sector and in December 2021 announced the £60 million Pembroke Dock Marine (PDM) programme. PDM's immediate focus will be to support the growth of wave and tidal technologies and potentially FLOW. This will place Pembrokeshire at the heart of global zero carbon marine energy innovation. The programme is expected to generate £73.5 million a year to the regional economy.

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## 4. What we will deliver – Aviation

### 4.9 Aviation

Our vision is to commit to maintaining an aviation capacity in Wales, because of the benefits that it brings to the Welsh economy as a whole, whilst recognising the challenges this creates for meeting our targets on decarbonisation

Cardiff airport is Wales' gateway to the world and is a vital piece of our transport infrastructure. It allows us to develop new markets; maintain and grow existing markets; and establish our position as an attractive and competitive place to visit and study, and to invest and do business.

#### 4.9.1 Legislation and policy reform

As noted, aviation is not devolved to Wales and therefore responsibility for policy and funding lies with the UK Government.

##### 4.9.1.1 Air Passenger Duty

We continue to press the Government to create a fairer tax system throughout the UK by devolving APD to Wales. Wales should not be treated differently to Scotland, Northern Ireland and England.

There is support for the devolution of APD from aviation, tourism and business sectors in Wales. There is also compelling evidence for the economic benefits it could bring,

enabling a sustainable aviation sector that supports the wider economy.

No decisions about APD policy in Wales will be made before it is devolved. Any such decision would involve a complex range of factors specific to the economic conditions of the time and will be for Welsh Ministers, with the Senedd, to determine what to do.

##### 4.9.1.2 Regional connectivity

Regional connectivity needs to feature along with general recovery in the UK Governments Aviation Recovery Plan. The current UK Government position to not support Passenger Service Obligations for regional routes, unless linked to London, goes against its' Aviation Strategy; to develop inter-region connectivity. We will engage with UK airports and other devolved administrations to improve regional connectivity to Wales as Wales needs to be connected to the whole of the UK and not just London.

##### 4.9.2 Funding programmes

Since the start of the pandemic, we made the conscious decision to keep Cardiff airport open to support freight and logistics, which saw delivery of much needed PPE for the NHS in Wales. The pandemic has had a major impact on international travel world-wide, significantly impacting on both airports and airlines ability to operate and trade. The priority

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## 4. What we will deliver – Aviation

for Cardiff, like all airports and airlines across the globe, is recovery, sustainability, and eventually growth.

Last year, the Welsh Government agreed a financial package to provide support to Cardiff International Airport Limited in the medium term against a five-year plan for the rescue and restructure of the airport following Covid-19. The package satisfies the terms of the UK-EU Trade and Co-operation Agreement, in particular the provisions around subsidies for the purposes of rescue and restructure. We agreed investment by way of a grant of up to £42.6m which has enabled Cardiff Airport to begin restructuring its operations and securing its viability.

### 4.9.3 Integrated journeys

With the current suspension of the Express T9 bus link to the airport, reflecting reduced passenger travel under Covid-19, we are exploring with the Vale of Glamorgan Council the expansion of a local bus services to provide some additional faster journeys between the Airport and Cardiff City Centre. Where possible these would coincide with key flight arrival and departure times: until re-instatement of the T9 service is justifiable. A direct rail spur into Cardiff Airport in the future has not been ruled out and a route has been reserved in the Cardiff Airport Masterplan. However, the impact of COVID-19 and the shift in focus to recover and restore the airport's passenger demand will remain the priority for the next few

years ahead. New road links are unlikely to be supported as these would not align with the Wales Transport Strategy or climate change ambitions to achieve net zero by 2050.

### 4.9.4 Strategic initiatives

As aviation is a non-devolved function the future of aviation in Wales is largely dependent on UK Government strategies for the sector.

#### 4.9.4.1 Aviation recovery plan

In the short-term we need the UK Governments' Aviation Recovery Plan to be published to help guide the sector through the Covid-19 recovery period. We need to understand how things will develop over the duration of this NTDP so that we and the aviation sector in Wales can plan and be best placed to recovery quickly.

A number of European flights are now operating from Cardiff on a daily basis, but passenger numbers remain low, reflecting the global downturn in aviation. Cardiff Airport continues to work with its existing operators to fully recover the 52 non-stop routes that were regularly serviced prior to the collapse of flybe at the onset of the Covid in 2019 and developing new routes. The opening of the new Wizz air services from Cardiff Airport is welcome news and a positive step that will help Cardiff Airport emerge from the impact of the Covid-19 pandemic.

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## 4. What we will deliver – Aviation

### 4.9.4.2 Aviation 2050

The Aviation 2050 Strategy was consulted on from December 2018 to June 2019. In the consultation forward the Aviation Minister confirmed the expectation the final strategy would be published by the end of 2019, which did not happen. We need to understand how things will develop over the duration of this NTDP so that we and the aviation sector in Wales can plan and be best placed to recovery quickly.

### 4.9.4.3 Decarbonisation

The UK Department for Transport projects that demand will increase by 73% between 2018 and 2050. The use of larger and more efficient planes, and a limited uptake of low carbon sustainable aviation fuels will, according to DfT analysis, result in aviation greenhouse gas emissions remaining broadly flat if current trends in technology and demand continue.

### Jet Zero

The UK Government Jet Zero consultation in 2021 covered a number of potential actions across the areas of fuel efficiency; the development of new zero emission aircraft; accelerating the supply and uptake of sustainable aviation fuels (SAF); modernisation of UK airspace and airports; and the development of verifiable markets to offset residual emissions. We will work with the UK Government to bring forward

proposals to drive fuel efficiency, the development of new zero emission aircraft and accelerating the supply and uptake of SAF.

During COP26 the Aviation Minister confirmed their Jet Zero plan would be published early in 2022. It is important to have a clear Aviation Strategy and net zero plan in place on which to build our aviation recovery plans. We will work with the UK Government for the earliest publication of the Jet Zero plan.

### Cardiff International Airport Environmental Flight Path

In September 2019, Cardiff International Airport Limited (CIAL) launched its [Environmental Flight Path](#) which is a framework developed to track environmental and sustainability successes that have already been achieved, whilst setting out short-term goals.

The airport is planning to update its Environmental flight path in 2022, with a publication of revised targets to achieving Carbon Net Zero. We will support Cardiff Airport to fulfil its pledge to decarbonise its ground operations and to promote the uptake of sustainable aviation fuels and ultimately zero emission flight technology in Wales.

# Annex 1: Useful Terms

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## Annex 1: Useful Terms

# Useful terms

Terms you will find in this document.

### **Accessible Transport**

Services and infrastructure that meet the relevant policy and regulatory standards on equality, access, human rights and the Welsh language, recognising the social model of disability.

### **Active travel**

For the purposes of this document 'active travel' refers to walking and cycling for everyday journeys - such as to go to work, or education or access services.

### **Cardiff Capital Region (CCR)**

The Cardiff Capital Region (CCR) consists of 10 local authority areas covering South East Wales -Blaenau Gwent; Bridgend; Caerphilly; Cardiff; Merthyr Tydfil; Monmouthshire; Newport; Rhondda Cynon Taf; Torfaen; and Vale of Glamorgan.

### **Corporate Joint Committees (CJCs)**

New local government tier which will take on regional transport planning in Wales.

### **Decarbonisation**

The actions needed to cut greenhouse gas emissions and move towards a low carbon economy. The Welsh

Government is committed to net zero carbon emissions by 2050.

### **Demand Management**

A range of measures that influence people's travel choices by disincentivising private car use, generally with the aim to encourage the use of sustainable travel modes.

### **Demand-responsive travel**

Shared private or semi-public transport based on passenger demand rather than a fixed timetable. Examples in Wales include Transport for Wales' fflecsi services.

### **Devolution**

This gives Wales the power to pass legislation and transfers some ministerial responsibilities to Wales. For transport this includes responsibility for roads and buses. Other areas such as rail and aviation are not devolved and Welsh Ministers work in collaboration with the UK Government.

### **Ecosystem resilience**

The capacity of a whole ecosystem to respond to disturbance by resisting damage and recovering quickly.

### **Electric Vehicle (EV) Charging**

EV charging is the process of using an EV charger to deliver electricity to a vehicle's battery.

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## **Annex 1: Useful Terms**

### **Equality Act**

Under the Equality Act 2010 it is unlawful to discriminate against someone because of a protected characteristic. The protected characteristics are age, disability, gender reassignment, marriage or civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

### **Five ways of working**

The Well-being of Future Generations (Wales) Act 2015 sets out five ways of working that public bodies need to think about to show they have applied the sustainable development principle. The five ways of working are: thinking long-term, prevention, integration, collaboration and involvement.

### **Future Wales**

The National Plan 2040. This sets out where we think we should try to grow and the types of development we need over the next 20 years to help us be a sustainable and prosperous society.

### **Heavy goods vehicles (HGVs)**

The term for vehicles over 3.5 tonnes - light commercial vehicles (LCVs) are under this weight.

### **Highways Authorities**

Have a duty to assert and protect the rights of the public to use and enjoy any highway for which they are an authority. As Highways Authority for the motorway and trunk road network

in Wales, Welsh Ministers must maintain them at public expense and comply with other regulations.

### **Hydrogen vehicles**

Use electricity produced through a chemical reaction between hydrogen and oxygen. The electricity powers the car or charges a battery which powers the vehicle. The hydrogen fuel is stored in a high-pressure tank.

### **Infrastructure**

Transport infrastructure includes all the things that enable transport services to operate – streets and roads, railway lines and active travel networks such as cycle-paths and footpaths. It also includes associated structures such as stations, bridges, embankments, car parks, signage, signalling, bus stops and transport interchanges and the soft estate - land and greenspace associated with transport. Ports and harbours, airports, and freight and logistics facilities are also important.

### **Integrated Journeys**

A combination of different transport modes which are combined together in an easy to use and efficient way for a complete journey from origin to destination.

### **Land-use planning system**

The process of regulating land for wider public benefit, including social and environmental outcomes.

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## **Annex 1: Useful Terms**

### **Local Authorities**

The 22 councils responsible for the provision of local government services in Wales.

### **Llwybr Newydd**

Means 'new path' in Welsh. It is the title of the Wales Transport Strategy 2021. The NTDP has been published to set out specific investment priorities following on from Llwybr Newydd.

### **Metro**

A modern, efficient and sustainable bus, rail and active travel integrated transport system designed and operating at a regional as well as local level.

### **Micro-mobility**

Small lightweight vehicles driven by users personally and operating at speeds of under 25km hour. They can include electrically powered cycles or scooters.

### **Mobility as a service (MAAS)**

A shift away from personally owned transportation to services that enable people to plan, book, pay for and use different types of transport.

### **National Transport Delivery Plan (NTDP)**

sets out Welsh Government investment priorities based on the Wales Transport Strategy.

### **National Transport Performance Board**

The Board monitors the work of the Welsh Government, Transport for Wales and transport other partners in Wales in their delivery of the Wales Transport Strategy and the NTDP. It is chaired by the Deputy Minister for Climate Change.

### **National well-being goals**

The seven national well-being goals are set out in the Well-being of Future Generations (Wales) Act 2015. They are a prosperous Wales, a resilient Wales, a healthier Wales, a more equal Wales, a Wales of cohesive communities, a Wales of vibrant culture and thriving Welsh Language, and a globally responsible Wales.

### **Net Zero Wales**

the second emissions reduction plan for Carbon Budget 2 (2021-2025) setting the foundation to make Wales net zero by 2050

### **North Wales Transport Commission**

A commission chaired by Lord Burns to develop recommendations for the sustainable development of road, rail, bus and active travel across North Wales.

### **Pathways**

Four cross cutting delivery pathways to ensure delivery on commitments on decarbonisation, equality, integrated journey planning and our rural offer

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## **Annex 1: Useful Terms**

### **Pay As You Go**

A system that allows the use of contactless cards or accounts to pay for journeys which calculate the price at the end of a journey without the need to buy individual tickets.

### **Planning Policy Wales 11 (PPW11)**

The Welsh Government's guidance for making planning decisions. It is supplemented by Future Wales – the National Plan 2040.

Also known as minicabs and must be pre-booked via a licensed private hire vehicle operator.

### **Programme for Government**

The document published in June 2021 and updated in December 2021 setting out the government's commitments and programme for the Senedd term.

### **Protected characteristics**

Under the Equality Act 2010 it is illegal to discriminate against people on the grounds of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex or sexual orientation. These are known as protected characteristics.

### **Public service vehicles (PSVs)**

Vehicles that carry more than eight passengers for hire or reward.

### **Regional Transport Plans**

Plans to be prepared by Corporate Joint Committees for the promotion and encouragement of safe, integrated, efficient and economic transport to, from and within its area.

### **Public transport**

Transport services available for public use, typically on fixed routes or schedules that charge a fixed fare. In Wales public transport includes bus and rail services

### **Roads Review**

An independently chaired review to ensure road investment in Wales is fully aligned to Llwybr Newydd, the Programme for Government and Net Zero Wales.

### **Senedd**

The democratically elected body that represents the interests of Wales and the Welsh people.

### **Social model of disability**

This makes an important distinction between impairment and disability. It recognises that people with impairments are disabled by barriers that commonly exist in society. These barriers include physical, attitudinal, environmental, systemic, linguistic and economic barriers which can prevent disabled people's inclusion and participation in all walks of life.

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## Annex 1: Useful Terms

### **Social Partner:**

A trusted member of ‘social partnership’, being either an employee, employer representative, or trade union. The term “Social Partner” can also be applied to Welsh Government representatives.

### **Soft estate**

The green spaces and land associated with strategic transport infrastructure – particularly the Strategic Road Network. It may include biodiversity.

### **South-East Wales Transport Commission (SEWTC)**

A commission to consider how to reduce congestion on the M4 in south east Wales (also known as the Burns commission).

### **Strategic Road Network (SRN)**

The motorway and trunk road network in Wales.

### **Sustainable development principle**

Under the Well-being of Future Generations (Wales) Act 2015 public bodies must act in a manner which ensures that the needs of the present are met without compromising the ability of future generations to meet their own needs.

### **Sustainable Transport Hierarchy**

Guides decisions about transport investment. It gives priority to maintaining, managing and future proofing existing

infrastructure. Where new infrastructure is needed, it gives priority to walking and cycling and public transport followed by ultra-low emissions vehicles and finally private vehicles. It is set out in Planning Policy Wales (PPW).

### **Sustainable transport modes**

Types of transport that contribute to decarbonisation including walking and cycling, public transport and shared use low- or zero-emissions vehicles.

### **Taxis and PHV standards**

Taxis and private hire vehicles are high risk environments, so subject to statutory licensing, particularly for children and vulnerable adults. The UK Government sets and enforces statutory licensing standards.

### **Transport for Wales (TfW)**

The body established by Welsh Government to deliver transport priorities in Wales.

### **Transport mode**

The way that passengers or goods are transported by air, water or land. The modes include walking, cycles, vehicles including motorcycles, rail, ships (maritime), air (aviation). Increasingly people see transport journeys as involving different modes (multi-modal).

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## **Annex 1: Useful Terms**

### **Transport sectors**

Groups of organisations that provide services to move people or goods in the private, public or voluntary sector.

### **Ultra-low emissions vehicles**

Vehicles that emit very few greenhouse gases – technically 75g/km CO<sub>2</sub> or less. They may be electric, hydrogen or hybrid vehicles.

### **Ultra-low emissions zones**

Areas where vehicles, including cars, motorcycles and vans, need to meet ultralow emissions standards or they have to pay a charge to drive within the zone. Wales and Borders Franchise A contract to operate passenger railway services on the Wales and Borders lines, currently operated by Transport for Wales.

### **Union Connectivity Review**

A review led by Sir Peter Hendy, published in November 2021 that considers how better transport connectivity between the nations of the UK can be achieved.

### **Wales and Borders Franchise**

A contract to operate passenger railway services on the Wales and Borders lines, currently operated by Transport for Wales.

### **Wales Infrastructure Investment Plan**

This sets the context for investment in infrastructure in Wales including transport infrastructure.

### **Well-being of Future Generations (Wales) Act 2015**

Legislation that aims to improve the social, economic, environmental and cultural well-being of Wales. It requires public bodies listed in the Act think more about the long-term, work better with people, communities and each other, prevent problems and take a more joined-up approach.

### **Welsh Transport Appraisal Guidance (WeITAG)**

A framework for assessing the impact and benefits of proposed transport interventions such as schemes to upgrade roads. It is aligned with the seven national well-being goals.

# Annex 2: Programmes, projects and interventions

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NTDPM	National Transport Delivery Plan Management	
NTDPM 1	Produce guidance for the CJs in the use of the Llwybr Newydd, NTDP and Metro Programmes in developing the Regional Transport Plans	2022 to 2023
NTDPM 2	Reporting to the Transport Performance Board on the delivery of the NTDP and cross-cutting delivery pathways	2022 to 2027
NTDPM 3	Review and Update the WTS	2025 to 2027
NTDPM 4	Produce a new NTDP based on an Updated WTS	2026 to 2027
NTDPM 5	WTS Monitoring Framework set-up	2022 to 2023
NTDPM 6	WTS Monitoring Baseline data publication	2022 to 2024
NTDPM 7	WTS Monitoring rolling programme and annual publication	2023 to 2027
IJPT	Integrated Journey Planning and Ticketing	
IJPT 1	Finalise and announce details of Fair Fares for public transport	2022 to 2024
IJPT 2	PAYG capped daily / weekly best value fares (using contactless bank card / Apple Pay or Google Pay) multi modal pilots in SE Wales	2022 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
IJPT 3	Extend PAYG across urban Metro regions (SE Wales, NE Wales and Swansea and the Bay)	2023 to 2027
IJPT 4	Develop a cash loadable (pre-payment) contactless card that's available through local retailers as an alternative for customers without a contactless bank card or wish to keep using cash.	2023 to 2025
IJPT 5	PAYG daily capped best value fares (using contactless bank card / Apple Pay or Google Pay) multi bus operator pilot in North West Wales.	2022 to 2024
IJPT 6	Extend fare capping bus pilot to wider North Wales region.	2023 to 2025
IJPT 7	Deliver integrated fares and journey planning from National Rail to new contracts for TrawsCymru routes supported by a new network of virtual stations.	2022 to 2025
IJPT 8	Review multi modal fares and ticket products outside core PAYG scheme areas and develop new products and solutions that support a more seamless travel experience.	2024 to 2027
IJPT 9	Launch new TrawsCymru App and add other multi-operator ticketing (e.g. 1Bws)	2022 to 2023
IJPT 10	Modernise Traveline Cymru App with intelligent navigation, shared transport, and fflecsi integration	2022 to 2023
IJPT 11	Enhanced TfW Rail app with support for Pay As You Go and future rail ticketing products	2022 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
IJPT 12	Develop and Launch Wales Bus Data Service providing Real-time bus departure information across Wales	2022 to 2024
IJPT 13	Integrate all TfW Mobile Apps to create a seamless multimodal user experience	2022 to 2025
IJPT 14	Integrate emerging mobility providers into TfW multimodal app to create a unified marketplace	2025 to 2027 and beyond
BC	Behavioural Change	
BC 1	Develop a cross government behavioural change programme to address the climate emergency	2022 to 2023
BC 2	Develop a suite of Behavioural Change programmes to reduce car use and support the switch to more sustainable transport choices	2022 to 2025
BC 3a	Work with each transport sector on promoting more sustainable transport choices	2022 to 2024
BC 3b	Deliver programmes working with sector partners	2023 to 2027 and beyond
BC 4	Develop a Strategy for fair road user charging	2022 to 2026
BC 5	Deliver national air quality communications and behavioural change campaigns such as Clean Air Day	2022 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
BC 6	Deliver anti-idling messaging to encourage drivers of stationary vehicles to turn their engines off	2022 to 2027 and beyond
AT	Active Travel	
AT 1	Administer Active Travel Fund Programme	2022 to 2027 and beyond
AT 2	Develop a prioritisation tool to assist LAs in planning AT networks	2022 to 2024
AT 3	Develop an active travel appraisal tool to aid in assessing schemes	2022 to 2024
AT 4	Develop Station Travel Plan (STPs) approach and methodology	2022 to 2023
AT 5	Prepare STPs and implement recommendations (including LA liaison)	2023 to 2027 and beyond
AT 6	Widening availability of cycle hire	2022 to 2027 and beyond
AT 7	Integrate cycle hire with TfW ticketing and digital systems	2022 to 2026 joint funded
AT 8	Support development of a behaviour change campaign for AT	2022 to 2027 and beyond
AT 9	Develop and roll-out school/active travel plans	2022 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
AT 10	Establish a travel plan support and grants programme	2022 to 2027 and beyond
AT 11	Enhance cycle parking provision across Wales and Cross Borders network	2022 to 2027 and beyond
AT 12	Implement an active travel training programme	2022 to 2027 and beyond
AT 13	Review and approve local authority Active Travel Network Maps	2024 to 2025
AT 14	Establish active travel forums to develop a community of practice around active travel	2022 to 2023
AT 15	Develop travel plan guidance and toolkit	2022 to 2023
Bus	Bus	
Bus 1	Publish Bws Cymru - the Welsh Government's plan for changes to the bus sector	2022 to 2023
Bus 2	Review the Bus Services Support Grants structure	2022 to 2023
Bus 3	Carry out a learner Travel (Wales) Review, including the legal framework related to travel and transport provisions for learners travelling from home to school	2022 to 2023
Bus 4	Create new bus partnerships following the Covid-19 Bus Emergency Support programme	2022 to 2023

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Bus 5	Develop a new bus sector operating model including franchising	2022 to 2024
Bus 6	A programme of seminars with bus operators and local authorities to support the development of the bus reform programme	2022 to 2025
Bus 7	Consult on a White Paper to introduce new legislation which will consider a range of proposals relating to bus service delivery	2022 to 2024
Bus 8	Bring forward the Bus Services Bill in the Senedd	2024 to 2025
Bus 9	Through Transport for Wales working with local authorities carry out a detailed review and redesign of bus networks,	2022 to 2025
Bus 10	Deliver a new Operational Model for future delivery of bus services	2024 to 2027 and beyond
Bus 11	Test and evaluate the 'blueprint' bus framework in a series of 'pilot' areas	2024 to 2027
Bus 12	Roll-out of a new bus network design across Wales	2026 to 2027 and beyond
Bus 13	Local Authorities to produce Bus Action Plans	2022 to 2023
Bus 14	Repurpose existing Local Transport Fund toward the delivery of local bus infrastructure and projects in Bws Cymru	2023 to 2024

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## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Bus 15	Establish a Bus Core Allocation Fund for smaller bus-related projects	2023 to 2024
Bus 16	Develop best practice and detailed guidance on the planning and delivery of new public transport interchanges	2022 to 2023
Bus 17	Develop the Bus Infrastructure and Planning Practice Guidance	2022 to 2024
Bus 18	Develop guidance on bus stop accessibility and associated enforcement	2022 to 2024
Bus 19	Develop further guidance on bus accessibility	2022 to 2025
Bus 20	Set Welsh Language Standards and associated guidance for the bus sector	2022 to 2025
Bus 21	Develop and deliver infrastructure improvement projects demonstrating the new guidance	2023 to 2026
Bus 22	Develop a programme of upgrades of key strategic interchanges across Wales	2022 to 2026
Bus 23	Detailed design and delivery of key strategic interchanges across Wales	2025 to 2027 and beyond
Bus 24	Develop a network of rural / community 'hubs' to act as interchanges for rural / DRT / Fflecsi / community based transport services and mainstream bus services	2023 to 2026

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Bus 25	Detailed design and delivery of a network of rural / community 'hubs' to act as interchanges for rural / DRT / Fflecsi / community based transport services and mainstream bus services	2025 to 2027 and beyond
Bus 26	Develop a national concessionary card scheme with automated operator reimbursement	2022 to 2024
Bus 27	Evaluate the current ongoing Fflecsi pilots taking place across Wales and produce guidance for further schemes. Expand Fflecsi services in areas where they will deliver greatest benefit.	2022 to 2025
Bus 28	Introduce additional fflecsi services where appropriate based on the pilot findings	2024 to 2027 and beyond
Bus 29	Development of the TrawsCymru service to offer a zero emission service that provides better multi-modal integration.	2022 to 2026
Bus 30	Finalise options on the financing, procurement and operation of high quality ULEV buses, (both electric battery and hydrogen fuel cell)	2022 to 2023
Bus 31	Finalise options on the financing, procurement and operation of associated depot infrastructure	2022 to 2024
Bus 32	Working with local authorities ahead of a new operating model to finance and introduce new ULEV buses	2022 to 2025

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Bus 33	Implement the new financing, procurement and operating model(s) for all new ULEV buses	2024 to 2027 and beyond
Bus 34	Fit out and commissioning of the Cardiff Central Interchange Bus Station	2022 to 2024
Rail	Rail	
Rail 1	Access for all - programme of step free access; Abergavenny, Shotton, Newtown, Tenby, Flint, Cwmbran, Caerphilly, Ludlow, Llanelli, Barry, Treforest, Cathays.	2022 to 2025 joint funded
Rail 2	Access for all - Footbridge/lifts upgrade at Neath; lift additions to existing structures at Pontypool & New Inn, Grangetown, Llantwit Major,	2022 to 2025 joint funded
Rail 3	Changing places toilet and tactile paving installations to be installed at Shotton.	2022 to 2025 joint funded
Rail 4	Development stage only of lift additions at Ruabon and Whitchurch, Shropshire ready for Network Rail control period 7 delivery	2022 to 2025 joint funded
Rail 5	Addition of lifts at Ruabon and Whitchurch, Shropshire during NR CP7.	2025 to 2027 and beyond funded by others
Rail 6	Cardiff Central Enhancements Project	
Rail 6a	Cardiff Central Enhancements Project - Development	2022 to 2023 joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Rail 6b	Cardiff Central Enhancements Project -Outline Design	2022 to 2024 joint funded
Rail 6c	Cardiff Central Enhancements Project - Detailed Design and Delivery	2024 to 2027 and beyond joint funded
Rail 7	A Programme of ongoing targeted improvements to stations across the Wales and Borders Network	2022 to 2027
Rail 7a	Green Routes (Heritage Lottery Fund £100,000 project) with about 20 stations and 5 community groups to deliver Green Infrastructure projects	2022 to 2023 funded by others
Rail 7b	New Ticket vending machine and validator roll out	2022 to 2023
Rail 7e	Install solar panels at the 20 largest stations and two depots in Wales, subject to surveys and gaining necessary landlord and planning approvals,	2022 to 2025
Rail 7d	Installation of LED lighting at all stations	2022 to 2024
Rail 7e	Produce an updated Rail Sustainable Development Plan and delivery of associated projects	2022 to 2027 and beyond
Rail 7f	Produce a rail operations pathway to net zero for non-moving assets and deliver net zero target by 2030	2022 to 2027 and beyond
Rail 7g	Produce a rail operations Biodiversity Action Plan and deliver associated projects	2022 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Rail 7h	Capacity improvements Shrewsbury - Wrexham (Gobowen Intermediate block signal)	2022 to 2025
Rail 8	Introduction of additional rail services (Services requiring infrastructure works by Network Rail marked by an *) tph = train per hour	
Rail 8a	Ongoing review of business case for additional services based on Covid-19 recovery and travel patterns	2022 to 2025
Rail 8b	CVL 4tph from Heads of the Valleys	2022 to 2025
Rail 8c	Cheltenham - Cardiff 1 tph	2022 to 2023
Rail 8d	Ebbw Vale - Crosskeys 1 tph	2023 to 2024
Rail 8e	Heart of Wales 1 tpd and 2 tpd part route *	2022 to 2023
Rail 8f	Cardiff - Liverpool 0.5 tph*	2024 to 2025
Rail 8g	Shrewsbury - Liverpool 0.5 tph*	2024 to 2025
Rail 8h	Carmarthen - Fishguard 2 tpd	2023 to 2024
Rail 8i	Aberystwyth - Shrewsbury 4 tpd	2024 to 2025

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Rail 8j	Machynlleth - Tywyn 2 tpd Sundays	2023 to 2024
Rail 8k	Tywyn - Pwllheli 4 tpd Sundays	2023 to 2024
Rail 8l	Llandudno Junction - Bangor 1 tph*	2023 to 2024
Rail 8m	Llandudno Junction - Llandudno 2 tph*	2023 to 2024
Rail 8n	Llandudno Junction - Chester 1 tph*	2023 to 2024
Rail 8o	Cardiff - Bridgend via VoG 1 tph	2024 to 2025
Rail 8p	Bridgend - Maesteg 1 tph*	2025 to 2026
Rail 8q	Bridgend - Swansea 0.5 tph (Swanline)*	2023 to 2024
Rail 8r	West Wales (Options) - Bristol 1 tph*	2025 to 2026
Rail 8s	Cardiff -Bristol 2 tph*	2026 to 2027
Rail 8t	Swansea - Pembroke Dock 1tph	2024 to 2025
Rail 8u	Potential future additional services	2025 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Rail 9	Introduction of 25 Mk 4 intercity carriages on Cardiff - Manchester route	2023 to 2024
Rail 10	Introduction of new Rolling Stock	
Rail 10a	Introduction of new Class 197 trains across North Wales, Cambrian and the Marches lines	2022 to 2025
Rail 10b	Introduction of new Class 231 trains on South Wales services	2023 to 2025
Rail 10c	Introduction of new Class 230 trains on Wrexham - Bidston	2022 to 2023
Rail 10d	Introduction of new Class 398 Tram- Trains on CVL	2023 to 2025
Rail 10e	Introduction of new Class 756 tri-mode trains on CVL, Penarth and Barry	2024 to 2025
Rail 11	Deliver a campaign to increase the use of rail for commuting and leisure	2022 to 2024
Rail 12	Community Rail	
Rail 12a	Continue to support our Community Rail Partnerships and expand the number of station adopters	2022 to 2027
Rail 12b	Deliver phase 2 of the rail social and commercial development plan.	2022 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Rail 12c	Develop phase 3 of the rail social and commercial development plan.	2022 to 2024
Rail 12d	Deliver phase 3 of the rail social and commercial development plan.	2025 to 2027
SWML	South Wales Mainline	
SWML 1	South Wales Mainline Strategic Development	
SWML 1a	Develop a South Wales mainline medium-term strategic timetable model	2022 to 2024
SWML 1b	Maintain and update the timetable model in line with infrastructure and service changes	2024 to 2027 and beyond
SWML 1c	Develop the strategic case for long-term development of the South Wales Mainline and connecting routes	2022 to 2023 funded by others
SWML 1d	Continue to develop and update the long-term the strategic case for South Wales Mainline and connecting routes	2023 to 2027 and beyond
SWML 2	Additional Stations (5) between Cardiff-and Severn Tunnel Junction	
SWML 2a	Station package development	2022 to 2023 funded by other

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWML 2b	Station package outline design and full business case	2023 to 2026 funded by others
SWML 2c	Phased detailed design and construction of individual stations	2024 to 2027 and beyond funded by others
SWML 3	Cardiff - Swansea inc New Stations package	
SWML 3a	Station package development based on strategic case and strategic timetable model	2023 to 2025
SWML 3b	Station package outline design and full business case	2024 to 2026 joint funded
SWML 3c	Phased detailed design and construction of individual stations	2026 to 2027 and beyond funded by others
SWML 4	Swansea - Severn Tunnel Junction linespeed & capacity improvements	
SWML 4a	Swansea - Severn Tunnel Junction linespeed & capacity improvements development	2023 to 2025
SWML 4b	Swansea - Severn Tunnel Junction linespeed & capacity improvements outline design	2024 to 2027 funded by others
SWML 4c	Swansea - Severn Tunnel Junction linespeed & capacity improvements phased construction	2025 to 2027 and beyond funded by others

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWML 5	Cardiff- Swansea Electrification	
SWML 5a	Cardiff- Swansea Electrification - feasibility review	2023 to 2025
SWML 5b	Cardiff- Swansea Electrification - Outline design	2024 to 2026 funded by others
SWML 5c	Cardiff- Swansea Electrification - detailed design	2025 to 2027 and beyond funded by others
SWML 5d	Cardiff- Swansea Electrification - construction	2026 to 2027 and beyond funded by others
SWML 6	Penarth / Vale of Glamorgan Electrification	
SWML 6a	Penarth / Vale of Glamorgan Electrification - feasibility review	2023 to 2025
SWML 6b	Penarth / Vale of Glamorgan Electrification - Outline design	2024 to 2026 funded by others
SWML 6c	Penarth / Vale of Glamorgan Electrification - detailed design	2025 to 2027 and beyond funded by others
SWML 6d	Penarth / Vale of Glamorgan Electrification - construction	2026 to 2027 and beyond funded by others

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NWM	North Wales Metro	
NWM 1	Overall NW Metro strategic development including studies and analysis to inform future schemes	2022 to 2027 and beyond
NWM 2	Active Travel Local Connectivity: Stations and Transforming Towns	
NWM 2A1	Active Travel (Local Connectivity) Phase 1 Detailed Design	2022 to 2024 funded by others
NWM 2A2	Active Travel to Stations (Local Connectivity) Phase 1 Delivery	2023 to 2025 funded by others
NWM 2B1	Active Travel to Stations (Local Connectivity) Phase 2 Development	2022 to 2023 funded by others
NWM 2B2	Active Travel to Stations (Local Connectivity) Phase 2 Detailed Design	2023 to 2025 funded by others
NWM 2B3	Active Travel to Stations (Local Connectivity) Phase 2 Delivery	2024 to 2026 funded by others
NWM 2C1	Active Travel to Stations (Local Connectivity) Phase 3 Development	2023 to 2024 funded by others

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NWM 2C2	Active Travel to Stations (Local Connectivity) Phase 3 Detailed Design	2024 to 2026 funded by others
NWM 2C3	Active Travel to Stations (Local Connectivity) Phase 3 Delivery	2025 to 2027 funded by others
NWM 3	Interchange Hubs	
NWM 3A1	Wrexham Gateway Access and Movement Development	2022 to 2025
NWM 3A2	Wrexham Gateway Access and Movement Delivery	2024 to 2027
NWM 3B1	Bangor Gateway Station Area transport integration Development	2022 to 2025
NWM 3B2	Bangor Gateway Transport integration Delivery	2024 to 2027
NWM 3C1	Snowdonia Access Improvement - Study & Development	2022 to 2023
NWM 3C2	Snowdonia Access Improvement - Detailed design	2023 to 2025
NWM 3C3	Snowdonia Access Improvement - Delivery	2024 to 2027 and beyond
NWM 3D1	Development of Holyhead Transport Masterplan	2022 to 2025

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NWM 3D2	Design of Holyhead Transport elements	2024 to 2027
NWM 3D3	Delivery of Holyhead Transport elements	2025 to 2027 and beyond
NWM 3E1	Development of further Public Transport Interchange hubs	2023 to 2026
NWM 3E2	Design of further Public Transport Interchange hubs	2025 to 2027 and beyond
NWM 3E3	Delivery of further Public Transport Interchange hubs	2026 to 2027 and beyond
NWM 3F1	Study and development of potential park and ride and park and share opportunities to reduce low occupancy car journeys.	2022 to 2025
NWM 3F2	Delivery of projects from the low occupancy study and development project	2024 to 2027
NWM 3F3	Apply study results to other areas of Wales	2024 to 2027
NWM 4	Borderlands	
NWM 4A1	Borderlands line capacity enhancements co-development with Network Rail	2022 to 2025 joint funded
NWM 4A2	Borderlands capacity enhancements by Network rail subject to UK Government funding	2024 to 2027 and beyond funded by others

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NWM 5	NWML Phases 1/2/3	
NWM 5A1	North Wales Mainline capacity enhancements co-development with Network Rail	2022 to 2027 joint funded
NWM 5A2	North Wales Mainline capacity enhancements by Network rail subject to UK Government funding	2024 to 2027 and beyond funded by others
NWM 5B1	North Wales Mainline Strategic Connectivity to UKNet - co-development with Network Rail	2022 to 2024 joint funded
NWM 5B2	North Wales Mainline Strategic Connectivity to UKNet - Delivery by Network Rail /UCR	2023 to 2027 and beyond funded by others
NWM 5C1	North Wales Mainline development study into additional stations	2023 to 2025
NWM 5C2	North Wales Mainline additional stations co-development with Network Rail	2024 to 2027 and beyond funded by others
NWM 5C3	North Wales Mainline additional stations by Network rail subject to UK Government funding	2026 to 2027 and beyond funded by others
NWM 6	Deeside	
NWM 6A	Deeside Station Detailed Design and Construction	2022 to 2026 joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
NWM 7	Shotton Interchange	
NWM 7A1	Shotton Integrated Station Outline Design	2022 to 2024 joint funded
NWM 7A2	Shotton Integrated Station Detailed design and construction	2023 to 2027 and beyond joint funded
NWM 8	North and West Wales Rail Innovation	
NWM 8A1	Rail Innovation (North and West Wales) Study	2022 to 2023 joint funded
NWM 8A2	Rail Innovation (North and West Wales) Development	2023 to 2026 joint funded
NWM 8A3	Rail Innovation (North and West Wales) Design	2025 to 2027 and beyond funded by others
NWM 8A4	Rail Innovation (North and West Wales) Delivery	2027 and beyond funded by others
SBWW	Swansea Bay and West Wales Metro	
SBWW 1	St. Clears Station Reopening	
SBWW 1a	St. Clears Station Reopening - Full Business Case	2022 to 2023 joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SBWW 1b	St. Clears Station Reopening - Implementation	2022 to 2025 joint funded
SBWW 2	West Wales Rail Interchange Improvements	
SBWW 2a	West Wales Rail Interchange Improvements - Outline Business Case	2022 to 2024
SBWW 2b	West Wales Rail Interchange Improvements - Full Business Case	2023 to 2025
SBWW 2c	West Wales Rail Interchange Improvements - Implementation	2024 to 2027
SBWW 3	Swansea Bay Area Metro Phase 1	
SBWW 3a	Swansea Bay Area Metro Phase 1- Outline Business Case	2022 to 2024
SBWW 3b	Swansea Bay Area Metro Phase 1- Full Business Case	2023 to 2025 joint funded
SBWW 3c	Swansea Bay Area Metro Phase 1 - Implementation	2024 to 2027 and beyond joint funded
SBWW 4	Swansea Bay Area Metro Phase 2	
SBWW 4a	Swansea Bay Area Metro Phase 2 - Outline Business Case	2022 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SBWW 4b	Swansea Bay Area Metro Phase 2 - Full Business Case	2024 to 2027 joint funded
SBWW 4c	Swansea Bay Area Metro Phase 2 - Implementation	2027 and beyond joint funded
SBWW 5	Swansea Bay Hydrogen Fuel Cell Bus Project	
SBWW 5a	Swansea Bay Hydrogen Fuel Cell Bus Project - Outline Business Case	2022 to 2023
SBWW 5b	Swansea Bay Hydrogen Fuel Cell Bus Project - Full Business Case	2022 to 2024
SBWW 5c	Swansea Bay Hydrogen Fuel Cell Bus Project - Implementation	2023 to 2025 funded by others
SBWW 6	Pembrokeshire Hydrogen Fuel Cell Bus Project	
SBWW 6a	Pembrokeshire Hydrogen Fuel Cell Bus Project - Outline Business Case	2022 to 2023
SBWW 6b	Pembrokeshire Hydrogen Fuel Cell Bus Project - Full Business Case	2022 to 2024
SBWW 6c	Pembrokeshire Hydrogen Fuel Cell Bus Project - Implementation	2023 to 2025
SBWW 7	TrawsCymru T5 Hydrogen Fuel Cell Bus Project	

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SBWW 7a	TrawsCymru T5 Hydrogen Fuel Cell Bus Project - Outline Business Case	2022 to 2023
SBWW 7b	TrawsCymru T5 Hydrogen Fuel Cell Bus Project - Full Business Case	2022 to 2024
SBWW 7c	TrawsCymru T5 Hydrogen Fuel Cell Bus Project - Implementation	2023 to 2025
SBWW 8	TrawsCymru T6 Hydrogen Fuel Cell Bus Project	
SBWW 8a	TrawsCymru T6 Hydrogen Fuel Cell Bus Project - Outline Business Case	2022 to 2023
SBWW 8b	TrawsCymru T6 Hydrogen Fuel Cell Bus Project - Full Business Case	2022 to 2024
SBWW 8c	TrawsCymru T6 Hydrogen Fuel Cell Bus Project - Implementation	2023 to 2025
SBWW 9	Active Travel to Stations (Local Connectivity)	
SBWW 9A1	Active Travel to Stations (Local Connectivity) Phase 1 Development	2022 to 2023
SBWW 9A2	Active Travel to Stations (Local Connectivity) Phase 1 Detailed Design	2023 to 2025
SBWW 9A3	Active Travel to Stations (Local Connectivity) Phase 1 Delivery	2024 to 2026
SBWW 9B1	Active Travel to Stations (Local Connectivity) Phase 2 Development	2023 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SBWW 9B2	Active Travel to Stations (Local Connectivity) Phase 2 Detailed Design	2024 to 2026
SBWW 9B3	Active Travel to Stations (Local Connectivity) Phase 2 Delivery	2025 to 2027
SBWW 9C1	Active Travel to Stations (Local Connectivity) Phase 3 Development	2024 to 2025
SBWW 9C2	Active Travel to Stations (Local Connectivity) Phase 3 Detailed Design	2025 to 2027
SBW 9C3	Active Travel to Stations (Local Connectivity) Phase 3 Delivery	2026 to 2027 and beyond
SBWW 10	Interchange Hubs	
SBWW 10a	Interchange Hubs – Develop the Case for Change	2022 to 2023
SBWW 10b	Interchange Hubs – Option Selection	2023 to 2024
SBWW 10c	Interchange Hubs - Outline Business Case	2023 to 2026
SBWW 10d	Interchange Hubs – Design and Full Business Case	2024 to 2027 and beyond
SBWW 10e	Interchange Hubs - Delivery	2025 to 2027 and beyond
SBWW 11	Swansea Aberystwyth Rail Link	

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SBWW 11a	Swansea Aberystwyth Rail Link – Develop the case for change and option selection	2022 to 2025
SBWW 11b	Swansea Aberystwyth Rail Link - Outline Design and Powers	2025 to 2027 and beyond joint funded
SWM	South Wales Metro	
SWM 1	Overall CCR Metro strategic development including studies and analysis to inform future schemes and extensions	2022 to 2027 and beyond
SWM 2	CVL Enhancements Package	
SWM 2a	Stations - Development	2023 to 2026
SWM 2b	Station - Outline Design and Consents	2024 to 2027
SWM 2c	Stations - Detailed Design and Delivery	2025 to 2027 and beyond
SWM 2d	Stations - Outline Design and Consents	2024 to 2027 joint funded
SWM 2e	Stations - Detailed Design and Delivery	2025 to 2027 and beyond joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 2f	CVL Infrastructure Capacity Enhancements - Study	2023 to 2024
SWM 2g	CVL Infrastructure Capacity Enhancements - Development	2024 to 2026
SWM 2h	CVL Infrastructure Capacity Enhancements - Outline Design	2025 to 2027
SWM 2i	CVL Infrastructure Capacity Enhancements - Detailed Design and Delivery	2026 to 2027 and beyond
SWM 2j	Cardiff West - Infrastructure Capacity Enhancements - Development	2023 to 2024
SWM 2k	Cardiff West - Infrastructure Capacity Enhancements - Outline Design	2024 to 2026 joint funded
SWM 2l	Cardiff West - Infrastructure Capacity Enhancements - Detailed Design and Delivery	2025 to 2027 joint funded
SWM 3	Core Valley Lines Extension Package	
SWM 3a	Aberdare to Hirwaun Extension - Development	2023 to 2024
SWM 3b	Aberdare to Hirwaun Extension - Outline Design and Powers	2024 to 2027 joint funded
SWM 3c	Aberdare to Hirwaun Extension - Consents, Detailed Design and Delivery	2026 to 2027 and beyond joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 3d	Cardiff Crossrail Central-Pierhead St - Development	2022 to 2023
SWM 3e	Cardiff Crossrail Central-Pierhead St - Outline Design and Powers	2023 to 2026 joint funded
SWM 3f	Cardiff Crossrail Central-Pierhead St - Consents, Detailed Design and Delivery	2024 to 2027 joint funded
SWM 3g	Cardiff Crossrail Pierhead St-Newport Rd - Development	2022 to 2024
SWM 3h	Cardiff Crossrail Pierhead St-Newport Rd - Outline Design and Powers	2024 to 2027 joint funded
SWM 3i	Cardiff Crossrail Pierhead St-Newport Rd - Consents, Detailed Design and Delivery	2026 to 2027 and beyond joint funded
SWM 4	Valley Line Enhancement and Extensions(non-CVL) Package	
SWM 4a	Maesteg Frequency Enhancements - Development	2023 to 2024
SWM 4b	Maesteg Frequency Enhancements - Detailed Design	2024 to 2026 joint funded
SWM 4c	Maesteg Frequency Enhancements - Construction	2025 to 2027 joint funded
SWM 4d	Ebbw Vale Frequency enhancements to 4tph and extension to Abertillery - Development	2023 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 4e	Ebbw Vale Frequency enhancements to 4tph and extension to Abertillery - Detailed Design	2024 to 2026
SWM 4f	Ebbw Vale Frequency enhancements to 4tph and extension to Abertillery - Construction	2025 to 2027 and beyond joint funded
SWM 5	Local Station/Interchange Enhancements Packages	
SWM 5a	Local Station/Interchange Enhancements Phase 1 - Construction	2022 to 2024
SWM 5b	Local Station/Interchange Enhancements Phase 2 - Detailed Design	2022 to 2024
SWM 5c	Local Station/Interchange Enhancements Phase 2 - Construction	2023 to 2025
SWM 5d	Local Station/Interchange Enhancements Phase 3 - Development	2024 to 2025
SWM 5e	Local Station/Interchange Enhancements Phase 3 - Detailed design	2025 to 2027 joint funded
SWM 5f	Local Station/Interchange Enhancements Phase 3 - construction	2027 to 2027 and beyond joint funded
SWM 6	Active Travel Package	
SWM 6a	Newport Central Active Travel Infrastructure Improvements - Outline Design	2022 to 2023

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 6b	Newport Central Active Travel Infrastructure Improvements - Detailed Design and Delivery	2023 to 2026
SWM 6c	NCN88 Cardiff to Newport Corridor - Detailed Design and Delivery	2022 to 2026
SWM 6D1	Active Travel to Stations (Local Connectivity) Phase 1 Development	2022 to 2023
SWM 6D2	Active Travel to Stations (Local Connectivity) Phase 1 Detailed Design	2023 to 2025
SWM 6D3	Active Travel to Stations (Local Connectivity) Phase 1 Delivery	2024 to 2026
SWM 6E1	Active Travel to Stations (Local Connectivity) Phase 2 Development	2023 to 2024
SWM 6E2	Active Travel to Stations (Local Connectivity) Phase 2 Detailed Design	2024 to 2026
SWM 6E3	Active Travel to Stations (Local Connectivity) Phase 2 Delivery	2025 to 2027
SWM 6F1	Active Travel to Stations (Local Connectivity) Phase 3 Development	2024 to 2025
SWM 6F2	Active Travel to Stations (Local Connectivity) Phase 3 Detailed Design	2025 to 2027
SWM 6F3	Active Travel to Stations (Local Connectivity) Phase 3 Delivery	2026 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 7	Bus and Bus Rapid Transit Package	
SWM 7a	Cardiff North West Corridor – Bus Priority/Active Travel/Interchange Enhancements- Development	2022 to 2023
SWM 7b	Cardiff North West Corridor – Bus Priority/Active Travel/Interchange Enhancements- Outline design	2023 to 2025
SWM 7c	Cardiff North West Corridor – Bus Priority/Active Travel/Interchange Enhancements- Detailed Design and delivery	2024 to 2027
SWM 7d	Bus Priority and P&R at Severn Tunnel Junction Station - Detailed Design and Delivery	2022 to 2025
SWM 7e	A48 Cardiff to Newport Corridor - Detailed Design and Delivery	2022 to 2026
SWM 7f	Newport Central Bus/BRT Infrastructure Improvements - Outline Design	2022 to 2024
SWM 7g	Newport Central Bus/BRT Infrastructure Improvements - Detailed Design and Delivery	2024 to 2026
SWM 7h	Strategic BRT Corridors - Study	2022 to 2024
SWM 7i	Strategic BRT Corridors - Development	2023 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SWM 7j	Strategic BRT Corridors - Outline Design and Powers	2022 to 2027 and beyond
SWM 7k	Strategic BRT Corridors - Detailed Design and Delivery	2027 and beyond
SWM 8	<b>Metro Enhancement Framework Corridor Studies</b>	
SWM 8a	Cardiff - Vale of Glamorgan - Bridgend Corridor Study	2022 to 2023
SWM 8b	Cardiff - Vale of Glamorgan - Bridgend Corridor Development	2023 to 2026
SWM 8c	Cardiff - Vale of Glamorgan - Bridgend Corridor - outline design	2024 to 2027 and beyond
SWM 8d	Cardiff - Vale of Glamorgan - Bridgend Corridor - phased delivery	2026 to 2027 and beyond
SWM 8e	Newport - Chepstow & Eastern Valleys Corridor study	2022 to 2023
SWM 8f	Newport - Chepstow & Eastern Valleys Corridor Development	2023 to 2026
SWM 8g	Newport - Chepstow & Eastern Valleys Corridor outline design	2024 to 2027 and beyond joint funded
SWM 8h	Newport - Chepstow & Eastern Valleys Corridor Phased Delivery	2026 to 2027 and beyond joint funded

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SRN	<b>Strategic Road Network</b>	
SRN	Annual Programme of Capital Maintenance & Renewal	
SRN 1	Review of maintenance requirements	2022 to 2024
SRN 2	Deliver an Annual Programme of Capital Maintenance & Renewal	2022 to 2027 and beyond
SRN 3	Deliver Major Asset Renewal (MAR) Programme	2022 to 2027 and beyond
SRN 4	Update the Road Safety Framework	2022 to 2024
SRN 5	Deliver an Annual Programme of Safety Improvements	2022 to 2027 and beyond
SRN 6	Deliver an Annual Active Travel Improvement Programme	2022 to 2027 and beyond
SRN 7	Update approach to Biodiversity and Soft Estate Improvement	2022 to 2024
SRN 8	Delivery of an Annual Biodiversity and Soft Estate Improvement Programme	2022 to 2027 and beyond
SRN 9	Major Improvement Programme - on hold subject to Roads Review	
SRN 9a	A5/ A483 Halton Roundabout	On hold

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SRN 9b	M4 J48 Hendy	On hold
SRN 9c	A470 Llangurig	On hold
SRN 9d	A470 Llanidloes	On hold
SRN 9e	A470 Caersws	On hold
SRN 9f	A470 Pont y Bat (Felinfach)	On hold
SRN 9g	A487 Llanrhystyd	On hold
SRN 9h	A487 North of Aberarth	On hold
SRN 9i	A487 Machynlleth	On hold
SRN 9j	M4 Junction J32-35 & A470 Coryton to Merthyr Corridors Various Interventions	On hold
SRN 9k	M4 Junction 35-49 Corridor Various Interventions	On hold
SRN 9l	A487 Caernarfon Bontnewydd	On hold
SRN 9m	A465 Dowlais Top to Hirwaun (Section 5 &6)	On hold

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SRN 9n	A465 Brynmawr to Gilwern (Section 2)	On hold
SRN 9o	A487 New Dyfi Bridge	On hold
SRN 9p	A55 Abergwyngregyn to Ta'ir Meibion	On hold
SRN 9q	A40 Llandewi Velfrey to Redstone Cross	On hold
SRN 9r	A55 Junctions 15 and 16	On hold
SRN 9s	A494 River Dee Bridge	On hold
SRN 9t	Flintshire Corridor Improvement	On hold
SRN 9u	A4232 Eastern Bay Link Ph. 2	On hold
SRN 9w	A493 Wrexham Bypass Junction 3 to 6	On hold
SRN 9x	Third Menai Crossing	On hold
SRN 9y	A483 Pant to Llanymynech	On hold

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
SRN 10	Deliver an annual Programme of Routine and Cyclic Maintenance	2022 to 2027 and beyond
SRN 11	Delivery of the Traffic Officer Service	2022 to 2027 and beyond
SRN 12	Management of the Network Control Centre	2022 to 2027 and beyond
SRN 13	Develop a plan for the delivery of our Highway Technology Systems Strategy	2022 to 2023
SRN 14	Roll-out of the Highway Technology Systems delivery plan	2023 to 2026
EV	Electric Vehicle Charging	
EV 1	Public Sector Workplace Charging – roll-out of EV charging points to support staff to move to EVs	2022 to 2026
EV 2	Tourism and Destination Charging – roll-out of EV charging points at public sector sites to support visitors to move to EVs	2022 to 2026
EV 3	Rail Station Fast Charging – roll-out of EV charging points at rail station car parks to support users to move to EVs	2022 to 2027 and beyond
EV 4	Delivery of 18 sites for rapid charging on strategic road network	2022 to 2023

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
EV 5	Strategic Road Network Rapid Charging phase 2: To provide charging points at least every 20 miles of the SRN	2022 to 2023
EV 6	Through Grants, technical and procurement assistance, support LAs with the delivery of On-street residential charging points	2022 to 2025/7
EV 7	Develop support services, including training, maintenance and back office systems, for public sector provided charging points	2022 to 2027
EV 8	Support commercial delivery of Energy forecourt: rapid charging hubs	2023 to 2027
F&L	Freight and logistics	
F&L 1	Participate and contribute to the Cross-Whitehall Freight Group to ensure a collaborative and joined-up approach to policy development is taken across Government in relation to cross-cutting freight issues / opportunities.	2022 to 2023
F&L 2	Ongoing programme monthly engagement meetings with the key sector industry bodies including the Rail Freight Group (RFG), the Haulage Association (RHA) and Logistics UK	2022 to 2027
F&L 3	Develop a new multi-modal Logistics and Freight Plan for Wales,	2022 to 2024
F&L 4	Roll-out of the new multi-modal Logistics and Freight Plan for Wales	2024 to 2027 and beyond

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
S&P	Streets and Parking	
S&P 1	Introduction of a default 20 mph speed limit - deliver and evaluate 8 trial sites across Wales	2022 to 2024
S&P 2	Roll-out default 20 mph based on trial evaluation	2023 to 2025
S&P 3	Develop a Strategy for fair road user charging strategy	2022 to 2026
S&P 4	Support Local Authorities to develop guidance and standards so developer built roads are adopted	2022 to 2025
S&P 5	Support local authorities with the creation of a database of unadopted roads and support plans to adopt roads where appropriate	2023 to 2027
S&P 6	Bring forward legislation to provide additional powers to LAs around enforcement of pavement parking	2022 to 2023
S&P 7	Support LAs with awareness and behavioural change programmes around the local introduction of any new policies and powers	2022 to 2025
S&P 8	Continue to develop parking policies in that support equality and modal shift	2022 to 2025

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Air	Air Quality	
Air 1	Clean Air Plan / Strategy - Undertake review every 5 years (from publication of Clean Air Plan in August 2020)	2025 to 2026
Air 2	Publication of Technical Advice Note (TAN11) on Air Quality, Noise and Soundscape,	
Air 2a	Publication and promulgation of new TAN11	2022 to 2023
Air 2b	Promulgation of new TAN11	2023 to 2024
Air 2c	Provide further advice and support to users of new TAN	2024 to 2027 and beyond
Air 3	Stationary vehicle engine idling	
Air 3a	Develop proposals for strengthened powers to tackle unnecessary engine idling as part of Clean Air (Wales) Act	2022 to 2023
Air 3b	Enact new powers	2023 to 2027 and beyond
Air 3c	Provide guidance to Local Authorities on developing and implementing anti-idling measures, including enforcement	2023 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Aviation	Aviation	
Aviation 1	WG / WGC Holdco to monitor Cardiff International Airport Limited's (CIALs) progress against its restructuring plan which aims to bring the airport back to financial viability by 2025/26	2022 to 2026
Aviation 2	Development Bank of Wales to monitor CIAL's business against the remaining £26.3m loan plus accrued interest to be repaid by 2045.	2022 to 2027 and beyond
Aviation 3	CIAL Commissioning and installing a solar PV farm on the Airport site to deliver savings of over 20,000 tonnes of carbon emissions over the life of the project for the operation of the airport.	2022 to 2024
Aviation 4	Cardiff Airport is expecting to update its Environmental Flight Path and publish an update for achieving Carbon Net Zero in 2022.	2022 to 2023
Aviation 5	Work with UKG / DA's on the delivery of their aviation strategy and their strategic framework for the sector, which will focus on building back better and ensuring a successful UK aviation sector for the future.	2022 to 2023
Third	Third Sector	
Third 1	Agree and MOU with the Community Transport Association to work together on integrating Community and Public Transport and raising awareness of existing community transport schemes	2022 to 2023

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Third 2	Develop MOUs with other bodies to support the development of shared mobility and Mobility as a Service Solutions	2022 to 2023
Third 3	Launch a Community Challenge Fund to grow community /voluntary transport sector	2023 to 2024
Third 4	Offer grants to community / voluntary transport organisations for the uptake of zero emission vehicles	2022 to 2027
Third 5	Provide an accelerated skills / training programme and peer-mentoring for volunteers working for community / voluntary transport organisations across Wales	2023 to 2027
Third 6	Establish Neighbourhood / Community Transport Partnerships	2023 to 2027
Third 7	Create a fund for local community transport groups for the purchase and maintenance of electric bikes and cargo bikes	2023 to 2027
Third 8	Trial collaboration partnerships at a local level which are aimed at providing maintenance support for the Community Transport sector at bus garages	2023 to 2025
Third 9	work with the Traffic Commissioner to ensure that regulation supports volunteer drivers and community operations	2022 to 2025
Third 10	develop frameworks for car clubs and other shared mobility solutions to be used by community groups	2022 to 2025

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
Third 11	Develop a rural shared mobility /community transport / MaaS pilot trial area to test the effectiveness and viability of emerging technologies and services	2023 to 2027
Third 12	Develop an urban shared mobility /community transport / MaaS pilot trial area to test the effectiveness and viability of emerging technologies and services	2023 to 2027
Third 13	Develop a support function through Transport for Wales to assist communities in developing local solutions	2023 to 2027 and beyond
T&P	Taxi and Private Hire Vehicles	
T&P 1	Initial stakeholder engagement on potential reforms	2022 to 2023
T&P 2	Drafting and consultation of White Paper on taxi/PHV licensing	2022 to 2024
T&P 3	Drafting of new taxi/PHV licensing Bill including national standards	2022 to 2025
T&P 4	Development of national licensing database	2023 to 2026
T&P 5	Development of taxi decarbonisation action plan	2022 to 2023
T&P 6	Implementation of taxi decarbonisation action plan	2023 to 2027 and beyond
T&P 7	Development of a national training courses for drivers and operators	2022 to 2024

## Annex 2: Programmes, projects and interventions

Reference	Description	Timescale
T&P 8	Roll out of training for drivers (optional at first until legislation in place)	2023 to 2027 and beyond
T&P 9	Development and formalisation of taxi-bus arrangements for rural areas	2023 to 2027 and beyond
T&P 10	Try before you buy Green taxi pilot (started 2021)	2022 to 2024
T&P 11	Evaluation of try before you buy pilot (results feeding into decarbonisation plan implementation)	2022 to 2024
T&P 12	Develop options for increasing numbers of Wheelchair Accessible Vehicles	2022 to 2023
T&P 13	Implement preferred option(s) for increasing numbers of Wheelchair Accessible Vehicles	2023 to 2026
P&M	Ports and Maritime	
P&M 1	Develop a new ports and maritime strategy for Wales which reflects the challenges and opportunities of post-Brexit changes in sea freight movements.	2022 to 2024
P&M 2	Roll-out of the new ports and maritime strategy for Wales	2024 to 2027 and beyond
P&M 3	Ongoing programme of separate monthly engagement meetings the Maritime Recovery Working Group, British Ports association, UK Major Ports, individual major port owners (4),two major ferry operators.	2022 to 2027 and beyond

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**Annex 2: Programmes, projects and interventions**

<b>Reference</b>	<b>Description</b>	<b>Timescale</b>
P&M 4	Working with the Marine Energy Programme as part of the ports and maritime strategy to support opportunities for floating offshore wind (FLOW), tidal stream, wave and tidal lagoons, across Wales.	2022 to 2027 and beyond

# Annex 3: Delivery pathways

## **Annex 3: Delivery pathways**

The WTS identified four key areas critical to the delivery of our priorities and ambitions – decarbonisation, equality, integrated journey planning and rural. These cut across the different modes and sectors. There are a wide range of commitments relating to each of these throughout the WTS.

We are developing four delivery pathways listing the specific commitments in the WTS and mapping out what needs to be done to make them happen. Progress on each of the pathways and associated commitments will be reported regularly to the Transport Performance Board which has now been established.

Within this annex we have provided a summary of the main initiatives that will be key to delivering each pathway.

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## Annex 3: Delivery pathways – Integrated journey planning

### Integrated journey planning pathway

Facilitating integrated journeys by sustainable modes, for door-to-door journeys will be key to meeting our modal shift targets. The integrated journey planning pathway will bring together a range of issues such as service design, timetabling, ticketing, information provision, infrastructure investment and planning and policy development to enable these journeys to happen easily and reliably.

We will take forward the following main actions to deliver affordable, sustainable integrated journeys.

#### Metro programmes

Our Metro programmes are a mainstay of our integrated transport delivery, developing all sustainable modes to provide an accessible and efficient transport system at a regional and national level. The Metro programmes are developing prioritised programmes for the next 10 to 15 years we can align all transport developments to deliver our ambitions for modal shift.

#### One network, one timetable, one ticket

This programme is starting with our bus services where we want to create a bus system with passengers at its focus. It will be:

- Easy to access – through extensive networks, good infrastructure and welcoming drivers.

- Easy to use – through simple ticketing and sensible routes; and
- Easy to navigate – with fully integrated journeys and clear information.

This approach will be extended across all of our public transport services to achieve a sustainable transport system that boosts social equity and is capable of delivering the scale of modal shift required to respond to the Climate Emergency.

#### Integrated ticketing and journey planning

This will be a key part of supporting our Metro programmes and the vision of one network, one timetable, one ticket. By bringing together mobile apps and transport websites we will make it simple for anyone to discover what sustainable transport options are available, plan a journey and book and pay for it. We will develop systems that allow users to easily switch between different types of transport including taxis, community transport, cycle and E-bike hire. We are involving users, including those with lived experience, in the development of our future digital services and the design of our overall ticketing and journey planning offerings. All services will be available in both Welsh and English.

#### Station Active Travel plans and Station Network Plans

We are no longer looking at our bus and rail stations in isolation. Instead, we now see them as hubs for integrated journeys – bringing together all sustainable transport. These

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### **Annex 3: Delivery pathways – Integrated journey planning**

locally focussed individual plans will improve walking and cycling infrastructure for people to access the stations and then easily switch between transport types. At bus and train stations these will provide improved active travel facilities including cycle storage and hire.

#### **Reforming bus legislation and network redesign**

We have set an ambitious target to reform bus legislation that is currently preventing the public sector from making significant improvements to bus services. The aim is to give the public sector control on the frequency and routing of bus services, which will in turn enable us to extend their reach and better integrate them with other modes and ensure they meet the needs of communities across Wales. The network redesign will establish where best to invest in services and infrastructure that will make the biggest difference. This project is led by TfW and draws on the local knowledge of the operators and local authorities to ensure our ‘one network’ meets local needs as well as national objectives. These reforms and redesign are key enablers for us to deliver our ‘one network, one timetable, one ticket’ vision for integrated journeys.

#### **Roads**

Our roads play a major role in supporting public transport and active travel. We will continue to optimise our assets to support modal shift making it easier to make reliable, sustainable journeys. The introduction of default 20 mph

residential speed limits, reductions in pavement parking and the reallocation of roadspace to sustainable modes will all contribute to modal shift away from the private car.

#### **Third Sector**

As we develop our integrated journey planning and ticketing platforms, we will look to integrate third sector services, including car clubs, with them. This will create further opportunities for people to complete multi-modal door-to-door sustainable journeys without the need for a private car.

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## Annex 3: Delivery pathways – Decarbonisation

### Decarbonisation pathway

This pathway brings together the commitments and action in the WTS in and around decarbonisation. These cut across different priorities, modes and sectors, and are often integrated into particular programmes and projects. Our targets on modal shift, the efficiency of freight transport, and passenger emissions will all contribute to decarbonisation.

Our behaviour change headline priority is all about encouraging people to make the change to sustainable low carbon transport. Apart from the direct approach of campaigns and marketing many other interventions will contribute to changing behaviours to support the decarbonisation of transport. The strategic initiatives against this priority are:

- Improving customer experiences
- Developing shared solutions
- A framework for demand management
- 20pmh default residential speed limits
- Action on pavement parking
- 'Fair Fares' for public transport
- Improving cycle hire availability

The key actions within the modes and sectors cover a range of activities which either support active travel and public transport use or decarbonises the vehicles used. The

following are the main actions we are developing in support of the decarbonisation pathway.

#### Active Travel

Walking and cycling on their own are zero emission forms of transport. Our whole active travel programme not only encourages this but also works to integrate active travel with other forms of sustainable travel to extend the benefits of increased walking and cycling.

#### Bus

Our plans include a target of 50% of the most polluting part of the bus fleet to be zero tailpipe emission by 2028 and the entire fleet to be zero tailpipe emission by 2035. Our bus reforms and network redesign will extend the reach of services to increase patronage and create modal shift. This will be further supported by developing our 'Fairer Fares' policy to make services more affordable, again supporting modal shift away from the private car.

#### Rail

Our investment in new rolling will significantly reduce emissions and our smart electrification of the core valley lines and green energy procurement will further reduce emissions. We also have a longer-term rolling stock strategy to take

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## Annex 3: Delivery pathways – Decarbonisation

advantage of further electrification of the Wales network when delivered by the UK Government.

### Roads

The rollout our [EV charging plan](#) for Wales supported by investment in a range of charging infrastructure on our strategic road network, transport interchanges, public sector locations and for the use of buses and taxis will be key to decarbonising road transport. The roads review is considering 55 schemes based on the ambitions and priorities of the WTS so will align with the decarbonisation pathway. We will also prioritise sustainable transport using our roads and to support this where appropriate we will reallocate roadspace to prioritise walking, cycling and public transport.

### Third Sector

A strong third sector will support modal shift away from less sustainable transport options. EV car clubs will provide zero tailpipe emission options for many in urban and rural areas and we will explore ways to support community groups make the switch to zero tailpipe emission vehicles.

### Taxi and Private Hire

Our ambition is that all taxis and PHVs should be zero-emission at tailpipe by 2028. To help to achieve this ambition, we will develop and implement a taxi decarbonisation action plan which will include details on ways we can assist the

industry in making the transition to zero-emission vehicles. Stakeholder engagement will inform this plan and will determine the most suitable forms of incentives, which may include a loan or lease scheme.

### Freight and Logistics

The technology to support the decarbonisation of the freight sector is less well developed than that for private vehicles. The strategy for freight vehicles will be further developed through the freight and logistics plan. As part of our wider EV Action Plan we will identify and support locations where larger-scale EV charging infrastructure can be aggregated to support cars, vans, lorries and public sector vehicles such as refuse vehicles and buses. In the medium-term this will be extended to hydrogen fuelling infrastructure if there is a demand.

There has been significant growth in last-mile, same and next day express delivery and general online orders, and this is likely to continue and grow. We will support the sector in expanding the use of electrically assisted cargo bikes, drop-off/pick-up lockers and other forms of consolidation as well as working with them on discouraging express delivery where not required.

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## **Annex 3: Delivery pathways – Decarbonisation**

### **Ports and Maritime**

Our ports have a major part to play in supporting the decarbonisation of shipping by providing green fuel and shore supplies to ships. The MEP will deliver our Programme for Government commitments to develop a Tidal Lagoon Challenge, as well as supporting fixed and floating offshore wind (FLOW) by investing in Welsh ports.

### **Aviation**

The UK Government plan for decarbonisation of this sector will be published in their Jet Zero plan which will be based on a consultation in 2021. We are working with the UK Government for the earliest publication of this plan. Cardiff Airport have an environmental flight path and this will be updated in 2022 with revised targets to decarbonise its ground operations and to promote the uptake of sustainable aviation fuels and ultimately zero emission flight technology in Wales

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## Annex 3: Delivery pathways – Equality

### Equality Pathway

The Equality pathway will map the actions needed to meet our legal and policy commitments on the accessibility of infrastructure and services, as well as our commitments on inclusive design, training, policy development and standards. We will report back to the Transport Performance Board on delivery. The aim is to ensure that equality is integrated into transport planning at the highest level rather than seen as a separate issue. In line with the five ways of working, we will involve people with direct experience of equality issues including the Transport for Wales Advisory Panel.

Within the WTS are a range of commitments that need to be realised. In working through those commitments relating to the Equality Pathway, they have been divided into five pillars:

- **Engagement and Involvement:** will actively engage those who design and use transport to ensure it is fit for purpose.
- **Infrastructure:** Through WeITAG equality is considered as a matter of course in the design of new / review of current infrastructure ensuring that facilities are safe, welcoming and accessible.
- **Social Justice:** will work to ensure that transport is available, accessible and affordable to the people of Wales.

- **Technology and Innovation:** ensure that any developments in innovation and technology, are from the outset, accessible and benefit all those who use transport.
- **Training and Guidance:** We will work with all partners to provide training and guidance that will support the objectives of the equality pathway.

#### Engagement and Involvement

We will support and encourage the involvement of all user groups in the design and development of our services and infrastructure. We consulted extensively in developing the WTS and the feedback forms the basis of this plan. The TfW Advisory Panel represents a broad range of groups to help develop our transport services. There are also specialist sub-groups which have carried out in depth reviews of the designs for our new rail rolling stock and station infrastructure. Similarly, the Transport Performance Board also has representatives from a wide range of groups reviewing our delivery of transport services.

#### Infrastructure

WeITAG, our guidance on developing transport projects in Wales, is being updated to ensure that future transport projects funded by the Welsh Government align with our wider priorities and ambitions in the WTS, including those relating to equality.

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## **Annex 3: Delivery pathways – Equality**

Our plans continue to enhance the accessibility of our public transport. This includes the active travel routes to get to the stops and stations; the stops and stations themselves; and the buses and rolling stock. Level boarding from platform to train will be a key feature of the transformed CVL with the rolling stock also having automatically deploying gap fillers removing the gap between platform and train.

### **Social Justice**

The equality pathway will also monitor the application of our Socio-Economic Duty considering how strategic decisions will reduce the inequalities associated with socio-economic disadvantage. This is most directly linked to public transport availability and affordability, including concessionary fares, which will be covered by our 'Fairer Fares' policy. There are a number of other programmes where the socio-economic duty will be important. A number of the third sector services are often used by those who may be socio-economic disadvantaged and in developing programmes such as EV Car Clubs and E-cycle hire we will look to reduce inequalities.

Road user charging is often presented as inequitable. However, ONS data shows that the average Welsh household with a car has an income 69% above a similar household without a car, so charging that supports improving non-car modes is progressive and supports those on lower incomes.

### **Technology and Innovation**

The main programme which will assist in delivering the equality pathway is that of integrated journey planning and ticketing. We will explore ways to make it simpler for customers to buy tickets and pay for door-to-door journeys. To simplify payment, we will invest in a Pay-As-You-Go (PAYG) ticketing scheme using contactless debit/credit and prepayment cards so not disadvantaging those without debit/credit cards.

We are involving users, including those with lived experience, in the development of our future digital services and the design of our overall ticketing and journey planning offerings. All services will be available in both Welsh and English.

### **Training and Guidance**

As part of our reforms and development of different modes and sectors we will be producing a range of standards and guidance. We will work with partners to provide supporting training materials and programmes, which will incorporate addressing equality issues. As we develop our new bus services operating model, we will be developing service standards and training requirements for drivers which will support equality. A similar approach is also planned as we start to develop our reform proposals for the taxi and private hire sector.

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## Annex 3: Delivery pathways – Rural

### Rural Pathway

There are significant disparities between rural transport services in Wales and what is on offer in more urban areas. The Rural Pathway recognises that rural communities require a different set of interventions to urban communities and will ensure that developments are tailored to rural as well as urban needs. As part of this ambition we will work towards giving every village and town guaranteed level of public transport service according to size.

In addition to ensuring our programmes address rural disparities we will take forward the following main actions more specifically targeted to rural needs.

#### Active travel networks

Through the development of the local authority Active Travel Network Maps we will extend the reach of active travel creating new active travel routes between rural communities and their nearest town and or public transport access. Working with local authorities we aim to build “hub-and-spoke” active travel corridors to connect market towns and other significant local centres to surrounding villages and outlying developments.

It is recognised that active travel networks in rural areas make involve longer distances and more challenging terrain than in

urban area. We have been exploring the benefits that electric cycle hire schemes can bring in all parts of Wales, including rural areas. During 2022/23 we will establish an e-cycle purchase loan scheme that will substantially reduce the financial barriers to e-cycle and e-cargo cycle ownership, which will support those in rural areas make longer active travel journeys and help rural communities contribute to achieving modal shift targets.

#### Extending the geographical ‘reach’ of public transport in rural Wales

There are a number of programmes that will contribute to extending the reach of public transport in rural areas. The main programme will be the bus network redesign which is aimed at providing more services to more people. Part of the design programme will aim to connect villages with an inter-town network of frequent, fast bus services and train lines. This will be supported by the bus reform legislation which will give the public sector control on where buses services run.

We are also exploring how the fflexsi model can bring public transport provision to areas and communities where none existed before. Current trials will inform where fflexsi can be most effectively deployed in the future and provides advantages over conventional timetabled buses. This work will be integrated into the new bus network designs.

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### **Annex 3: Delivery pathways – Rural**

Although the TrawsCymru services serve strategic long-distance routes they also serve many rural communities along the way, providing them with vital links to be able to complete longer journeys by sustainable means. We are investing in the TrawsCymru services and also decarbonising the fleet to make these an even more sustainable choice.

Public transport not only needs to be available, but also affordable. This is particularly important in rural areas where people may have fewer transport choices for low-cost independent mobility. Our 'Fair Fares' policy will explore making bus travel more affordable which will benefit rural communities with limited sustainable travel options.

#### **Demand Management**

In developing a framework for fair and equitable demand management in Wales and other disincentives to car use, we will take into account equality issues including the needs of people in rural areas. This will protect the rural economy and those who have no access to sustainable transport services.

#### **Third Sector Services**

The third sector provide a range of different services that support our rural communities. To help create a shared direction we will establish a Memorandum of Understanding between the Welsh Government, Transport for Wales (TfW) and the CTA. This will ensure the organisations are able to

work together to integrate community and public transport and maximise the benefits from emerging technologies. This will be of particular benefit in the rural pathway where, with the third sector, we can develop the idea of a minimum level of lifeline journey provision.

All of the strategic initiatives outlined in the third sector section will contribute to the rural pathway, these include:

- Community car share schemes packages
- White label EV Car Clubs
- Community transport partnerships
- Virtual community transport volunteering hub
- Passenger charter for community transport organisations

The provision of EV car clubs was expanded in Wales across seven communities with support from the National Lottery Charge Up Wales project. We will integrate these third sector services into the wider public transport network and other Mobility as a Service (MaaS) provisions, allowing them to support longer multi-modal journey, improving connectivity of rural communities.



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Llywodraeth Cymru  
Welsh Government



Llywodraeth Cymru  
Welsh Government

# Llwybr Newydd

## The Wales Transport Strategy 2021



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**Ken Skates MS**  
Minister for Economy,  
Transport and North Wales



**Lee Waters MS**  
Deputy Minister for  
Economy and Transport

## **Croeso** from the Ministers

We are proud to launch Llywybr Newydd – the Wales Transport Strategy 2021 that will shape our transport system in Wales over the next 20 years.

In Wales, we are literally taking a llywybr newydd, a new path. We have set out a new way of thinking that places people and climate change at the front and centre of our transport system.

This is something that we have to do. The climate emergency is one of the biggest defining issues of our time. If we are going to protect the lives of our children, we need to achieve net zero by 2050.

And in order to do that, we need to change the way we travel. We need fewer cars on our roads, and more people using public transport, walking or cycling.

But we won't achieve that level of change unless we take people with us, listening to users and involving people in designing a transport system that works for everyone.

Our transport system is one of the most important national assets we have. It connects people to one another, binds communities together and enables businesses to grow and expand. It's one of the most powerful and dynamic tools for community cohesion, social justice and inclusive economic growth that we possess.

We need an accessible, sustainable and efficient transport system. This means one that is good for people and communities, good for the environment, good for the economy and places and supports a thriving Welsh language and culture.

So how do we make that happen?

Firstly, we need to bring services to people in order to reduce the need to travel. This is not about preventing travel altogether, it is about planning ahead for better

physical and digital connectivity to support access to more local services, more home and remote working. If more people can walk and cycle for everyday trips, we will reduce our dependency on cars.

Secondly, we need to allow people and goods to move easily from door-to-door by accessible, sustainable and efficient transport services and infrastructure. To achieve this, we will need to invest in reliable, efficient and affordable transport services that people want to use, can use and do use. We also need the transport infrastructure to support those services. We will make sure our transport infrastructure is safe, accessible, well-maintained and future-proofed, to adapt to climate change.

And where we need new transport infrastructure, we will take a new approach. We will use the Sustainable Transport Hierarchy to give priority to meeting the demand for travel by walking, cycling and public transport ahead of private motor vehicles.

Thirdly, we need to encourage people to make the change to more sustainable transport. If we are going to meet our climate change targets, we also need people to travel differently. Which means making it easier to do the right thing. We will do this by making low-carbon sustainable transport more attractive and more affordable, and by adopting innovations that make it easier to use.

Together, these three priorities will improve our health, tackle poverty and open our transport system to all, particularly for those without access to a car and those living in rural areas.

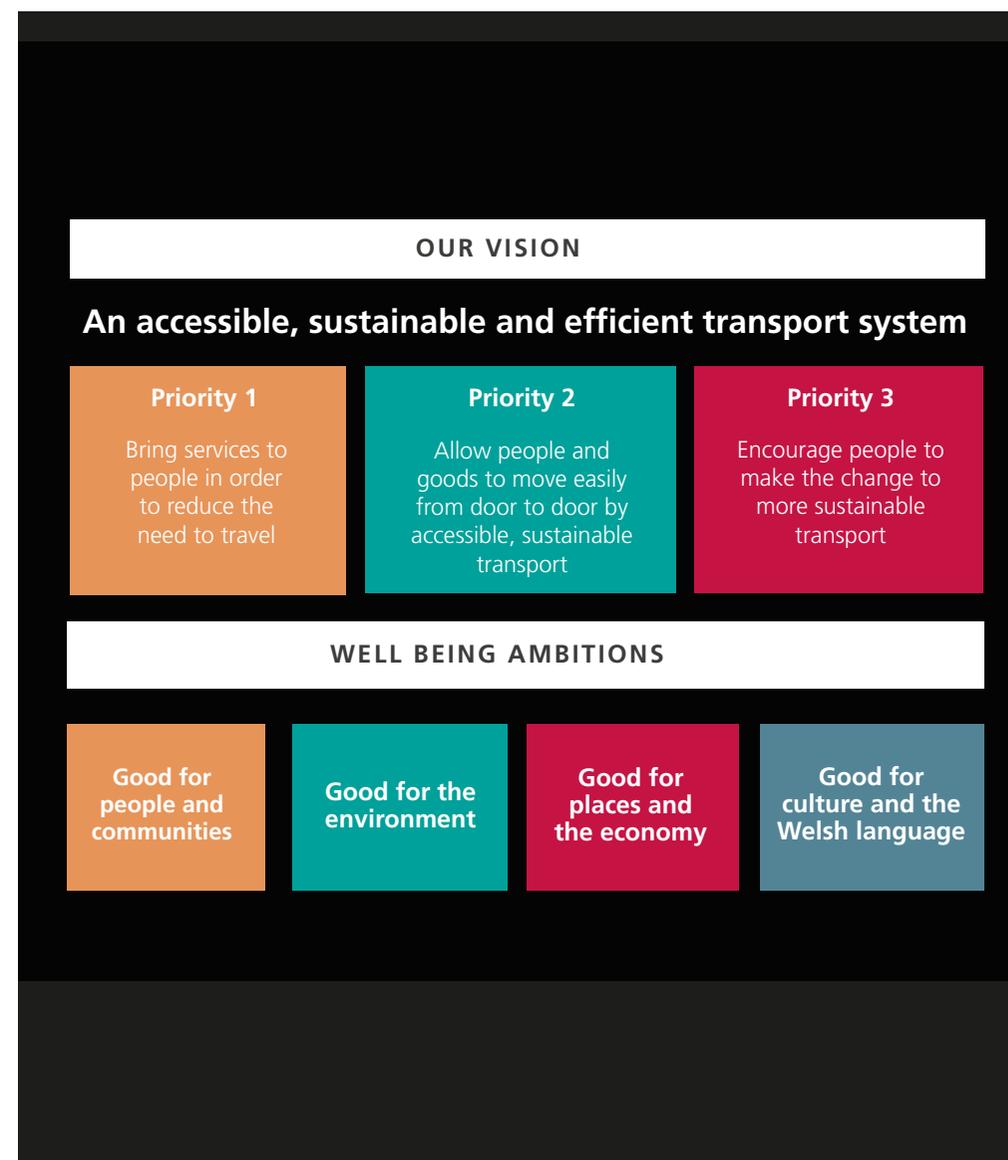
The key to any strategy is how it will be delivered. A detailed five-year National Transport Delivery Plan and Regional Transport Plans will tailor delivery to the needs of every part of Wales. Four cross-cutting delivery pathways will help us follow through on our commitments on decarbonisation, equality, integrated journey

planning and our rural offer, whilst nine mini-plans show how each mode and sector will deliver. We will also hold ourselves and partners to account by monitoring the strategy as a whole.

Llwybr Newydd is the beginning of a journey – not an end. It sets a long-term direction and three urgent and immediate priorities. It shows where we want to go – and how we will get there.

This is not just our strategy. We want to thank the many individuals and organisations who helped us during drafting, and who have taken the time to respond to our consultation. Your feedback has challenged us, but your overall support clearly indicates we are on the right path, y llwybr cywir.

Llwybr Newydd – The Wales Transport Strategy 2021 will deliver a transport system that provides a better Wales for generations to come.



# Introduction

Llwybr Newydd – or new path in Welsh – is our new transport strategy.

It sets out our vision for how our transport system can help us deliver our priorities for Wales, helping to put us on a pathway to creating a more prosperous, green and equal society.

Using the five ways of working set out in the Well-being of Future Generations (Wales) Act 2015 we have extensively engaged with transport users, service providers and key partners to co-produce this new direction of travel.

As well as setting out our short-term priorities and long-term ambitions, we have developed nine mini-plans explaining how we will deliver them for different transport modes and sectors. Llwybr Newydd is also supported by a more detailed Mobility in Wales report, the Transport Data and Trends report and an Integrated Sustainability Appraisal.

It will require governments, local authorities, transport providers (both commercial and third sector) and our colleagues in other policy areas to work together to help ensure that transport contributes to the current and future well-being of Wales; to set us on a new path.

# Useful terms

**Accessible** – transport services and infrastructure that meet the relevant policy and regulatory standards on equality, access, human rights and the Welsh language, recognising the social model of disability.

**Active travel** – for the purposes of this document ‘active travel’ refers to walking and cycling for everyday journeys – such as to go to work, or education or access services.

**Corporate joint committees (CJCs)** – new local government tier that will take on regional transport planning in Wales.

**Decarbonisation** – the actions needed to cut greenhouse gas emissions and move towards a low-carbon economy. The Welsh Government is committed to net zero carbon emissions by 2050.

**Demand-responsive travel** – shared private or semi-public transport based on passenger demand rather than a fixed timetable. Examples in Wales include Transport for Wales’ fflecsi services.

**Devolution** – this gives Wales the power to pass legislation and transfers some ministerial responsibilities to Wales. For transport this includes responsibility for roads and buses. Other areas such as rail and aviation are not devolved and Welsh Ministers work in collaboration with the UK Government.

**Ecosystem resilience** – the capacity of a whole ecosystem to respond to disturbance by resisting damage and recovering quickly.

**Equality Act** – under the Equality Act 2010 it is unlawful to discriminate against someone

because of a protected characteristic. The protected characteristics are age, disability, gender reassignment, marriage or civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

**Five ways of working** – the Well-being of Future Generations (Wales) Act 2015 sets out five ways of working that public bodies need to think about to show they have applied the sustainable development principle. The five ways of working are long-term, prevention, integration, collaboration and involvement.

**Future Wales** – the National Plan 2040. This sets out where we think we should try to grow and the types of development we need over the next 20 years to help us be a sustainable and prosperous society.

**Heavy goods vehicles (HGVs)** – the term for vehicles over 3.5 tonnes – light commercial vehicles (LCVs) are under this weight.

**Highways Authorities** – have a duty to assert and protect the rights of the public to use and enjoy any highway for which they are an authority. As Highways Authority for the motorway and trunk road network in Wales, Welsh Ministers must maintain them at public expense and comply with other regulations.

**Hydrogen vehicles** – use electricity produced through a chemical reaction between hydrogen and oxygen. The electricity powers the car or charges a battery which powers the vehicle. The hydrogen fuel is stored in a high-pressure tank.

**Infrastructure** – transport infrastructure includes all the things that enable transport services to operate – streets and roads, railway lines and active travel networks such as cycle-paths and footpaths. It also includes associated structures such as stations, bridges, embankments, car parks, signage, signalling, bus stops and transport interchanges and the soft estate – land and greenspace associated with transport. Ports and harbours, airports, and freight and logistics facilities are also important.

**Land-use planning system** – the process of regulating land for wider public benefit, including social and environmental outcomes.

**Llwybr Newydd** – means ‘new path’ in Welsh. It is the title of the Wales Transport Strategy 2021.

**Micro-mobility** – small lightweight vehicles driven by users personally and operating at speeds of under 25km hour. They can include electrically-powered cycles or scooters.

**Mobility as a service (MAAS)** – a shift away from personally-owned transportation to services that enable people to plan, book, pay for and use different types of transport.

**National Transport Delivery Plan (NTDP)** – after Llwybr Newydd has been published, Transport for Wales (TfW) will develop a National Transport Delivery Plan that sets out specific investment priorities.

**National well-being goals** – the seven national well-being goals are set out in the Well-being of Future Generations (Wales) Act 2015. They are: a prosperous Wales, a resilient Wales, a healthier Wales, a more equal Wales, a Wales of cohesive communities, a Wales of vibrant culture and thriving Welsh Language, and a globally responsible Wales.

**National well-being indicators** – there are 46 well-being indicators that demonstrate progress against the seven national well-being goals. The Welsh Government reports on these annually.

**Private light vehicles (PLVs)** – include motorbikes and small cars that are efficient in terms of energy use, road space and materials.

**Planning Policy Wales 11 (PPW11)** – the Welsh Government’s guidance for making planning decisions. It is supplemented by Future Wales – the National Plan 2040.

**Private hire vehicles (PHVs)** – vehicles such as minicabs, some school and day-care centre transport services and chauffeur services. Journeys must be pre-booked via a licensed private hire vehicle operator.

**Protected characteristics** – under the Equality Act 2010 it is illegal to discriminate against people on the grounds of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex or sexual orientation. These are known as protected characteristics.

**Public service vehicles (PSVs)** – vehicles that carry more than eight passengers for hire or reward.

**Regional Transport Plans** – after Llwybr Newydd is published, Corporate Joint Committees will prepare Regional Transport Plans.

**Public transport** – transport services available for public use, typically on fixed routes or schedules that charge a fixed fare. In Wales public transport includes bus and rail services.

**Senedd** – the democratically elected body that represents the interests of Wales and the Welsh people.

**Social model of disability** – this makes an important distinction between impairment and disability. It recognises that people with impairments are disabled by barriers that commonly exist in society. These barriers include physical, attitudinal, environmental, systemic, linguistic and economic barriers which can prevent disabled people’s inclusion and participation in all walks of life.

**Soft estate** – the green spaces and land associated with strategic transport infrastructure – particularly the Strategic Road Network. It may include biodiversity.

### **Strategic Road Network (SRN)**

– the motorway and trunk road network in Wales.

### **Sustainable development**

**principle** – under the Well-being of Future Generations (Wales) Act 2015 public bodies must act in a manner which ensures that the needs of the present are met without compromising the ability of future generations to meet their own needs.

### **Sustainable transport modes**

– types of transport that contribute to decarbonisation including walking and cycling, public transport and low- or zero-emissions vehicles.

### **Sustainable transport hierarchy**

– guides decisions about new infrastructure and gives priority to walking and cycling and public transport, followed by ultra-low emissions and finally private vehicles. It is set out in Planning Policy Wales (PPW) 11.

### **Taxis and PHV standards**

– taxis and private hire vehicles are high risk environments, so subject to statutory licensing, particularly for children and vulnerable adults. The UK Government sets and enforces statutory licensing standards.

### **Transport for Wales (TfW)**

– the body established by Welsh Government to deliver transport priorities in Wales.

**Transport mode** – the way that passengers or goods are transported by air, water or land. The modes include walking, cycles, vehicles including motorcycles, rail, ships (maritime), air (aviation). Increasingly people see transport journeys as involving different modes (multi-modal).

**Transport sectors** – groups of organisations that provide services to move people or goods in the private, public or voluntary sector.

### **Ultra-low emissions vehicles**

– vehicles that emit very few greenhouse gases – technically 75g/km CO<sub>2</sub> or less. They may be electric, hydrogen or hybrid vehicles.

### **Ultra-low emissions zones**

– areas where vehicles, including cars, motorcycles and vans, need to meet ultra-low emissions standards or they have to pay a charge to drive within the zone.

### **Wales and Borders Franchise**

– a contract to operate passenger railway services on the Wales and Borders lines, currently operated by Transport for Wales.

### **Wales Infrastructure Investment Plan**

– this sets the context for investment in infrastructure in Wales including transport infrastructure.

### **Well-being of Future Generations (Wales) Act 2015**

– legislation that aims to improve the social, economic, environmental and cultural well-being of Wales. It requires public bodies listed in the Act to think more about the long-term, work better with people, communities and each other, prevent problems and take a more joined-up approach.

### **Welsh Transport Appraisal Guidance (WeTAG)**

– a framework for assessing the impact and benefits of proposed transport interventions such as schemes to upgrade roads. It is aligned with the seven national well-being goals.

# Our Duties

The starting point for Llwybr Newydd has been our wider duties as Welsh Government.

## Well-being of Future Generations (Wales) Act 2015

The Well-being of Future Generations (Wales) Act 2015 sets a legally-binding common purpose for national government. It defines seven well-being goals and five ways of working to help public services meet the needs of the present without compromising the ability of future generations to meet their own needs. The act supports our existing commitments such as those on the Welsh language, equalities and the United Nations Convention on the Rights of the Child.

## Decarbonisation

Welsh Government has committed to introduce legislation to achieve a net zero 2050 target, in line with recommendations from the UK Climate Change Committee. To achieve this, we will need to meet a 63% reduction by 2030 and an 89% reduction by 2040. We have agreed to front-load action in the next 15 years to avoid the cumulative emissions which later action would incur, and to send a strong signal about the need to take action today rather than leaving the hard work for others tomorrow.

## Our duties as a Highway Authority

The network of roads and streets in Wales is a shared resource, used predominantly by cars, but also by bus and community transport, freight and goods vehicles. It also supports walking and cycling. Welsh Ministers have a statutory duty to maintain the Strategic Road Network under the

Highways Act 1980. This includes motorways and most of the A roads in Wales – local authorities maintain and keep safe other roads, including some A roads, local streets and rural lanes.

## Equality

The Equality Act 2010 sets out the public sector equality duty, which covers discrimination because of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation (protected characteristics).

The Welsh Government's Strategic Equality Plan shows how we will address the public sector equality duty and complements our wider duties, including those relating to young people. There are separate policy and legislative processes for ensuring the right to receive public services in the official languages of Wales, which are being taken forward through the Welsh Language (Wales) Measure 2011. Together the equality and Welsh language policy agendas complement and inform one another.

In relation to transport, our equality duties include issues such as the right to travel, the right to information in an accessible form, the requirement that disabled people should not be treated less favourably and the need to make reasonable adjustments. There are also specific licensing and regulatory requirements around different transport modes that include provisions on equality and accessibility.

### The transport strategy

The Transport (Wales) Act 2006 places a duty on Welsh Ministers to prepare and publish a strategy setting out its policies and how they will be discharged. Covering all modes, it sets out our strategic priorities and desired outcomes, providing a link to the wider priorities as well as plans at the local authority level. The same Act requires Welsh Ministers to keep the strategy under review and provides the ability to revise it from time to time.

### Devolution

Devolution gives Wales the power to pass legislation and transfers some ministerial responsibilities to Wales. For transport this includes responsibility for roads and buses. Other areas such as rail, ports, and aviation are not devolved and remain the responsibility of the Secretary of State for Transport in the UK Government. Under the Wales Act 2017 additional transport powers were given to Welsh Ministers including powers relating to taxis and PHVs.



# 01. Vision

An accessible,  
sustainable and  
efficient transport  
system.



# 01. Vision

## 'Accessible'

this means a system that meets the relevant policy and regulatory standards on equality, access, human rights and the Welsh language, and aims to remove the physical, attitudinal, environmental, systemic, linguistic and economic barriers that prevent people from using sustainable transport services and infrastructure.

## 'Sustainable'

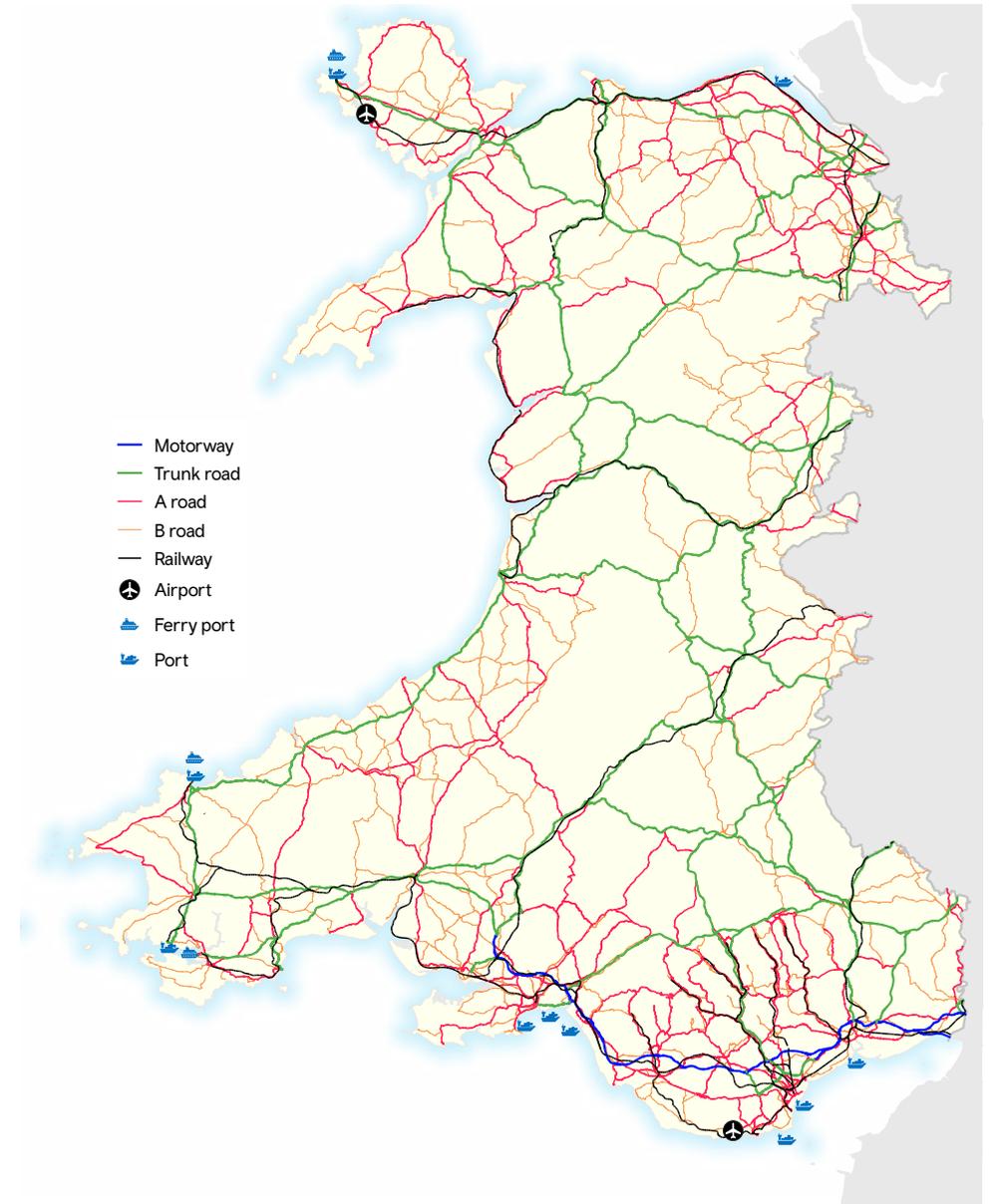
means a transport system that meets the needs of the present whilst protecting the ability of future generations to meet their own needs.

## 'Efficient'

means a transport system that gets people where they want to go, when they want to go there, making best use of resources.

## 'Transport system'

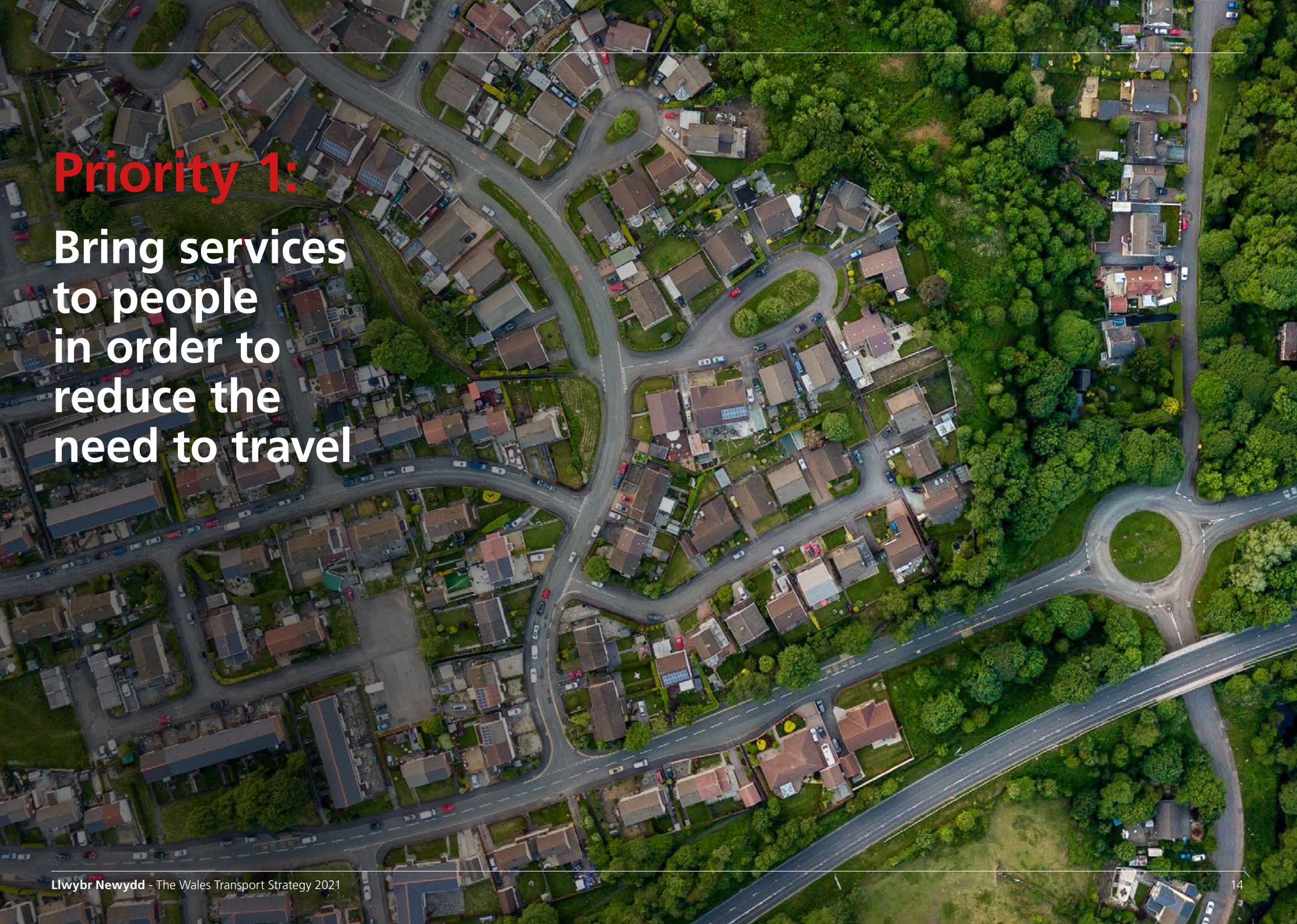
means transport infrastructure (such as footpaths, cycle paths, roads and rail as well as the many other structures and systems that support them including digital infrastructure) and transport services (such as bus and rail, taxis, aviation and maritime transport). The wider system encompasses commercial and third sector transport providers. It also includes governance – the legislation, regulation and policies that govern transport.



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# 02. Our Priorities

These are our three headline priorities for the next five years. There is more detail about these priorities in the mini-plans. We will review these priorities as circumstances and technology change.

An aerial photograph of a residential neighborhood. The image shows a mix of houses with various roof colors, green lawns, and trees. A network of roads is visible, including a prominent roundabout in the center-right and several winding streets. The overall scene is a typical suburban or rural residential area.

## Priority 1:

Bring services  
to people  
in order to  
reduce the  
need to travel

We will **plan ahead** for better physical and digital connectivity, more local services, more home and remote working and more active travel, to **reduce the need for people to use their cars on a daily basis.**

### We will:

- support **remote working** so people can work from an office near their home one or more days a week instead of commuting long distances, in line with our wider Welsh Government target of 30% of the workforce to work remotely on a regular basis
- locate **new public services** such as education, health and leisure facilities close to where people live, and to existing public transport routes, adopting a Town Centre First approach
- build new workplaces and homes close to public transport and design new developments to be **walk- and cycle-friendly** from the outset
- ensure a **joined-up approach to infrastructure investment decisions** across Welsh Government and in regional planning
- maximise the use of land **close to transport hubs** including railway stations and ports, as sites for investment and growth
- improve access to **fast and reliable broadband** both at home and for businesses
- set aside land for **multi-modal hubs** to transfer long haul freight to smaller vans or e-cargo bikes for last mile deliveries, so that deliveries in urban areas are more efficient and cause less congestion.

## Priority 2:

Allow people and goods to move easily from door to door by accessible, sustainable and efficient transport services and infrastructure.

We will actively aim to achieve a **shift away from private car** use to **more sustainable transport modes** for the majority of journeys.

We will invest in **low-carbon, accessible, efficient and sustainable** transport services and infrastructure that enable more people to walk, cycle and use public transport, and **low-emissions vehicles**.

## Services

We will provide reliable, efficient, effective and affordable transport services that people want to use, can use and do use.

We will:

- improve the **reliability, safety, and frequency** of public transport services, setting standards for what communities can expect and working towards those over time
- **extend the geographical 'reach' of public transport** into every community, especially in rural Wales
- make it **easier to switch between different types of transport** including public transport, active travel, taxis and options such as community transport so people can be more confident about leaving the car behind
- ensure that **public transport services comply with our legal and policy requirements on accessibility**, including ensuring services are physically accessible to wheelchair users, and that drivers and staff ensure that everyone feels welcome and safe
- make fares, tickets and timetables **as simple as possible**, and make sure information is easily available and accessible to everyone
- **involve public transport users** in the design of new services
- review our mandatory and voluntary **concessionary fares schemes** to encourage a shift to public transport from cars.

### Infrastructure

We will provide **safe, accessible, well-maintained** and managed transport infrastructure.

We will also **future-proof** it to adapt to climate change and facilitate more sustainable transport choices.

Where we need new transport infrastructure, **we will use the Sustainable Transport Hierarchy** to guide decisions.

### We will:

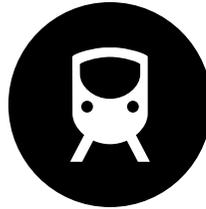
- continue to make **best use of existing transport infrastructure** by maintaining it and managing it effectively and efficiently
- **adapt existing infrastructure to climate change** by addressing issues such as flooding
- **upgrade our existing infrastructure to meet our legal obligations on accessibility and safety** and to address issues such as congestion, and changes to vehicle standards
- adapt our infrastructure to **support modal shift**
- where we need new transport infrastructure, we will use the **Sustainable Transport Hierarchy** to give priority to interventions that support walking and cycling, public transport and ultra-low emissions vehicles over other private motor vehicles
- use **inclusive design principles** in infrastructure projects to improve accessibility and safety for everyone
- support **digital and other innovations** that improve asset management and maintenance and reduce congestion
- explore future infrastructure improvements that **reduce carbon emissions**, including infrastructure for new fuels such as hydrogen, technology that facilitates more sustainable aviation and cargo operations, and materials innovation that improves service life, speed of construction and maintenance and reduces environmental impacts.

# The Sustainable Transport Hierarchy

We will continue to make best use of existing transport infrastructure by maintaining and managing it well.

We will also adapt it to a changing climate and upgrade it to support modal shift.

Where we need new infrastructure, we will use the Sustainable Transport Hierarchy.



Walking and Cycling

Public Transport

Ultra-Low Emissions Vehicles

Other Private Motor Vehicles

## Priority 3:

Encourage people to make the change to more sustainable transport.

We will encourage people to change their travel behaviour to use **low-carbon, sustainable transport**.

We will do this by making sustainable transport **more attractive and more affordable**, and by adopting innovations that make it easier to use.

### We will:

- develop a range of **behaviour-change projects** to encourage people to make smarter travel choices to reduce congestion and increase use of sustainable modes of transport
- **transform the customer experience** of public transport including reliability, punctuality and training for staff and drivers, so people are more confident about using services
- move away from individual vehicle ownership to **shared solutions**, including car-sharing, car clubs, bike sharing and mobility as a service
- develop a framework for **fair and equitable road-user charging** in Wales and explore other disincentives to car use, taking into account equality issues including the needs of people in rural areas, people who share protected characteristics and people on low incomes
- use new revenue sources to fund large improvements in **public transport services and active travel facilities**
- **reduce the cost of sustainable travel** through initiatives such as scrappage schemes for older vehicles, grants towards the cost of electric bikes, and by extending concessionary travel schemes to **those who most need it**
- support digital innovation and look at options for a transport 'open data' store, to **improve journey planning** and booking, develop integrated ticketing, and improve real-time information for passengers
- get buy-in at a local level by engaging with communities to design transport interventions that **meet local needs** and circumstances
- use education, campaigning, marketing and other tools to **transform the image** of walking, cycling and public transport.



## 03. Well-being ambitions

Our short-term priorities will contribute to our four long-term, well-being ambitions over the next twenty years. These ambitions show how we want transport to contribute to our wider Welsh Government ambitions and to the goals in the Well-being of Future Generations (Wales) Act 2015.



## Good for people and communities

A transport system  
that contributes to a  
more equal Wales and  
to a healthier Wales,  
that everyone has the  
confidence to use.

## Equality

**We will make transport services and infrastructure accessible and inclusive by aiming to remove the physical, attitudinal, environmental, systemic, linguistic and economic barriers that prevent people from using sustainable transport.**

We will aim to remove the physical, attitudinal, environmental, systemic, linguistic and economic barriers that prevent people from using sustainable transport, including walking, cycling and public transport.

We will remove these barriers through meeting our legal, regulatory and policy requirements on accessibility, through adopting best practice on inclusive design and through staff training and service standards in line with our equality, language and human rights duties, six **Accessible and Inclusive Public Transport Objectives** and the priorities set out in **Action on Disability** – our framework for independent living.



### Health

#### **We will improve air quality and reduce environmental noise associated with transport.**

Air pollution, including CO<sub>2</sub>, NO<sub>2</sub> and particulate matter, is one of our biggest health challenges, shortening life spans and damaging the quality of life for many. We will improve air quality by pursuing modal shift, encouraging more active travel, greater use of public transport and low emissions vehicles, and by creating closer links between land-use planning and transport in line with our commitments in the **Clean Air Plan for Wales: Healthy Air, Healthy Wales**.

Traffic noise can affect quality of life and contribute to poorer health outcomes from hearing loss to cardio-vascular disease. We will reduce decibels and increase healthier soundscapes, keep noise to an acceptable level in the design of new developments, adopt noise mitigation on motorways and quieter vehicle travel, and grow active travel in line with the actions in our **Noise and Soundscape Action Plan**.

We will also work with colleagues in the health sectors to better integrate planning for health and transport.

#### **We will contribute to higher activity levels through more people walking and cycling.**

For adults, achieving the recommended amount of 150 minutes of moderate to vigorous physical activity a week helps prevent and manage over 20 chronic conditions such as coronary heart disease, stroke, type 2 diabetes and cancer, and can have a significant positive impact on people's well-being. Walking and cycling can contribute directly to activity levels.

We will make healthy transport options more attractive, affordable, prominent and accessible by investing more in cycling and walking, integrated transport, accessible transport hubs and public transport. We will use Health Impact Assessments, social welfare cost models and other planning tools to ensure health is taken into account in transport planning in line with our commitments in **A Healthy Weight, A Healthy Wales**.

### Confidence and safety

**We want everyone to feel confident, safe, secure and welcome using the sustainable transport mode of their choice.**

In order to boost confidence, we will improve the way people receive information so people can plan journeys with confidence. We will use digital approaches that identify the needs of transport users to develop systems that work for all.

We will improve confidence by addressing personal safety on public transport, in active travel and on the roads for all road users. We will integrate safety considerations into all aspects of transport policy and planning, including the inclusive design of infrastructure.

We also recognise the importance of transport in addressing the ambitions in **Connected Communities** – our strategy for tackling loneliness and social isolation, and building stronger social connections and, **Ageing Well** which includes transport as one of the 8 pillars of an age-friendly community.





## Good for the environment

**A transport system that delivers a significant reduction in greenhouse gas emissions, maintains biodiversity and enhances ecosystem resilience, and reduces waste.**

### Greenhouse gas emissions

#### We will deliver a significant reduction in greenhouse gas emissions from transport.

The Welsh Government is committed to net zero-emissions by 2050. In 2018 transport was responsible for 17% of Welsh greenhouse gas emissions – 62% from private car use, 19% from Light Goods Vehicles and 16% from bus and Heavy Goods Vehicles. The UK Climate Change Committee has proposed a carbon reduction pathway for surface transport that means that emissions need to be roughly halved between 2020 and 2030.

We will deliver a significant reduction in greenhouse gas emissions from transport by reducing demand, supporting low-carbon services and infrastructure and through modal shift in line with the UK Climate Change Committee recommendations, our commitments on net zero, and our five-yearly **Wales Carbon Budgets**.



### Biodiversity and ecosystem resilience

**We will maintain and enhance biodiversity, and increase ecosystem resilience through transport operations and infrastructure projects.**

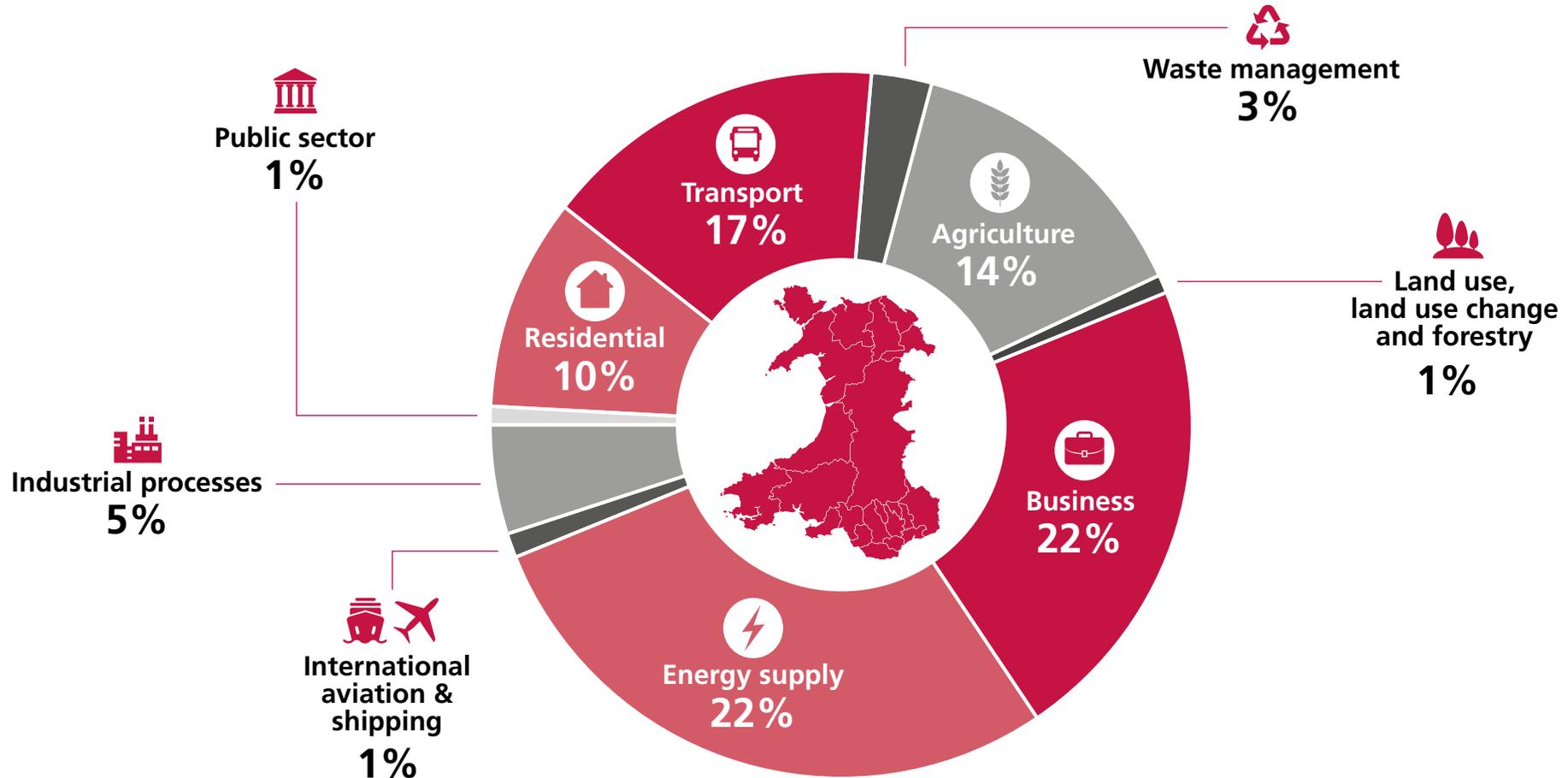
In line with our **Natural Resources Policy**, we will maintain biodiversity and increase ecosystems resilience through the way we, and our partners, manage the soft estate associated with transport networks and in the design and delivery of transport interventions including upgrading infrastructure and new infrastructure schemes. We will also ensure that day-to-day transport operations maintain and enhance biodiversity and ecosystem resilience.

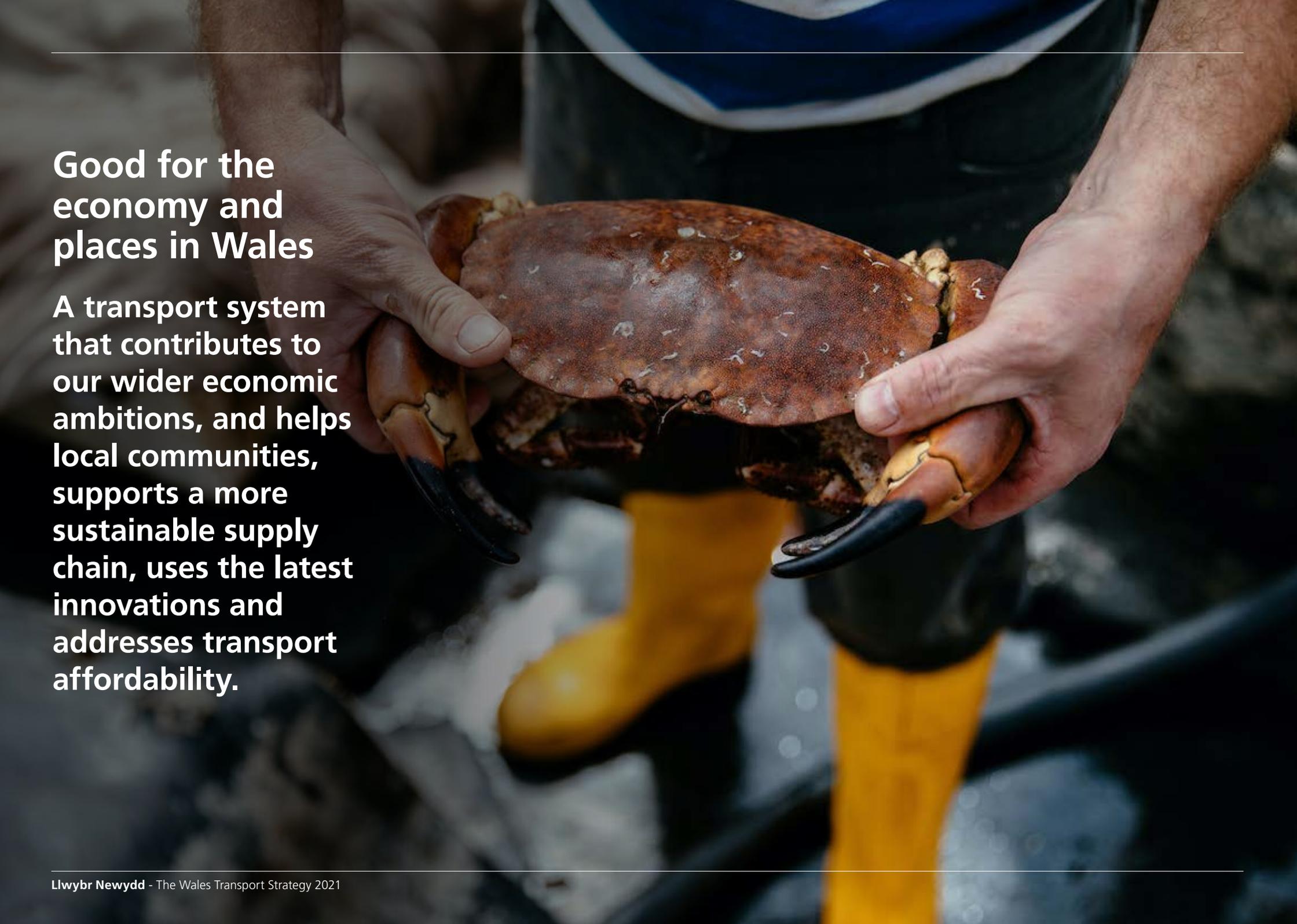
### Waste

**We will make better use of existing infrastructure in order to reduce waste associated with transport.**

Making best use of existing transport infrastructure will also avoid the need for new infrastructure and so help meet our ambitions to produce roughly 65% of the waste we produce, as set out in **Towards Zero Waste**.

# Emissions in Wales in 2018





## Good for the economy and places in Wales

A transport system that contributes to our wider economic ambitions, and helps local communities, supports a more sustainable supply chain, uses the latest innovations and addresses transport affordability.

### Cohesive communities

**We want a transport system that helps local communities by meeting the needs of different parts of Wales, including rural areas.**

In line with our commitments in **Future Wales – the National Plan 2040** we will use the Sustainable Transport Hierarchy when planning new developments, and will use regional transport plans to ensure that planning and transport solutions are tailored to the needs of different communities and different parts of Wales, including rural Wales.

We will also consider the wider urban and built environment in new transport infrastructure development including the public realm, open spaces and green streets.

### Innovation

**We will support operational, technological and digital innovations that enable and encourage more people to use sustainable transport.**

We will support operational innovations which mean people won't always need to own a car. These include demand-responsive transport, car-sharing, the idea of 'mobility as a service' and sharing opportunities for freight and other transport.

We want Wales to be a centre for innovative technology such as hydrogen, electric and hybrid technology design and production that reduces carbon emissions from transport. We will also look ahead to new forms of micro-mobility, drone and other technology that is transforming freight and logistics. We will embrace digital innovations that help us coordinate services, users to better plan journeys, and operators to manage their fleets and infrastructure.

### The distribution of goods

**We will work with businesses and the UK Government to create a more sustainable system of distributing goods in Wales.**

We will encourage more freight to be moved by rail and plan for the future of the Welsh supply chain through logistics hubs, innovations and shared transport solutions in line with our priorities in the **Wales Marine Plan** and our planning priorities in **Future Wales**. We will also work with the sectors on solutions to address the impacts of a huge growth in last-mile deliveries.

### Affordability

**We will make sustainable transport options more affordable.**

In line with our duties to consider socio-economic deprivation, we will take affordability into account in planning new transport interventions. We will look at making public transport more affordable for more people.

We will recognise the fact that some people – particularly those who live in rural areas – may have fewer transport choices for low-cost independent mobility so we may need provide alternatives such as shared car schemes or other options that meet the particular needs of those communities.



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## Good for culture and the Welsh language

A transport system  
that supports the  
Welsh language,  
enables more people  
to use sustainable  
transport to get to  
arts, sport and cultural  
activities, and protects  
and enhances the  
historic environment.



### The Welsh language

#### We will help the Welsh language to thrive.

The Welsh Language (Wales) Measure 2011 sets current standards that we and other public bodies must follow, although these may change through time. In addition, we will also help create an environment in which the Welsh language can thrive in line with **Cymraeg 2050** by encouraging commercial and third sector operators to increase the use of Welsh on services and in the workplace, in transport information and digital services.

We will also aim for equality of provision in transport access to Welsh-language education.

### Arts, sport and culture

#### More people can enjoy arts, sports, and natural and cultural heritage in Wales using sustainable transport.

We will join up planning for transport and major events in Wales and work with Visit Wales to promote transport heritage attractions in Wales, including historic railways, canals and other initiatives in line with **Welcome to Wales - Priorities for the Visitor Economy 2020-2025**, and our priorities for arts, sport and culture.



## Historic environment

### We will protect and enhance Wales' historic environment in transport interventions.

We will protect and enhance the historic environment in transport asset management and operations, and ensure that that historic assets are identified, protected and enhanced in transport interventions, planning and decision-making, in line with our statutory planning policies and our **Priorities for the Historic Environment**.



# Our ambitions and the seven Well-being Goals



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04.

# How we will deliver

This is how we will deliver the commitments in Llwybr Newydd.



# Transport responsibilities in Wales

	 Walking & cycling	 Bus	 Rail	 Roads, streets & parking	 Community transport	 Taxis & PHV	 Freight & logistics	 Ports & maritime	 Aviation
UK Government									
Welsh Government and Transport for Wales			 						
Local authorities in Wales		 							
Commercial operators									
Third Sector operators									

-  Leads on transport policy or planning
-  Delivers transport services
-  Plays a role in policy or planning
-  Delivers some transport services



### 4.1 Investing responsibly

We will give priority to funding projects and programmes that meet the ambitions and priorities in Llwybr Newydd.

We will continue to make best use of existing transport infrastructure by maintaining and managing it well. We will invest in improving road safety, addressing congestion and adapting transport infrastructure to a changing climate and upgrade it to support modal shift.

Where we need new infrastructure, we will use the **Sustainable Transport Hierarchy**. This will give priority to interventions that support active travel, public transport and ultra-low emissions vehicles over other private motor vehicles.

In the longer term, supporting modal shift on a substantial scale will require a large capital investment and ongoing revenue support beyond the current level. We will ensure that the more specific capital transport expenditure on projects and programmes that support Llwybr Newydd is aligned with the **Wales Infrastructure Investment Plan**.

### Maintenance and management

In order to make the best use of existing infrastructure, we will adopt more rigorous asset management planning so that minor issues are dealt with before they require major capital investment. Because the maintenance of transport assets can have a critical impact on transport services such as rail and bus, and on road congestion and delays, we also need to work collaboratively to plan and manage the timing of asset management. The overall aim is to reduce the maintenance backlog and make better use of our existing infrastructure – looking for opportunities to reallocate road space to sustainable modes as we do so. We will also design new infrastructure interventions with maintenance in mind – taking account of the whole lifecycle.

### Transport grant schemes and procurement

We will review our transport grant schemes and our approach to procurement, to ensure they meet the ambitions and priorities in Llwybr Newydd. We will also work across government to ensure that transport investments are connected to wider government investment priorities, for example by focusing economic investment around pre-existing transport hubs and gateways, and linking to other areas such as the visitor economy.

Where relevant, we will also link our funding decisions and procurement to service quality standards and to issues such as fair work.

### Inclusive design

We will comply with the relevant regulations, policies and standards on transport and accessibility. We will also use inclusive design principles to ensure that services and infrastructure are designed for everyone. We will also ask project designers to engage with people who have direct experience of access issues.

### Enhance the use and application of the Welsh Transport Appraisal Guidance (WelTAG)

All new projects will be supported by WelTAG appraisals, which will be in place before final approvals are given. WelTAG is the appraisal guidance that we use to decide whether new projects should go ahead. We will keep WelTAG under review to ensure that it is aligned with the national well-being goals and working effectively, and support training for the public, private and third sectors in using WelTAG to make sure it is being used as intended. We will also monitor complete projects to ensure that they have delivered the wider benefits outlined in the WelTAG appraisal.

## 4.2 Delivery and action plans

We will work with partners on the following delivery plans to turn this strategy into action.

### National Transport Delivery Plan (NTDP)

Transport for Wales will develop a detailed five-year National Transport Delivery Plan (NTDP), setting out the specific transport interventions financed by the Welsh Government. The plan will identify expenditure based on the priorities in Llwybr Newydd, including the delivery of projects that are already underway. The NTDP will support the implementation of **Future Wales – the National Plan 2040** and be aligned with the Wales Infrastructure Investment Plan, and will be reviewed every five years. The NTDP will need to take into account both the movement of people and goods.

### Statement of Funds Available (SoFA)

The NTDP will be based on a Statement of Funds Available (SoFA) in the light of the next UK Comprehensive Spending Review. This will provide more certainty over the funding available in the delivery plan period. The SoFA will identify what can be spent on transport services, maintenance and projects, although due to our own annual budget settlement, an absolute five-year commitment for revenue and capital is unachievable. It will provide high, medium and low budget scenarios allowing Transport for Wales to plan and respond effectively to changing circumstances, taking into account existing commitments.

### Regional Transport Plans

Regional Corporate Joint Committees will also prepare Regional Transport Plans for transport in their area. These will be shaped by Llwybr Newydd and aligned with **Future Wales – the National Plan 2040** and the emerging regional development plans. Regional Transport Plans will include both policy and the supporting regional transport delivery plan.

### South East Wales Transport Commission (SEWTC)

SEWTC, chaired by Lord Burns, has been looking at solutions to congestion on the M4 in south east Wales. The findings from the Burns commission are aligned with Llwybr Newydd and the interventions proposed will be included in the National Transport Delivery Plan and in Regional Transport Plans.

### 4.3 Cross-cutting delivery pathways

We have identified four key areas that are critical to Llwybr Newydd – decarbonisation, equality, integrated journey planning and the rural offer. These cut across different modes and sectors. There are a wide range of commitments on each of these throughout Llwybr Newydd.

We will develop four delivery pathways. Each pathway will list the specific commitments in Llwybr Newydd and map out what needs to be done to make them happen. We will then set up working groups to oversee delivery, reporting regularly to the Transport Performance Board (see below).

**Decarbonisation pathway** – this will set out how we move from policy into delivery to reduce greenhouse gases from transport in line with Wales' carbon budgets and the target for net zero by 2050.

**Equality pathway** – this will map the actions needed to meet our legal and policy commitments on the accessibility of infrastructure and services, as well as our commitments on inclusive design, training, policy development and standards, and report back to the Transport Performance Board on delivery. The aim is to ensure that equality is integrated into transport planning at the highest level rather than seen as a separate issue. In line with the five ways of working, we will involve people with direct experience of equality issues including the Transport for Wales Advisory Panel.

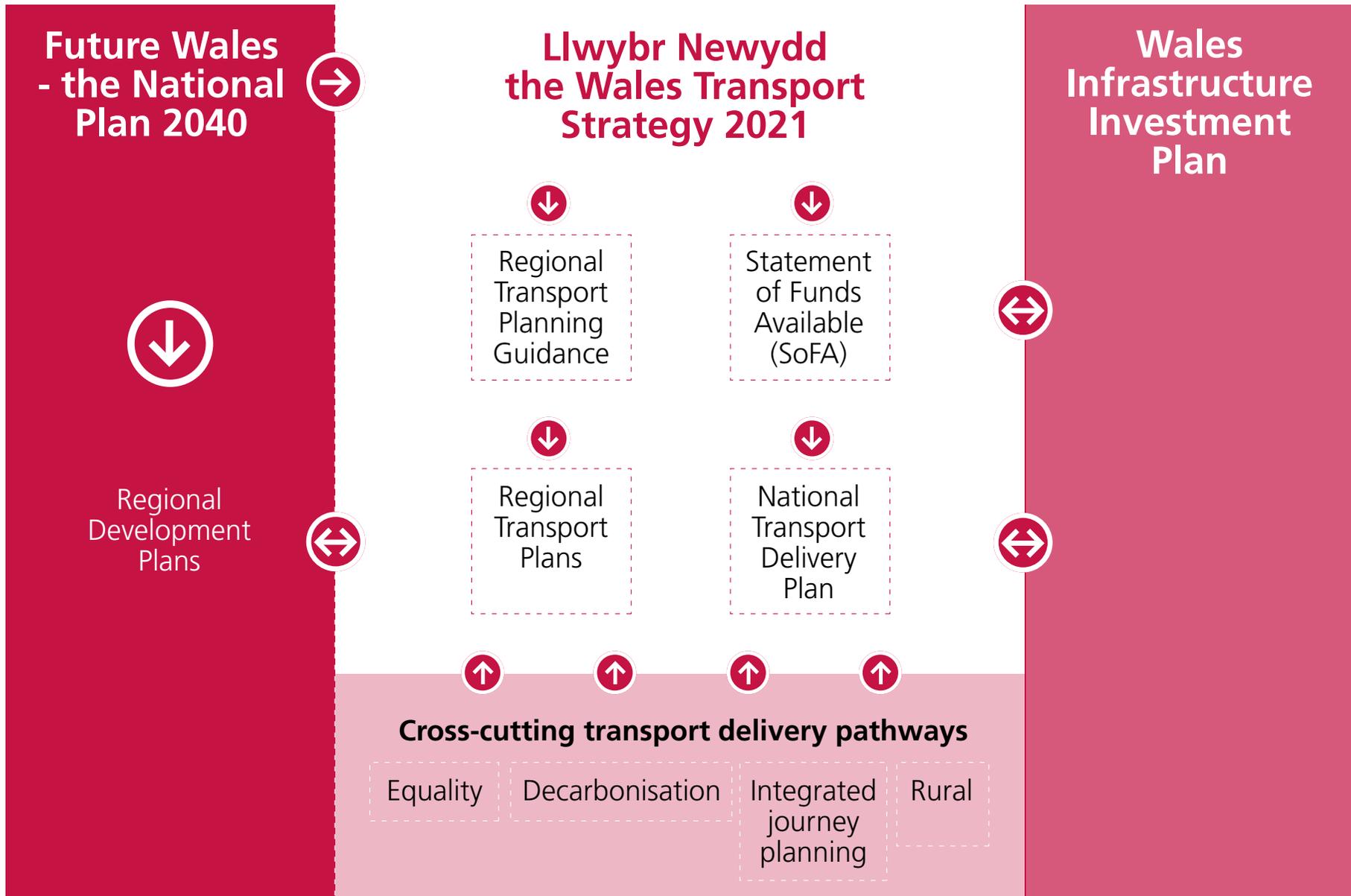
## 04. How we will deliver



**Integrated journey planning pathway** – modal shift requires a holistic, integrated approach to journey planning, working across different modes and sectors to make it easier for people to travel door-to-door using sustainable transport modes. An integrated journey planning pathway will involve a complex range of issues such as timetabling, information provision, infrastructure planning and policy development. Again, a dedicated group will co-ordinate this – working in partnership and reporting back to the Transport Performance Board.

**Rural pathway** – there are significant disparities between rural transport services in Wales and what is on offer in more urban areas. Our Rural Pathway will monitor progress on the rural commitments in Llwybr Newydd and our rural offer, working closely with regional Corporate Joint Committees, other Welsh Government policy areas and across each of the transport modes and sectors, reporting back to the Transport Performance Board.





### 4.4 Working in partnership

We need to work in partnership in order to deliver Llwybr Newydd.

We will work effectively with the UK Government on shared responsibilities, pressing for a Welsh voice in critical decisions that affect Wales. Through a mixture of reserved and devolved powers, we share transport responsibilities in Wales with the UK government, who play a critical role in rail operations and investment, in aviation and ports and in regulation. Other UK-wide policies including decarbonisation and exit from the European Union also shape our approach to, and policy on, transport. We will work with the Department for Transport and the Secretary of State for Wales' Office to raise awareness of devolved issues and to deliver joint objectives.

We will also work with the Commissioners in Wales and the National Infrastructure Commission to align the delivery of Llwybr Newydd with wider Welsh Government priorities on equality and infrastructure.

In relation to safety, we will strengthen relationships between the Traffic Commissioner, Driver and Vehicle Standards Agency and Welsh Government to improve safety across the sectors.

In accordance with the five ways of working, we will work across Welsh Government with education, planning, health and other policy areas to integrate transport considerations into wider decision-making, feeding into policy development, and learning from both successes and failures.

We recognise the vital role that local authorities in Wales play in transport. We will support local authorities in planning for, and delivering, transport services and networks in their local areas, including improving bus services, supporting active travel, COVID-19 recovery and community transport initiatives.

Linked to this, we will implement effective regional transport planning and delivery through Corporate Joint Committees (CJCs), who will be empowered (and supported) to plan for services at a regional level, aligned with other regional and local planning priorities.

In future we will expand the role of TfW, the delivery partner for Welsh Government, building on their initial role in managing and delivering the Wales and Borders Franchise in Wales to explore opportunities to play a role in delivering an integrated transport system for people in Wales.

We will involve transport users in developing high level policy and on taking this strategy forward, working with a range of user groups including people who share protected characteristics. We will also gather better use data on travel behaviours, and make it easier to gather real-time feedback from all users.

Finally, we will strengthen our engagement with commercial and third sector transport operators in Wales to help businesses thrive, in conjunction with other areas of Welsh Government including Business Wales.

### 4.5 Updating our policies and governance

We will update our existing guidance and policy documents to reflect the ambitions and priorities in Llwybr Newydd.

These will include updating **TAN (Technical Advice Note) 18: Transport** as well as our guidance on biodiversity, our trunk road maintenance standards and our Road Safety Framework. We will also review our approach to local speed limits.

We will also take forward some of our wider reforms designed to improve transport services in Wales, including proposals to reform bus services and taxi and private hire vehicle services, practical measures to improve active travel such as pavement parking and speed limits, and proposals for the further devolution of transport powers in Wales.

We will explore other governance improvements such as a Memorandum of Understanding between Welsh Ministers and the Traffic Commissioners and develop a Memorandum of Understanding between Welsh Government, Transport for Wales and the Community Transport Association.

In our regulatory and governance reforms we will maintain our commitment to fair work and a focus on our wider well-being ambitions.

### 4.6 Skills and capacity

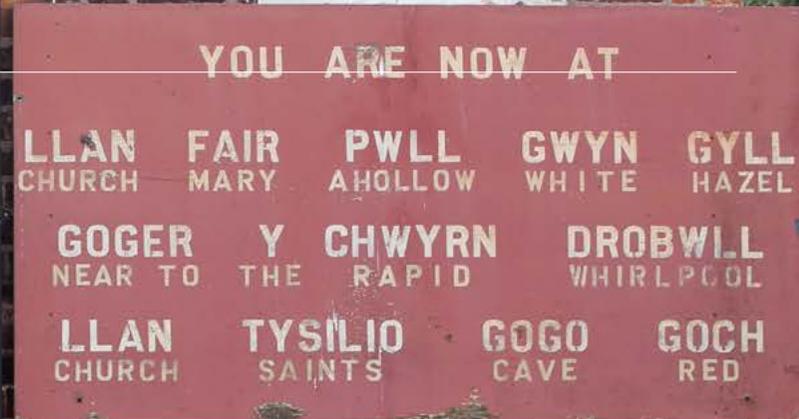
In order to deliver Llwybr Newydd we will need to build capacity and skills within Welsh Government, in partners including local authorities and in delivery organisations.

There are major challenges around delivering innovation in transport and how best to facilitate those, including digital innovation.

Taking forward decarbonisation will involve legal, economic, technical and social challenges, whilst demand management and delivering a more inclusive approach to transport across Wales, particularly in rural areas, also requires new thinking.

# 05. Holding ourselves and our partners to account

We will report on our progress against Llwybr Newydd. We will also review the priorities in Llwybr Newydd and the mini-plans every five years to reflect changing circumstances and respond to major policy challenges. Given the pandemic and the uncertainty of how this will affect travel patterns in the long term, we will need to keep our targets and measures under review.



### 5.1 Transport Performance Board

In order to report on Llwybr Newydd, we will need to complement the existing Wales Transport Statistics with the capacity to create a new evaluation framework to track progress against achieving our ambitions and priorities, as well as the commitments in the mini-plans set out in this strategy. The evaluation framework will need to be designed to measure performance and report annually, in order to inform decision making from a strong evidence base.

It will need to include a number of quantitative measures covering all modes of transport. The measures will draw on multiple sources of data, including both established datasets and new data collection and research initiatives. The measures will be underpinned by a range of supporting metrics that will give a broader picture of each and allow further breakdown by mode, demographic, socioeconomic and geographic factors, where possible.

### 5.2 A new evaluation framework

We will also need to make use of information collected through other Welsh Government initiatives, such as a new National Travel Survey, and analyse published datasets such as traffic flows and bus timetables. We will also need to understand how and why people make transport choices. Rather than assume we know what people want, we and our partners will use surveys and direct engagement through the National Travel Survey to understand the choices people make and the factors that influence them. We have also developed regional transport models covering the whole of Wales which will further strengthen and enhance our current evidence base.

### 5.3 Modal shift

Modal shift is at the heart of Llwybr Newydd. This means the proportion of trips made by sustainable modes increases and fewer trips are made by private cars.

The Climate Change Committee has proposed a carbon reduction pathway for Wales that means emissions from surface transport must be roughly halved between 2020 and 2030 from 6 to 3 million tonnes CO<sub>2</sub>. Whilst electric vehicles may provide the biggest emissions savings, this is unlikely to be the main source of savings until the late 2020s and possibly later. Therefore, we need to look at other measures.

Carbon savings from more people working remotely will help, and Wales has set a target of 30% of the workforce to work remotely on a regular basis. Our priority on reducing demand will help achieve this.

However, we also need to achieve mode shift with more people using public transport, walking and cycling.

Based on our current analysis, we have set a target of 45% of journeys to be made by public transport, walking and cycling by 2040. This represents an increase of 13 percentage points on the estimated current mode share of 32%<sup>1</sup>. We have also committed to keeping this under review if justified by the evidence. We will need to include measures within our evaluation framework to track progress against this target and make sure that in achieving this target we do not have a negative differential impact on people who share protected characteristics and who rely on public transport.

<sup>1</sup> Estimate based on English National Travel Survey, disaggregated by rural-urban category and weighted to match the proportion of people living in each rural-urban category in Wales.

### 5.4 Well-being measures

We will also gather existing data and data from the new National Travel Survey and other sources including data on the impact of our funding, to report against our well-being ambitions.

#### Good for people and communities

This would include measures related to equality so we can better understand how different groups with protected characteristics experience travel and their satisfaction levels.

In relation to health, we will continue to measure air quality and environmental noise attributable to transport. For safety, we will consider monitoring how safe people feel using different types of public transport, and also walking and cycling. This would complement the data that we already collect on accidents, vehicle enforcement checks and compliance with speed limits.

#### Good for the environment

We will continue to assess CO<sub>2</sub> and other emissions from different modes of transport, as well as tonnes of carbon generated per person per kilometre travelled by different modes. We will need to also consider the impact of transport on biodiversity, ecosystem resilience and waste. We may also need to look more closely at milestones for distance travelled.

#### Good for the economy and places in Wales

This will include consideration of the extent to which people can access work, leisure, education and services by sustainable transport modes, as well as issues such as affordability and the causes of congestion.

To understand how well we are managing and maintaining infrastructure, we need data on the condition of transport infrastructure including the number and severity of defects and the associated maintenance backlog. The average age and fuel efficiency of service vehicles including the bus fleet, taxi and private hire vehicle fleets and rolling stock is also relevant.

In future it would be useful to better understand the transport workforce in Wales, although this is difficult to define, given that it also could include logistics, and parts of the visitor economy. For the supply chain we need to better understand progress on the transition to low or zero-emission vehicles and gain a better understanding of data around freight and logistics in general.

#### Good for culture and the Welsh language

We will need data on the contribution of transport to culture and the Welsh language, and better information on the protection of heritage assets and their settings in asset management and transport interventions.

### 5.5 Data on modes and sectors

We will also need to continue to gather data on each of the modes and sectors and develop new measures to ensure that we are progressing on our wider commitments.

For example, we will need to track the growth of active travel as part of our modal share target. We will also need more research to understand barriers to active travel for people who do not currently walk or cycle for everyday journeys, including people who share protected characteristics.

For bus and rail, we will continue to gather more specific data on punctuality, use, reliability, safety and service provision as well as barriers to use. We will also need to track our progress towards lower emissions buses and licensed vehicles, and decarbonising rail traction.

For roads we will continue to gather data on road safety, journey reliability, traffic volumes, vehicle class and fuel type as well as the long-term measurement of the performance indicators set up in the 20 mph pilot studies. In future we will need better data on cycle use and to better understand pedestrian movements and behaviours. We will also need to understand the carbon impact of operating, maintaining and improving the road network, and progress on reducing the maintenance backlog to sustainable levels.

Importantly, we will need to understand the direct and indirect impacts of our investments against all modes.



06.

# The five ways of working

In order to achieve all of this we need to think and work differently. We will do this by using the five ways of working, set out in the Well-being of Future Generations (Wales) Act 2015.



### 6.1 Involvement

We will involve people in the design and delivery of transport services. This is critical to our ambition to overcome the barriers that prevent people from making best use of sustainable transport. We will ask people who share protected characteristics and also Welsh speakers to advise on policies and programmes, as they are developed, implemented and evaluated. We also need to engage with people who don't use sustainable transport now, to better understand the barriers they face, and how best to encourage them to use sustainable transport.

### 6.2 Collaboration

Chapter Four shows how we will work in partnership with the UK Government, with the Commissioners in Wales and the National Infrastructure Commission, with Welsh Local Authorities and the new Corporate Joint Committees, with Transport for Wales and with transport providers to deliver the commitments in Llwybr Newydd.

We will also collaborate with other policy areas including planning, the economy, health, equality, decarbonisation, the environment, culture and Welsh language in order to align our approach to transport with wider goals, and to ensure that we are not working in isolation.

### 6.3 Prevention

Llwybr Newydd aims to prevent problems occurring or getting worse. This includes problems associated with equality, health and climate change. Our four well-being ambitions show how we will address major long-term challenges for society, including equality and health, the environment, the

economy and places, and culture and Welsh language. We will take action to address those problems through the five-year priorities as well as by measuring progress, through our delivery plans and the mini-plans for each mode and sector.

### 6.4 Integration

We will take an integrated approach to strategic transport policies and programming, making sure that we consider each of the seven national well-being goals. For example, we will make sure that our policies on decarbonisation also address issues such as equality and health. We will also use WelTAG to make sure that individual transport investment decisions take well-being goals into account. We will also recognise the importance of integration between transport modes, through our Integrated Journey Planning Pathway.

### 6.5 Long-term

Llwybr Newydd takes a long-term approach by setting 20-year well-being ambitions and by exploring targets and measures that will help track our contribution to those. We also recognise that taking a long-term view may involve flexing our policies and approaches in order to meet those ambitions. Therefore, we have set five-year priorities which we will keep under review. We need to act now to build on the opportunity created by COVID-19 to think differently about how we work and where we work. It has also shown us that however well we plan for the future, events can and will throw us off course.

# 07. Mini-plans

These mini-plans show how individual transport sectors and modes will deliver the priorities in Llwybr Newydd. They do not replace the need for more comprehensive sector and modal strategies, particularly in fast-changing areas such as aviation, logistics and freight.

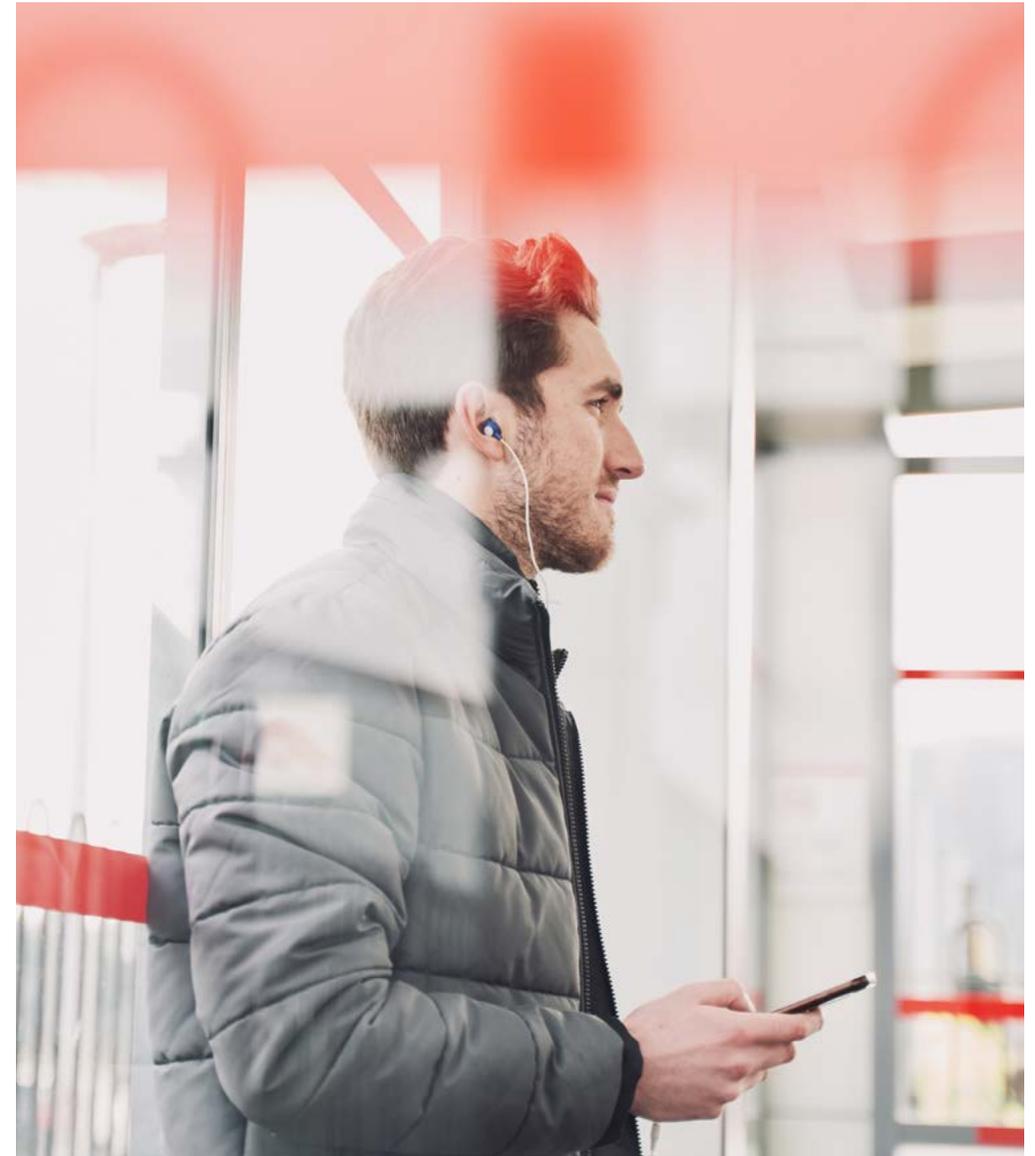
### An integrated approach to transport

Although we have set out individual mini-plans, we will continue to take an integrated approach to transport through our four pathways:

- decarbonisation
- equality
- integrated journey planning, and
- rural transport.

These pathways will make sure that we work across all transport modes and sectors on key issues to deliver wider commitments.

Regional Transport Plans and the National Transport Delivery Plan will also cover more than one mode or sector.





A stable and coherent network of **bus services** that are fully integrated with other modes of public transport that are reliable, affordable, flexible, easy to use, low carbon and **encourage more people to use the bus** rather than their cars.



A thriving, viable **third sector** meets the needs of local communities and delivers wider social, economic, environmental and cultural benefits.



We want to achieve efficient and effective passenger and freight **rail services** that people and businesses in Wales need, in order to better support our wider well-being ambitions.



We will ensure that our **roads and streets** are safe, well-maintained and managed for all road users, and also support sustainable transport options including active travel and more public transport.



We want **walking and cycling** to become the normal choice for shorter journeys, because active travel is better for our health, our environment and the economy.

## An accessible, sustainable and efficient transport system



We will adopt a more strategic approach to Welsh **ports** and nearby development sites, recognising their role as a catalyst for co-location of manufacturing, energy, leisure, distribution and tourism.



A competitive, responsive and resilient network of **freight and logistics** distribution services across Wales that contributes to our wider well-being ambitions.



We want a **taxi and private hire vehicle (PHV)** licensing system that is fit for modern Wales, promotes safety for passengers and drivers, contributes to a cleaner environment, improves the customer experience, and is accessible by all.



We are committed to maintaining an **aviation** capacity in Wales, because of the benefits that it brings to the Welsh economy as a whole, whilst recognising the challenges this creates for meeting our targets on decarbonisation.

# 7.1 Active travel

## Our Vision

In line with the Active Travel (Wales) Act we want walking and cycling to become the normal choice for shorter journeys, because active travel is better for our health, our environment and the economy



### Priorities

Over the next five years we will work with partners to:

- continuously develop a network of local routes for walking and cycling to connect people with the places they travel to for everyday journeys
- refresh the plans for Integrated Active Travel Networks every three years, based on extensive consultation with a particular emphasis on people who do not currently walk or cycle for local trips
- include education facilities on Network Maps, including Welsh-medium education
- train and develop professionals in best practice active travel design and guidance to ensure high quality infrastructure is put in place
- develop a package of 'soft' behaviour change measures, such as aiming to make cycle training available for all and travel planning, to complement 'hard' infrastructure investment.
- put in place a policy framework that ensures that all new developments, including new school and health facilities, make provision for walking and cycling from the outset
- encourage all schools to have an active travel plan and adopt actions to slow traffic and widen pavements around schools
- change the default speed limit from 30mph to 20mph in built-up areas to reduce traffic related injuries and fatalities and make walking and cycling safer and more attractive
- support safer, better cycle paths and more space for walking and cycling through closing roads for vehicle traffic, more facilities for pedestrians, and support for cycle training and safety schemes for all road users
- introduce pilot schemes to make use of electrically assisted bikes (e-bikes) and e-cargo bikes an affordable option for more individuals and businesses
- work with partners on behaviour-change programmes to encourage uptake of healthy and active travel through for example, workplace schemes, including provision of facilities such as cycle parking
- work with UK partners on a regulatory framework for micro-mobility modes such as e-scooters
- manage and evaluate the Active Travel Fund which supports local authorities to develop and deliver active travel schemes, including best-practice sharing and regional collaboration
- work towards 'Safe Cycling from Village to Town' giving villages safe cycling access to the nearest town and creating hub-and-spoke active travel corridors connecting market towns and other significant local centres to surrounding villages and outlying developments

### Well-being ambitions

By 2040 active travel will have delivered significant well-being benefits because:

#### People and communities

- active travel is more inclusive
- overall activity levels have increased because more people are walking and cycling
- walking and cycling is safer for everyone

#### The environment

- there are fewer greenhouse gas emissions and air quality has improved because more people have replaced car journeys with active travel cycling
- biodiversity is maintained and ecosystems are more resilient on existing active travel networks and in the design of new active travel infrastructure
- active travel networks are well maintained and managed, and upgraded to adapt to climate change

#### Places and the economy

- more people use active travel to get to work
- innovations have encouraged the uptake of active travel including e-bike and e-cargo bike schemes
- there is a thriving active travel economy
- the National Cycle Network is in good condition and supports the visitor economy

#### Culture and the Welsh language

- former railway lines and other redundant transport infrastructure are safeguarded for the future or for re-use or as cycle paths, footpaths or footways
- more people can use walking and cycling to enjoy Wales' historic sites and monuments, national parks and landscapes and coastal areas

### Five ways of working

We will:



## 7.2 Bus

### Our Vision

A stable and coherent network of bus services that are fully integrated with other modes of public transport, that are reliable, affordable, flexible, easy to use, low-carbon and that encourage more people to use the bus rather than their cars.

### Priorities

Over the next five years we will:

- support quality, affordable, regular, reliable and punctual bus services in partnership with local authorities, the commercial and third sectors
- address congestion hotspots and invest in bus stations and stops to speed up journeys and improve passenger experiences
- extend the reach of bus services in Wales
- set standards so passengers know what they can expect from bus services in Wales
- work with partners to ensure that services and infrastructure are physically accessible to wheelchair users
- continue to improve bus services for education including Welsh-medium education
- keep drivers and passengers safe by ensuring access to contactless payment technology, screens and other measures required to maintain public health
- manage post-COVID-19 adaptations to bus services to reflect the changing needs of the travelling public
- deliver innovative, more flexible bus services, in partnership with local authorities, the commercial and third sectors
- roll out the technology and infrastructure to deliver ultra-low emissions buses
- progress our new bus legislation that gives the public sector more control over local bus services
- improve working conditions and attractiveness of the industry to bus drivers
- ensure there is training in place to ensure that drivers make everybody feel welcome and safe, and keep that training up to date
- support the Traffic Commissioner in implementing an effective enforcement regime that helps to improve reliability and journey times for passengers
- prepare Welsh language standards for those who provide bus services in Wales
- work with bus providers to help deliver these priorities and to attract bus group company investment in their Welsh services, with longer-term funding horizons.

### Well-being ambitions

By 2040 we will deliver significant well-being benefits through bus services because:

#### People and communities

- a faster, more reliable network of bus routes and services means people will not miss out on access to health, education, job opportunities and social contact simply because of where they live
- bus services and facilities are accessible, attractive and safe for everyone

#### The environment

- more people replace car journeys with buses
- all buses are zero tailpipe emissions

#### Economy and places

- high-quality, flexible and reliable bus services get people where they want to go, when they want to get there and integrate with other services
- Wales is a centre for innovative technology that helped reduce emissions from buses
- decisions about new development take into account the availability of bus services
- better strategic decision-making about bus services at a national and regional level ensures that government funding supports services that people want to use
- better real time information and integrated, smart ticketing helps people travel confidently across different modes of transport at the best time and cost for them

#### Culture and the Welsh language

- more Welsh speakers can confidently use bus services in the language of their choice
- buses are a good option for getting to and from major arts and sporting events, and for enjoying Wales' natural and cultural heritage

### Five ways of working

We will:



# 7.3 Rail

## Our Vision

We want to achieve the efficient and accessible passenger and freight rail services that people and businesses in Wales need, in order to better support our wider well-being ambitions.



### Priorities

Over the next five years we will:

- deliver our public transport Metro systems in all parts of Wales to improve services and better integrate other public transport and active travel with the rail system
- make rail services more attractive and improve customer experiences
- work with the UK Government to develop the rail element as part of the wider solution to congestion on the M4
- work with Network Rail and the UK Government to improve rail infrastructure across Wales, including rolling out rail electrification across Wales, delivering network improvements and extensions, developing new stations and re-opening stations in Wales
- work with partners to ensure that services and infrastructure are physically accessible to wheelchair users
- support community rail partnerships as part of our wider engagement with communities and our support for the third sector
- maintain and manage existing infrastructure under the control of Welsh Government, including upgrades to existing stations and improving the resilience of rail infrastructure to flooding and extreme weather
- recruit more bilingual staff and provide opportunities for existing staff to learn Welsh and to use the Welsh language
- press for a stronger voice in rail investment decisions that affect Wales, and ultimately for the full devolution of rail services and infrastructure in Wales and a fair funding settlement.

### Well-being ambitions

By 2040 rail will have contributed to our ambitions on well-being because:

#### People and communities

- trains and stations are accessible, services are more affordable and everyone feels welcome using rail services
- rail travel is safe and secure for all users
- community rail partnerships are helping to engage more people and communities with rail

#### The environment

- rail traction in Wales moved to low emissions and eventually to zero-emissions
- more people take the train instead of using their cars, journeys to and from stations are made by more sustainable modes and more goods have been moved onto rail, so avoiding environmentally sensitive lorry miles
- we have improved the energy performance of stations and Cardiff Valley Lines infrastructure
- we have maintained biodiversity and enhanced ecosystem resilience in the day-to-day management of the rail soft estate and in future rail improvements

#### Economy and places

- there are more rail services and passenger numbers have increased, making services more viable for all
- new and existing rail stations are hubs for economic investment and growth
- digital innovations make rail travel easier, including integrated ticketing and better real-time information for passengers
- historic rail attractions make a significant contribution to the wider visitor economy of Wales

#### Culture and the Welsh language

- Welsh speakers can confidently use train services in the language of their choice
- more people can use rail to get to and from major sporting and cultural events
- historic environment assets have been protected and sustained in rail improvements and developments

### Five ways of working

We will:



## 7.4 Roads, streets and parking

### Our Vision

We will ensure that our roads and streets are safe, well-maintained and managed for all road users, and also support sustainable transport options including active travel and more public transport.



### Priorities

Over the next five years we will:

- maintain and operate the Strategic Road Network in a way that meets our statutory obligations, minimizes adverse environmental impacts, promotes active travel, sustains and creates employment in Wales and reduces the backlog of maintenance
- introduce a new national default speed limit of 20mph in residential areas and tackle pavement parking
- keep traffic moving by dealing rapidly with incidents and through efficient forward planning of maintenance to avoid disruptions
- deliver a strategy for fair road-user charging in Wales as part of a broader package of measures to improve travel choices
- upgrade, improve and future-proof our road network, addressing congestion pinch points and investing in schemes that support road safety, journey reliability, resilience, modal shift and electric bike, motorbike and vehicle charging
- improve asset management for road infrastructure to reduce the maintenance backlog, operate more efficiently, free up funding for improvements and maintain and enhance biodiversity, ecosystem resilience and protect historic environment assets on the soft estate
- work with Natural Resources Wales to manage the impact of climate change on road infrastructure by improving surface water drainage, managing flood risks and ensuring that new developments do not create harmful surface water discharges
- support local authorities to manage and maintain local roads, and help them adopt unadopted roads and ensure that new residential developments meet common standards
- develop policies on parking for all vehicle types to drive modal shift to public transport and active travel, taking equality into account for example, ensuring that parking provision for disabled people is maintained in the design of new schemes and road layouts
- enhance the Intelligent Transport System to improve real-time and open-source information for users and developers
- set a target to reduce the maintenance backlog to sustainable levels by 2030
- work with the UK Government to incorporate existing European Union directives into UK law where they are beneficial to transport in Wales
- update our Asset Management Strategy, our Procurement Strategy, the Road Safety Framework, our approach to biodiversity and trunk road maintenance standards for Wales and our approach to local speed limits as well as streamlining the way Traffic Regulation Orders are made
- deliver our Electric Vehicle Charging Strategy and encourage the use of motorbikes and powered light vehicles instead of cars where there are no other transport choices.

### Well-being ambitions

By 2040 our approach to roads, streets and parking will have made a significant contribution to well-being because:

#### People and communities

- 20mph national speed limits and action on pavement parking in residential areas have made streets safer for all
- the road network gives greater priority to public transport and active travel, including cycle lanes and footways
- roads and streets are safer for all users and fewer people are killed or are seriously injured using them

#### The environment

- fewer car and private vehicles journeys have resulted in better air quality and contribute to decarbonisation
- electric vehicle/bike charging facilities are readily available through Wales
- fair and equitable road charging has reduced emissions
- technology to regulate traffic speeds has also reduced emissions
- we have maintained biodiversity and enhanced ecosystem resilience on the soft estate and in road improvements
- road operations and maintenance consume less energy, produce less waste and use recycled materials if possible

#### Economy and places

- quieter urban streets make a positive contribution to place-making in towns and cities
- less-congested roads make it attractive for businesses to locate to Wales and support the Wales supply chain
- new technology or automated vehicles are in use, such as Connected and Autonomous Vehicles, Intelligent Speed Assist and Intelligent Transport Systems
- fewer people live on poorly maintained, unadopted roads
- we have ensured the optimum location of parking and effective parking management

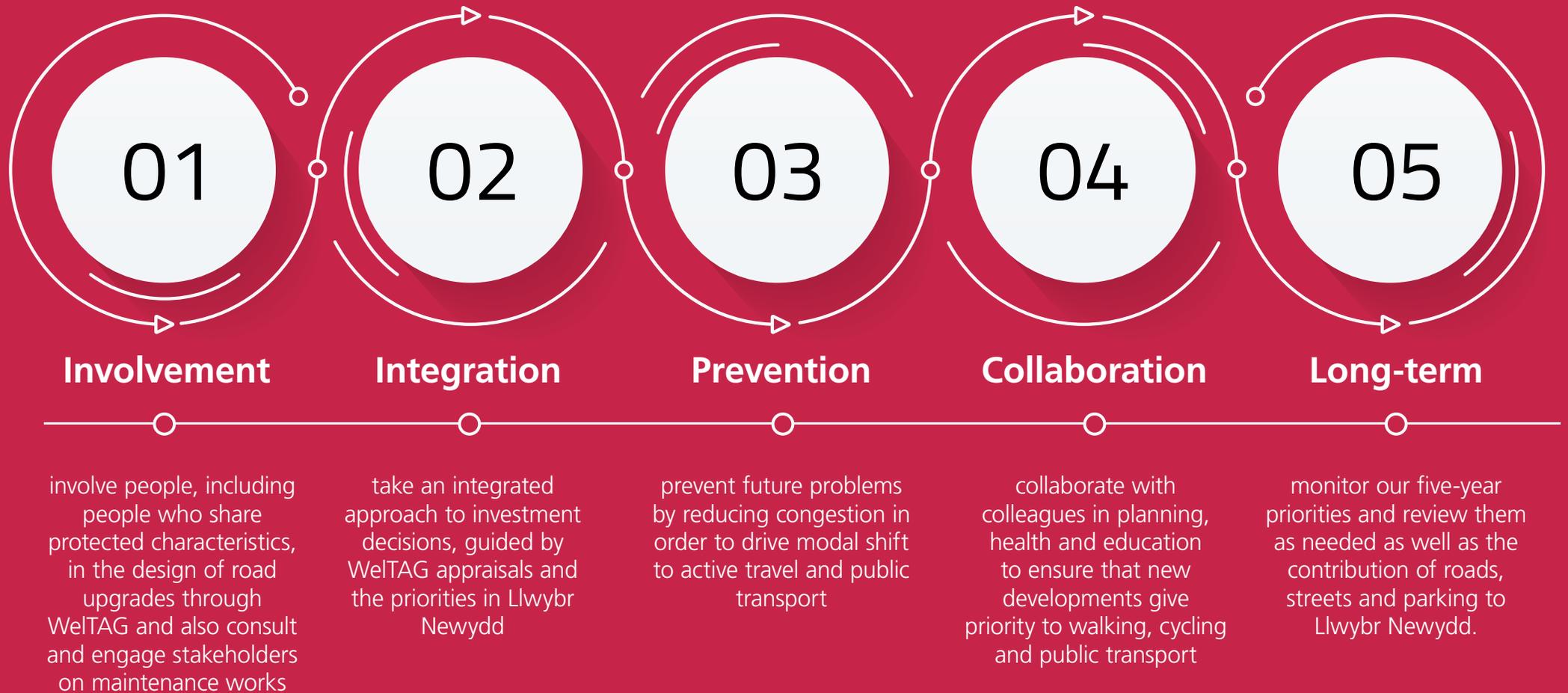
#### Culture and the Welsh language

- we plan for and manage road use and congestion in and around major cultural and sporting events in Wales
- the historic environment is protected in road projects and upgrades and in the management of the soft estate
- we have reduced the impact of cars on Areas of Outstanding Natural Beauty and National Parks by promoting better local public transport links and introducing park and ride provision

## 07. Mini-plans - Roads, streets and parking

### Five ways of working

We will:



# 7.5 Third sector

## Our Vision

A thriving, viable third sector meets the needs of local communities and delivers wider social, economic, environmental and cultural benefits.



### Priorities

Over the next five years we will:

- ensure that community transport provision is included in travel plans for existing and new transport, health and education services
- support existing operators and grow the range of services, responding to community needs
- grow services that are an alternative to private car ownership such as car clubs
- better integrate third sector services into wider transport policy, planning and provision
- introduce Memorandum of Understanding between Welsh Government, Transport for Wales and the Third Sector
- work with the Traffic Commissioner to ensure that regulation supports volunteer drivers and community operations
- incorporate information about community and third sector transport services into new transport apps and other journey planning initiatives
- work with Transport for Wales, Visit Wales and others to promote historic rail and community rail partnerships
- provide peer-mentoring, support and training for volunteers
- better understand the scope, issues and contribution of the third sector and explore the idea of a minimum level of lifeline journey provision in looking at future targets.

### Contribution to well-being

By 2040, the third sector will have delivered a significant contribution to our well-being ambitions because:

#### People and communities

- there are more lifeline services for people who would not otherwise be able to access conventional public transport
- we have reduced loneliness and isolation
- there is better access to health services and education, and effective safeguarding
- there is better access to national parks and outdoor recreation
- we have an active and engaged network of volunteers

#### The environment

- there are fewer carbon emissions as more people travel together
- community transport has made greater use of alternative vehicle technologies

#### Economy and places

- a wider range of people can access the retail services, education, work and leisure services they need
- we are providing services for people in rural areas where other services are infrequent
- we have boosted the visitor economy and rural jobs through third sector services including historic rail
- there are more innovative service delivery models including demand responsive travel

#### Culture and the Welsh language

- there are more transport services for faith and cultural groups, and better access to sporting and cultural events
- Wales' rich transport heritage has been sustained for future generations
- there are more services and enhanced volunteering opportunities for rural and Welsh-speaking communities

### Five ways of working

We will:



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## 7.6

# Taxis and private hire vehicles (PHVs)

## Our Vision

We want a taxi and private hire vehicle (PHV) licensing system that is fit for a modern Wales, promotes safety for passengers and drivers, contributes to a cleaner environment, improves the customer experience and is accessible by all.



### Priorities

Over the next five years we will:

- develop national standards for taxis and PHVs in Wales dealing with such issues as the suitability of applicants/licence holders, vehicle safety measures, vehicle testing, record keeping of journeys, and driver and operator training
- ensure that regulators have the necessary powers to undertake effective enforcement
- create and maintain a national licensing database and public register to aid consistency and promote public safety
- protect existing investment in accessible taxis with cleaner engine technology in order to ensure that we do not reduce the supply of accessible vehicles
- work with local authorities, the sector, Department for Transport and users to reform the licensing system in order to produce a consistent approach that promotes safety and is less confusing for customers
- work with partners to ensure that drivers make everyone feel welcome and comply with standards and regulations on accessibility
- work with the sector to move all taxis and PHVs to zero-emission
- make certain that the required infrastructure is in place to support the transition to zero-emission taxis.

### Well-being ambitions

By 2040, taxis and PHVs will have made a significant contribution to our ambitions on well-being because:

#### People and communities

- regardless of where customers live in Wales, they experience a good level of taxi or PHV service with readily available, accessible, safe vehicles, and suitable drivers that provide good customer service

#### The environment

- there is less need for private cars and greater use of taxis and PHVs
- all taxis and private hire vehicles are zero-emission vehicles

#### Economy and places

- taxis and PHVs enable more people to access work, services, leisure and education by complementing public transport services
- a thriving, professional taxi and PHV sector in Wales benefits from a consistent approach to licensing standards and high standards of driver training and customer service

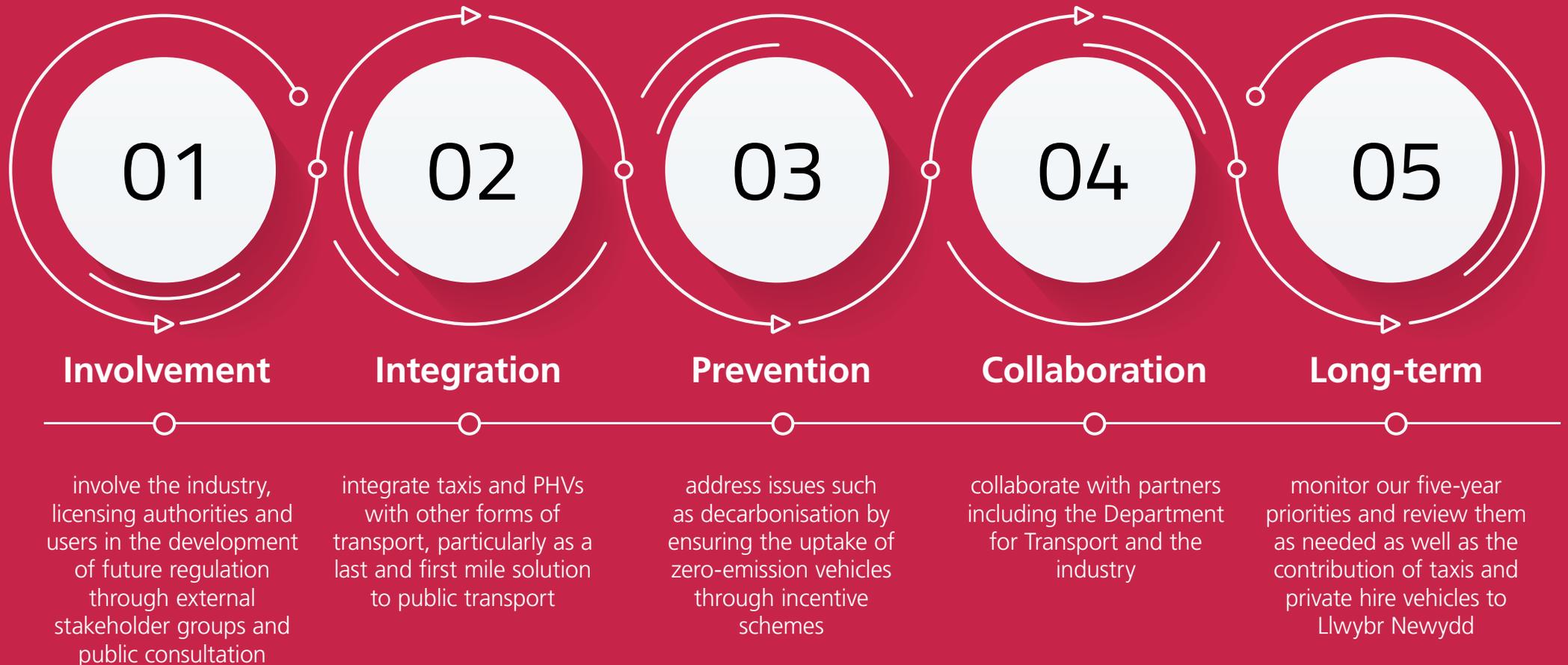
#### Culture and the Welsh language

- taxi and PHV drivers act as important ambassadors for Wales with a key role in introducing visitors to Wales
- more taxis and PHV drivers are able to greet passengers confidently in Welsh

## 07. Mini-plans: Taxis and private hire vehicles (PHVs)

### Five ways of working

We will:



# 7.7 Freight and logistics

## Our Vision

A competitive, responsive and resilient network of freight and logistics distribution services across Wales that contribute to our wider well-being ambitions.

### Priorities

Over the next five years we will:

- integrate freight and logistics provision into new development, marine planning, industrial zoning and regeneration and co-locate manufacturing, energy, leisure, and tourism with ports and freight hubs
- develop a policy response to the significant growth in last-mile and express delivery, understanding how best to manage this alongside our ambitions to reduce congestion and tackle decarbonisation
- promote the importance of freight and logistics and the contribution they make
- support skills and job retention within freight and logistics sectors
- work with the UK Government, the sector and other partners on a Logistics and Freight Plan for Wales
- work with the Traffic Commissioner and sector operators to improve understanding of safety issues and compliance
- support interventions that shift freight from road to rail and water-based transport, and future innovations that will make the sector more sustainable
- work with the sectors to better understand the complex interactions between freight, logistics and the wider network, and set meaningful targets for decarbonisation
- work with the sector to harness improvements in technology for more efficient movement of goods

### Well-being ambitions

By 2040 freight and logistics will have made a significant contribution to well-being in Wales because:

#### People and communities

- people in rural and urban areas across Wales can access the goods and services they need through an effective, sustainable supply chain
- the networks which move both goods and people are safe and secure for both kinds of activity without disadvantaging connectivity or capability

#### The environment

- there are fewer greenhouse gas emissions, better air quality and less environmental noise from freight and logistics
- goods are moved more sustainably through multi-modal hubs and shared logistics
- innovations have helped created low-carbon logistics networks, including demand-management measures to influence consumer behaviour

#### Economy and places

- a high-grade freight and logistics network supports existing businesses and facilitates new investment and employment
- freight and logistics are integrated into wider transport and land-use planning policy at local, regional and national levels
- Wales has the infrastructure, capability and capacity to support a more sustainable freight and logistics sector, including innovative business models that encourage commercial growth alongside decarbonisation

#### Culture and the Welsh language

- a thriving home-grown supply chain management sector, with a skilled and diverse workforce, helps sustain local communities, including Welsh-speaking communities

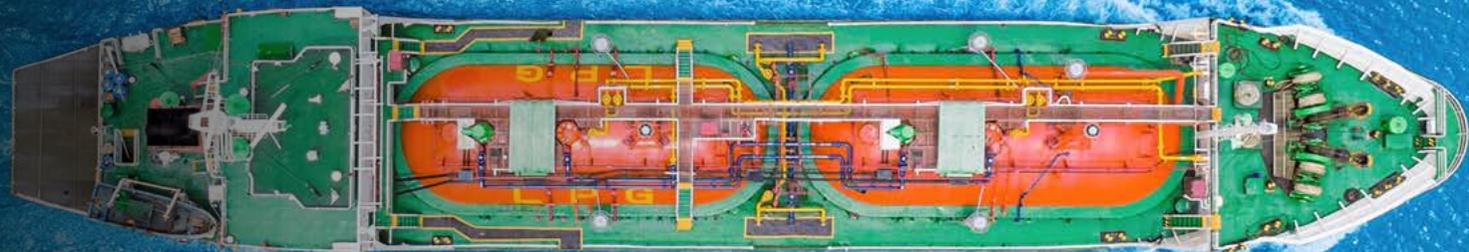
## 07. Mini-plans: Freight and logistics

### Five ways of working

We will:



# 7.8 Ports and maritime transport



## Our Vision

We will adopt a more strategic approach to Welsh ports and nearby development sites, recognising their role as a catalyst for co-location of manufacturing, energy, leisure, distribution and tourism.

### Priorities

Over the next five years we will:

- invest in projects that deliver more sustainable ports infrastructure and which contribute to decarbonisation in the sector, including further consideration of the positive environmental impacts that modal shift towards coastal shipping could support
- work with the Welsh Ports Group and other partners on a Welsh Ports and Maritime Strategy for Wales which reflects the challenges and opportunities of the new post-EU exit context that ports – and the businesses which are reliant upon them – must now operate within
- working with ports in Wales to identify opportunities for future economic development such as offshore renewable energy and innovations in decarbonisation
- acknowledge ports and maritime transport as a key facet of a wider policy on freight and logistics
- review the constraints and opportunities of the planning system in relation to ports, seeking to reduce barriers to investment, increase efficiency and better facilitate co-location and integration of activity whilst maintaining high standards for sustainability
- work with the UK Government and other decision makers on shared objectives for ports
- develop a better understanding of risks and opportunities through regular and ongoing engagement with the industry
- support the contribution of our ports to the visitor economy across Wales.

### Well-being ambitions

By 2040 ports and harbours will have made a significant contribution to our well-being ambitions because:

#### People and communities

- ports and harbours increase levels of activity in Wales by supporting leisure and active travel including sailing, rowing and sporting opportunities

#### The environment

- maritime transport is more energy efficient and supports low-carbon logistics networks in Wales
- the efficient operation and development of ports and harbours supports marine conservation and the marine environment

#### Economy and places

- ports and harbours lead a green maritime recovery across Wales, including renewable energy projects, industrial decarbonisation and offshore renewables
- Welsh ports act as international gateways, increasing trade and inward investment opportunities in Wales
- ports and harbours are focal point for investment, delivering local jobs and services and benefits to the wider economy of Wales

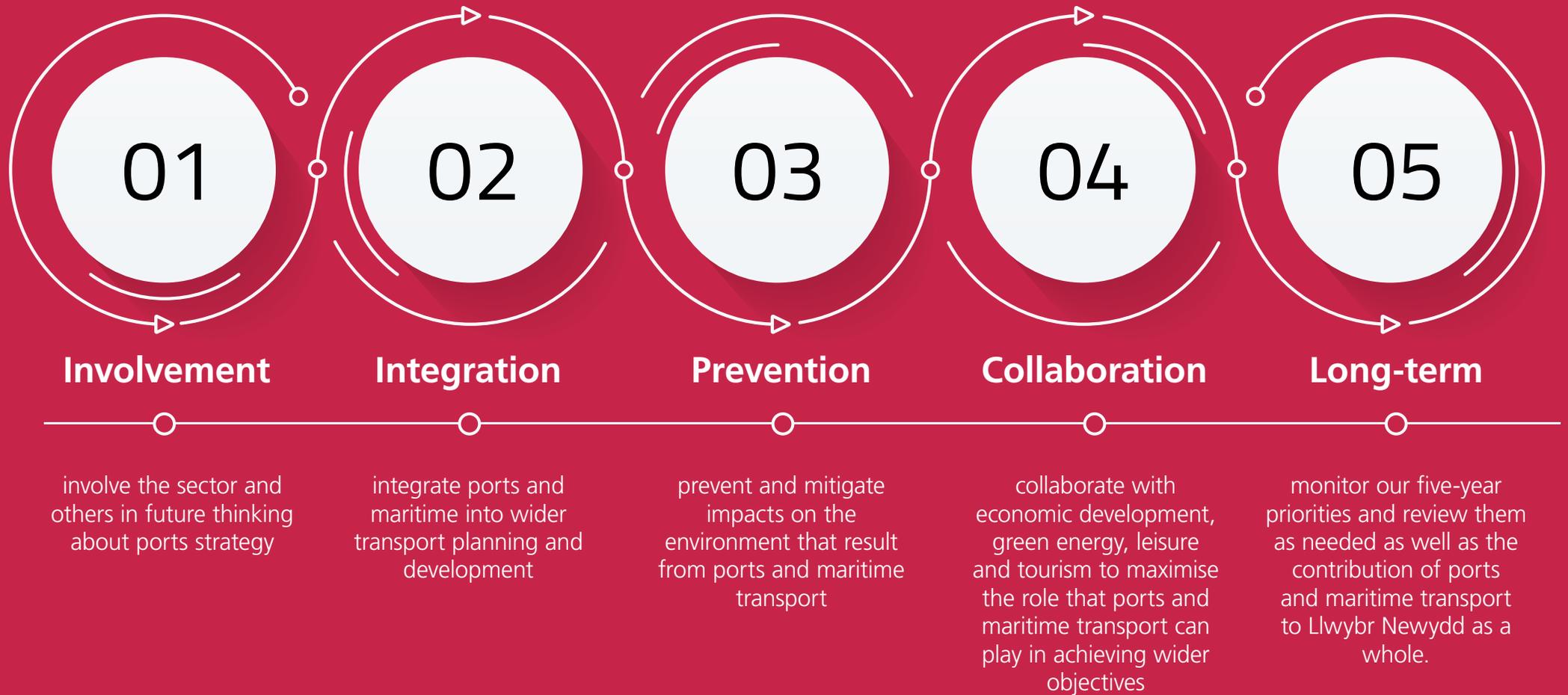
#### Culture and the Welsh language

- Welsh speakers are able to travel using the language of their choice
- historic environment assets, including Wales' rich maritime history, are protected and sustained in the operation and growth of ports and harbours.

## 07. Mini-plans: Ports and maritime transport

### Five ways of working

We will:



# 7.9 Aviation

## Our Vision

We are committed to maintaining an aviation capacity in Wales, because of the benefits that it brings to the Welsh economy as a whole, whilst recognising the challenges this creates for meeting our targets on decarbonisation.



### Priorities

Over the next five years we will:

- develop Cardiff Airport to enable Welsh-based passengers to fly from closer to home
- work with the UK Government and the Jet Zero initiative, as well as with Cardiff Airport, to reduce the environmental impacts of aviation
- support Cardiff Airport to recover from the impact of COVID-19 on the business and wider industry
- engage with UK airports and other devolved administrations to improve regional connectivity to Wales as part of the regional planning process
- continue to work with the UK Government on levelling up UK-wide aviation policy specifically for Wales, including continuing the pursuit of devolution of Air Passenger Duty (APD) to Wales and via the introduction of new Public Service Obligation (PSO) air services
- continue to explore opportunities to better connect Cardiff and Wales with the rest of the UK and Europe.

### Well-being ambitions

By 2040 aviation will contribute to well-being in Wales because:

#### People and communities

- Cardiff Airport is accessible and staff have the skills and training to ensure that everyone feels welcome and is supported where appropriate

#### The environment

- there are fewer greenhouse gas emissions from Wales-based aviation
- Cardiff Airport has a robust decarbonisation strategy, delivering measures such as onsite generation, energy exporting and carbon neutral buildings

#### Economy and places

- communities across Wales, including rural communities, benefit from better, safer local and international connectivity
- good connectivity means that businesses are confident about relocating to Wales and staying in Wales, whilst Welsh businesses are reaching new markets
- the aviation supply chain and general aviation deliver benefits to economically disadvantaged areas that have traditionally suffered from lack of quality employment
- Wales is a centre for skills in aircraft maintenance and engineering, prominent in the national and international delivery of Maintenance, Repair and Overhaul (MRO) services
- we have helped grow international visitors to Wales and business passengers safeguarding jobs in the visitor economy across Wales

#### Culture and the Welsh language

- more international visitors will discover and enjoy our rich cultural heritage and language
- more Welsh speakers will be able to travel using the Welsh language

### Five ways of working

We will:





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Welsh Government